IN RE THE MEETING OF THE)
BAY-DELTA ADVISORY COUNCIL)

ORIGINAL

TRANSCRIPT OF PROCEEDINGS

Sterling Hotel

1300 H Street

Sacramento, California

Tuesday, December 14, 1999 at 9:23 a.m.

Reported by: Mandy M. Galarsa CSR No. 11649



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1	COUNCIL MEMBERS:
2	SUNNE McPEAK, Vice Chairman
3	STEVE RITCHIE, Executive Director
4	LESTER SNOW, Bureau of Reclamation
5	GENE ANDREUCCETTI, California Waterfowl
6	Association
7	TIB BELZA, Northern California Water
8	Association
9	ROBERTA BORGONOVO, League of Women Voters of
10	California
11	BYRON BUCK, California Urban Water Agencies
12	HARRISON (HAP) DUNNING, The Bay Institute
13	TORRI ESTRADA, The Urban Habitat Program
14	HOWARD FRICK, Friant Water Authority/Arvin
15	Edison Water District
16	MARTHA GUZMAN, United Farm Workers of
17	America, ASL-CIO
18	STEVE HALL, Association of California Water
19	Agencies
20	ERIC HASSELTINE, Contra Costa Council
21	ALEX HILDEBRAND, South Delta Water Agency
22	RICHARD IZMIRIAN, California Sportfishing
23	Protection Alliance
24	PAT McCARTY, Delta Protection Commission
25	

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(All parties present, the following proceedings were had at 9:23 a.m.)

VICE CHAIR MCPEAK: Good morning. Good morning, ladies and gentlemen, and welcome to the -- excuse me, to the Bay-Delta Advisory Council meeting for December 14th, 1999. We welcome the members of the audience as well.

Today we have a pretty packed agenda and expect to get to some decisions. And, specifically, the outcomes that we are looking to try to reach are recommendations on long-term governance, fiscal year 2000 spending, and concurrence on Stage 1 water management actions, a few small items to try to bring closure around.

And also, we will have a luncheon celebration honoring the previous executive director, and we'll be doing that around 1:00 o'clock. Today, the federal representatives here from the Bureau of Reclamation are Lester Snow. Lester is sitting there. We should have had an overhead to announce his presence as the federal representative. That would have been --

MR. SNOW: I'm sure I have one.

VICE CHAIR MCPEAK: You have one on you.

And also representing the State, from the

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California Resources Agency, is Patrick Wright. 2 We also are welcoming two new members to the 3 Bay-Delta Advisory Council from the interests of 4 urban and rural environmental justice. So representing United Farm Workers, ASL-CIO, is 6 Martha Guzman. Martha, welcome. 7 MS. GUZMAN: Thank you. Glad to be 8 here. 9 VICE CHAIR MCPEAK: We're glad that 10 you're joining us. And also, from Urban Habitat 11 Project, Torri Estrada. Welcome. 12 MR. ESTRADA: Thank you. 13 VICE CHAIR MCPEAK: And we have future meetings that have been set for the policy group 14 and BDAC. Tomorrow, we have a policy group 15 meeting. Now, that's December 15th, which has 16 become sort of this day of accounting, I would 17 say, maybe reckoning, because it's the anniversary 18 19 of the signing of the Delta Accord, which was December 15th, 1994. So we're at the 5th 20 21 anniversary. The policy group will be meeting 22 tomorrow. We expect that we will have the full 23 complement of invited BDAC participants meeting at the same table with the CALFED policy group. And 24 we would invite all of the BDAC members to be 25 1 present. 2 For Martha and Torri, let me just explain that we have, for the last four months, this is 3 actually, I think, three meetings that have 4 actually occurred of the policy group, maybe it's 5 6 four, been rotating members of the policy group in to meet in the same -- on the same agenda and in 7

been called today regarding the baseball stadium. So it was a command performance on his part that he be present. We do expect him to come in late this afternoon or this evening, but I -- I held out hope. I said, well, you know, city councils can always change their mind, so Mike, I will pray that I see you. But I don't see the whites of his eyes so we're going to proceed with this meeting. 9 And then next CALFED policy group meeting is 10 Wednesday, January 19th. So I think at this 11 point, Steve and Eugenia, the focus of that agenda may not yet be set, but if you want to consult 12 13 with them to find out if it's something that you particularly want to be interested in, please let us know if that's the meeting you want to attend. 15 And then BDAC will meet on Thursday, February 17 18 I think that covers sort of the preliminary 19 items here. If we could, for just the purposes of our two members, for Torri and Martha to become 20 familiar with you, although we each have name plates out, the older I get, the harder it is to see those name plates. And some of you have, out of the consideration for the audience, turned them towards the audience, which is just fine, but maybe the first time out, we would just, when you comment, say your name and that will help the full

- 8 the same kind of exchange at the table with the
- 9 policy group, about eight members of BDAC. We try
- 10 to respect the particular interests of BDAC
- members, given what might be on the policy group 11
- agenda. So what you have to do is tell me or 12
- Mike, Chairman Madigan, that you're interested in
- 14 a particular issue and we try to rotate folks in
- 15 and make sure we get all eight there.
- 16 Chairman Madigan and I try to attend most of them,
- if we can, so that we're then rotating in about 17
- six of the members. And tomorrow, we expect
- 19 Eric Hasseltine, Stu Pyle, Tom Graff,
- 20 Mike Stearns, Hap Dunning, Alex Hildebrand, and
- 21 Chairman Madigan, as well as myself.
- 22 I want to just express to all of you from
- 23 Chairman Madigan, Mike is -- real disappointment
- 24 that he is not here today for this meeting. A
- special meeting of the San Diego City Council has

- BDAC members and the audience. Okay?
- 4 With that, if you are ready to proceed, we'll
- 5 move on to the Executive Director's report.
- 6 Mr. Ritchie.

5

- 7 EXECUTIVE DIRECTOR RITCHIE: Thanks,
- Sunne. The Executive Director's report is
- contained in the agenda package. And I would
- just like to highlight a few items off of that.
- First, relative to policy group membership, we
- have recently added the Delta Protection
- Commission to the policy group as a State agency,
- and Margit Aramburu is going to be representing
- the commission there. We have Pat McCarty, the
- chairman of the commission, here as a BDAC member,
- but it was the consensus of the agencies that the
- Delta Protection Commission, as an agency, did
- need to be represented at the policy group table.
- So Margaret will be joining us tomorrow for the
- 21 first time there.
- 22 Secondly, on the drinking water front, the
- 23 day after tomorrow is the second meeting of the
- Delta Drinking Water Council, which you may
- recall, is now the second subcommittee of this

8

group. The first is Ecosystem Round Table, and now the Delta Drinking Water Council to try to grapple with drinking water issues. And the first

4 meeting was your usual first meeting of people5 getting familiar with each other and the issues a

bit. So Thursday, I think we hope to delve into

7 the substance for the first time there.

8 A few notes relative to the Ecosystem9 Restoration Program. First, what's mentioned in

10 here, we're beginning work on a land acquisition

11 report. You may or may not be familiar that the

12 Northern California Water Association produced a

13 report as part of the EIR comment process to

14 CALFED relative to all of the different land

15 acquisition efforts going in the Sacramento Valley

by all the different agencies. Starting from that

17 report is a starting point. We have agreed, and

18 believe it's a good idea, to try to pull those all

19 together for the whole valley as to what types of

20 land acquisition programs by public agencies are

21 out there, what is actually in public ownership

22 now, something that should seem to be a fairly

23 easy task, but as we usually find, no, it's not

24 that easy a task to document that. And then also,

5 to expand that, to look at what land acquisition

1 environment. And we think this is a pretty

2 significant step forward.

3 We've had some discussions the last few days

4 about how to couch that, because one of the

5 important things I think that we've concluded is

6 that it's hard to do that without having a final

7 CALFED decision under our belt on a programmatic

8 level. So it will probably be couched in terms of

9 interest pending a final decision on CALFED, a

10 record of decision. And that's how we'll be

11 proceeding there. But the whole point is to

12 really try to make that a workable thing so that

13 water can be purchased for the environment over

4 the long term and the tributaries.

15 The last thing relative to the ecosystem

6 program, I wanted to highlight, I think, a couple

17 of things together. First, you'll either probably

18 be receiving shortly a 1999 annual report from the

19 ecosystem program highlighting the accomplishments

20 of the program and emphasizing, once again, that

21 the ecosystem efforts aren't just on their own,

22 that a lot of these are multipurpose efforts as

23 well, such as fish screens for some of the

24 diversions in the central valley. And so I think

25 this does a very good job of laying that out. So

9

--

1 programs are coming down in the future.

2 This is actually a fairly ambitious effort,

3 but we're starting out on it right now, and we're

4 going to start with a lot of emphasis on the

5 Delta. But we think that's a pretty important

6 effort for people to understand how all these

7 programs work together.

8 The second thing under the ecosystem program

9 is we're pushing forward with putting together an

10 environmental water acquisition framework. You

11 may be familiar that there's actually, I believe,

12 14 million dollars of restoration funds that are

13 sitting in an account with, I believe, National

14 Fish & Wildlife Foundation for environmental water

acquisition. And we have not yet acquired anywater, because we haven't really had a framework

17 within which to do that. And the push has been

18 for long-term water acquisition.

We are in the process now of working with a

20 consultant to develop a framework for that. And

21 as a separate issuance later this year, or excuse

me, in 2000, when we put out the project

23 solicitation package, we'll put out separately an

24 inquiry as to interests in selling water that we

25 could purchase on a long-term basis for the

1 I commend this to your attention when you get a

2 copy of it.

3 Secondly, last week, there was the

4 announcement of the 1999 Governor's environmental

5 and economic leadership awards, which are awards

6 given by the Governor's office for projects that

7 really move forward the environment and the

8 economy together. And three of the CALFED funded

9 projects received those awards. The first was the

10 project with the Community Alliance for Family

11 Farmers for implementing programs to reduce the

12 use of pesticides and fertilizers in the

13 watershed. Second, was the Battle Creek Salmon

14 Steelhead Restoration Project that PG&E and the

15 Bureau of Fish & Wildlife Service are working on.

16 And, thirdly, is the Napa County Flood Management

17 Plan carried out by the Napa County Land Trust.

18 And that's a fairly prestigious award, and we were

19 glad to receive three of the eight awards. Or we

20 didn't receive them, actually, the proponents of

21 the project did. But we're quite happy to be a

22 part of that.

23 The last thing I mentioned relative to the

24 Executive Director's report is that we talk in

25 here a little bit about 2000 operations. And

12

11

1 there were difficulties this past year relative to

2 operations and working the system along. And so

- 3 CALFED has been working with the CALFED agencies
- to try to make sure that coming into this year 4
- we're in as good of shape as possible. So what we
- previously have done here, and that the policy
- group has set aside ten million dollars from the 7
- 8 water management side of the house, not the
- ecosystem side of the house, to help in 9
- 10 contingencies. And that money is being
- administered by the Bureau of Reclamation. And 11
- 12 they're working right now to try to see what the
- best use can be put to that money to deal with 13
- 14 contingencies. And I know there are issues right
- now in terms of water operations that I think 15
- 16 Lester might want to make a few comments about.

17 MR. SNOW: I'm not sure how much detail

- 18 to get into on this in terms of the water
- 19 operations, but maybe make a few comments in
- summary. And, certainly, Steve Macauley, who is 20
- in the audience, can kind of help out on this. 21
- 22 But there's been a dramatic change in the status
- of water operations in the last 72 hours, I guess, 23
- 24 starting Friday. And the issue that many people
- 25 probably are aware of last week was some concern

13

1 going on.

2 This matter is also exacerbated by the fact

that we have not had any major storms to bring

4 fresher water into the Delta. And I understand in

5 the long-term forecast is that there are not any

major storms on the horizon. Now, with that as a

context or background, it would indicate that because of the action of the policy group the last

9 time they met, basically, given the Bureau and DWR

10 authorization to proceed on some tools for water

year 2000, we have proceeded and have submitted an 11

12 application to the State Board for a joint point

of diversion in February and March to allow

additional pumping. It essentially allows the

Bureau to use the pumping at the State facility to 15

put water into the federal side of San Luis which

17 can have a significant impact improvement on water

18 supply conditions.

19 Additionally, there was ten million dollars

of nonecosystem money approved for us to pursue 20

water. And we're looking at it in two forms, 21

22 actually, a water acquisition or a water option,

23 multiyear water option that could be exercised at

24 some point in the future.

25 I guess the final thing I would indicate is

15

1 over the interior strategy for implementing

- (b)(2). And we had set a date originally on
- Tuesday and moved that to Friday of last week to 3
- 4 implement a spring run protection action which we
- indicated in a letter from Secretary Babbitt that 5
- we would go ahead and implement on Friday. 6

However, the conditions in the Delta were overtaken by water quality problems and a kind of 8

continual degradation of water quality in a form 9

10 of increased salt. It majored as chloride in the

11 Delta, resulting in even further curtailment of

pumping than was originally planned for the fish 12

action. And so whereas on Thursday of last week

14 the total combined pumping was approximately

11,000 cfs, today the combined pumping is 1,500 15

cfs in an effort to reduce the degradation of 16

17 water quality.

7

18 And we also, as part of a response to the

19 water quality, today are modifying the

cross-channel operation in the Delta to provide

21 that it be opened on a title basis approximately

six hours during the daylight to help get fresh 22

23 water back into central Delta. And that, combined

with the lower pumping that's going on, we hope

25 will help at least abate the degradation that's

1 we have continued discussions with the State

looking at different operational flexibility

issues and management discretion issues that we

can help manage the current situation that we're

5 in, both in terms of water quality and the

trade-off between fish protection and water supply

reliability. I guess, with that, I would respond

to any questions that anybody has, or I would

9 refer the questions to Steve is probably more like

10 it.

11 VICE CHAIR MCPEAK: Are there questions

of Lester? Yes, Mike, Mike Steams. 12 13 MR. STEARNS: Mike Stearns. At this low

level of pumping, if it's for an extended period 14

15 at all, is there likely going to be demand for use

on the aqueduct to be shut down? In other words, 16

17 if M&I use would require most of what the capacity

18 is at this point, would the ag use be shut off?

19 MR. SNOW: Well, I think the issue isn't

so much that kind of direct impact. But if we go 20 21 on for a significant period of time at this level

22 of pumping, then the likelihood of filling

23 San Luis diminishes greatly. That's the real

24 management issue right now. As we were counting

on the State being able to fill its side of

16

1 San Luis, probably not later than January. And so

2 the longer we go with the suppressed pumping, the

3 less likely that is, and it probably means then

4 going into the summer with the San Luis not full.

And that is never a good situation. And that's 5

when it could get into more severe cutback kinds 6

7 of issues.

8

16

6

11

VICE CHAIR MCPEAK: Stu Pyle.

9 MR. PYLE: Stu Pyle. Lester, what -- I

don't know if you know or somebody else does, what 10

the TDS content is of the water that's currently 11

being pumped. Is it within the State contract

specs, which are up to 400? 13

14 MR. SNOW: I do not know that. Steve,

15 do you want to respond? Do you know?

MR. MACAULEY: No, I don't. I can't

respond. We can -- I think for the purpose of our 17

new BDAC members, I'm Steve Macauley, chief deputy 18

director of the Department of Water Resources. 19

20 Stu, we can get that answer right away and

21 report back to BDAC even this afternoon or within

22 a short period of time. The key thing we're

operating to right now is the chloride standard in

24 the Delta at Rock Slough which is in the water

quality control plan. We are concerned. Lester

them as part of your holiday greeting card. Okay.

Very good. Then let's move on to the next item

which is long-term governance. We have

recommendations from our policy group. Let me

turn to our one cochair who is here to at least

introduce the subject, Hap Dunning. And then you

can call upon people as you want to. And I know

8 Kate is ready to respond.

9 So chair of the governance work group,

10 cochair of the governance work group, Hap Dunning.

MR. DUNNING: Thanks, Sunne. Yesterday,

12 our work group met and went over a set of

principles that's been developed by CALFED staff 13

on the basis of the number of meetings with

stakeholders and agencies. There is a handout, 15

which you have, it just came this morning, which

shows the results of our work yesterday. We 17

supported across the board about two-thirds of the

principles. There's 16 principles in all. But

20 there's others that are important ones where there

is a lack of support. And we'll explain how that

22 came about.

23 Kate, I think, is going to go through these.

24 But before she does, I just want to bring to your

attention one issue which came up at a meeting

17

11

last week, and it's an issue we discussed briefly

at the work group yesterday. And that's the

question what we should really call this

legislation when we finally get to the Congress

and get to the State legislature and ask for

6 legislation. Is it wise to retain the name CALFED

7 or not?

8 The point that's been made is that CALFED,

while it's a very familiar term for us, is a word

for a bureaucracy, not a resource. That if you 10

look at other kinds of legislation of this sort,

it could be about restoration of the Everglades or

13 the Great Lakes or so forth and references that

14 the general public is familiar with. We are not

sure, or some of us anyway are not sure, that it's 15

the wisest thing to go to the legislatures and the

17 public and ask for authorization for a CALFED

program. Even Bay-Delta, while we all know what 18

19 Bay-Delta is all about, may not be a term that's

20 known to the general public in California or

21 throughout the country.

22 So we just talked about this. We didn't

23 really reach a conclusion. I think there was some

24 support for the idea of looking for another name.

Some of the ones suggested are things like Golden

19

1 mentioned the conflict between fish and water

2 supply. It's actually three of the four legs of

the CALFED stool that are in conflict right now, 3

fish, water quality, and water supply. Delta 4

levees so far are holding nicely. But our key 5

standard right now is the 250 milligram per liter chloride standard at Rock Slough. We also have

the same standard at the federal and State export

pumps. And we are concerned that we maintain the 9 10 standard in all three locations.

VICE CHAIR MCPEAK: Thanks, Steve. Any

12 other questions to Lester? All right. Thank you.

13 And are there any questions to Mr. Ritchie on the

14 Executive Director's report? The annual report is

15 available when?

16 EXECUTIVE DIRECTOR RITCHIE: It should

be available now. I was just trying to determine 17

if copies have been distributed to BDAC yet. They

19 have been --

20 VICE CHAIR MCPEAK: Okay. So --

EXECUTIVE DIRECTOR RITCHIE: Mike Shaver 21

22 has his.

23

VICE CHAIR MCPEAK: And Fran got hers.

So they were put into the mail. So we -- if you

25 haven't yet gotten them, you should be getting

Gate watershed or San Francisco Bay-Delta Program.

2 I'm sure there are other possibilities.

3 But I would simply ask that BDAC start

4 thinking about this. And if there's some sense

5 that maybe we should not use the name of a

6 bureaucracy in our title but rather the name of

7 this resource that's -- that we're concerned

8 about, that we look for alternatives.

9 All right. That's a preliminary comment.

10 Kate has a presentation on the 16 principles as

they were revised by her, I think starting at 6:00 11

12 a.m. this morning. And thank you for all your

13 tremendous hard work on this, Kate.

14 MS. HANSEL: Thanks. We did meet as a

15 work group yesterday. But before I go --

actually, Mary, before you even go into overheads, 16

17 I just want to give a little background for some

18 folks. We have been working since the June draft

and have made, I think, some significant progress 19

in long-term governance. And I don't think we

21 should lose sight of that. Joe Bottowitz is

1 mixture of federal, state, tribe, and public

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governance.

22 always good at reminding me of that as well.

23 There is general agreement. We have had BDAC

before of a new commission. And we've also talked 24

a lot about the membership and that it should be a

members. This issue has also gotten the attention

recently, again, from Assemblyman Machado. I

wanted to bring that to your attention. There is

There are probably -- today you will find

There will probably be many issues as we -- when

we talked at BDAC last time, a long list of open

issues. But probably the two most significant

is the level of authority of a new commission,

what level of authority should it have. And the

elements, levees, water quality, ecosystem, and

other one is how should each of the program

the program elements.

issues that will -- we need to kind of get closure

on and agreement on so we can keep moving forward

whether you call it CALFED Commission or whatever,

but a new entity to carry out the CALFED program,

such be managed, where should that be housed, who

should have the responsibility for management of

There's many other issues, but I think that's

one of the things you're going to find as a theme

that we're going to focus on two major issues.

staff that is drafting language, it's not in bill

form yet, but to move forward on CALFED

through today's discussion. The materials that

2 have been in your packet, there is two -- I just

3 want to -- there's several pieces of material we

could get confused on. The item for action today

for concurrence by BDAC or recommendation is the 5

principles. It's a two-page list of principles.

It was 15 going into the work group yesterday.

It's 16. And I'll explain that to you later. So

9 it's the list of principles.

10 The principles do embody a proposal, a basic

direction to move forward. We have a record of 11

12 decision and a final EIR/EIS in April. So this

13 does take us in a certain direction, and it's not

just a simple list of principles. So there could 14

15 be some confusion over that.

16 The staff proposal is also attached in your

17 packet. It's about 35 pages. It's a staff draft.

And it took that level of work, and it's going to

take a lot more work and that level of detail to 19

20 really hammer out how you will manage each of the

program elements, what funding should be under the 21

authority of the commission, what programs should

be under the authority of the commission or not.

And that's where you have to go program element by

program element and program and authority. So it

21

takes a lot of time and it will get large. But the basic principles we backed up. And I think if

we can stay at the principle level, we'll be

useful today. We'll go into the document if

it's -- it's helpful to understand the principles

and kind of an option for what direction to go.

7 But there is no action on the long proposal.

8 The ---

9 EXECUTIVE DIRECTOR RITCHIE: Just as a

road map, in the agenda package itself, there's a

short memo describing the issues. I believe

distributed to BDAC members last Friday was the 35

pager and two-page principles, which is also in

the green folder at your place. As a handout

15 separately is a underlined strikeout version of

the principles Kate will go into as part of the

governance work group. 17

18 MS. HANSEL: Right. Those are the tools

19 and materials for you today. Okay. Mary, I'm

20 going to go through and --

21 VICE CHAIR MCPEAK: Excuse me. Stuart.

22 MR. PYLE: Kate, could you make a

little -- as part of your introduction, make it

24 clear to everybody that the principles stand on

their own and they are not a validation of the

24

Straw proposal? 2 MS. HANSEL: Right. 3 MR. PYLE: And when you look at these, 4 don't think that what you see in the Straw 5 proposal is the only thing that's being proposed? 6 MS. HANSEL: Exactly. The Straw 7 proposal, you'll see, for those that are familiar 8 with the Straw proposal, the principles embody the 9 Straw proposal in some ways, but the Straw 10 proposal went further in detail. Even in its six pages it went further in detail than these 11 12 principles. So we really are — don't think that by taking an agreement on any of the principles 13 that you're then agreeing to the Straw proposal or 15 any further interpretation. They stand on their 16 own. Thank you, Stu. 17 So let me just give you a sense of what is --18 a summary of what's in the 15, 16 principles 19 before we go principle by principle. 20 Thanks, Mary. The principles basically 21 propose establishment of a new joint state federal commission to carry out and be accountable for the 22 23 program. So they're the primary point of 24 accountability. And the commission proposes a mixture of members on the commission. It doesn't 1 specify how many of -- at what level of any. So 2 state, federal, tribal, and public. 3 5

establishment of a new ecosystem entity which 2 would -- the commission would delegate the ERP to this new entity. So let me make a point here. In each of 5 these slides, there's a lot of work to be done, and I'll come to that. But these are basic 7 principles, then there's a lot of negotiation following. Thank you. Commission funding, for whatever pots of 10 money that are determined to implement the CALFED 11 program, which needs to be negotiated, they would be directed to the commission or to that delegated agency. And whether it goes -- funding goes directly to the commission or it goes directly to a delegated agency, the commission would have review and approval over those pots of money that 17 are defined to be directed towards CALFED 18 implementation. 19 And then there's a second level. There's lots of funding and authorities out there that 20 probably shouldn't come under commission approval. They're related to CALFED, but they're not a direct support of the CALFED objectives. Coordination needs to occur with those programs. So we have to define which one -- what programs 27 are in each of these categories.

Commission authority, which is a big issue, 4 but in this proposal it says the commission should not exercise or supplant any regulatory authority, so it clarifies that point, and the commission 6 7 should exercise a comparable degree of authority 8 control over specified programs and funding

authorities for all program elements. So this is 10 a very key point that we're going to talk about

today. There's a emphasis that all program

elements would come under the authority of the 12

commission and there would be sufficient and 13

adequate authority over each funding and program 14

15 to achieve the objectives of all the program 16 elements.

17 Program management, the proposal and principles is that the commission would be the

19 primary agency responsible for managing each of 20 the program elements, but delegation would occur

to new or existing entities as appropriate. So 21

22 the final accountability is with the commission,

23 but delegation is very much a part of the

24 25

And, second, there is in the principles

2 Next. And so just -- once we go through all

3 the principles, what I want -- what comes out is that there's a lot of next steps. Even if you

5

take and you support the 15 or 16 principles here 6 today, what needs to happen next is a

determination of which programs and authorities

are under the commission approval, what programs

and authorities are required that are not under

10 approval but required to be coordinated through

various measures like joint plans being required,

cross-cut budgets required. 12

13 The third bullet, you need to determine for 14 each program element what the management

15 responsibilities are that would be retained by the

16 commission and which would be delegated. There

17 are times -- and it's not a -- doesn't one size

fit all. Each program, some will be delegated and 19 some will be retained in the commission. And,

20 finally, a lot of work needs to go into exactly

21 what is the ERP entity, how does it fit in with

22 the commission, who is on the board. So these are

23 all not on today's agenda to be decided, but the

framework and the principles set out that this is 24

the direction we're going to go into and that we

1 will have these discussions over the next several 1 MS. HANSEL: Yes. 2 months. 2 MR. HILDEBRAND: And the acceptance of 3 Okay. That is all I wanted to say on the 3 the concept will depend a lot on how that's done. 4 summary of what's in the CALFED proposal. Let me 4 VICE CHAIR MCPEAK: Are there other 5 give you a quick summary of the BDAC work group questions to Kate or to Hap? Yes, Byron Buck. 6 meeting yesterday, and we can turn to whatever 6 MR. BUCK: Not so much a question but 7 proposal you want. I would suggest probably the just kind of a preface statement amplifying upon 8 15, 16 page redline strikeout of the BDAC work what Kate said about people not being engaged. 9 And certainly, from the urban side, and I think 10 As Hap said, we do not have a recommendation I'm safe to speak for the ag side right now, in total for all principles coming from the work they're all engaged in crisis management at the 11 group to BDAC today. There is some principles policy level and they are not engaged on this .12 13 they are in support of with some changes. But the issue. But it's not to say we're passing judgment 14 bulk of the principles that deal with the issue of one way or another on it. But given that, I'm not 15 authority and program management are not -- there in a position to give any kind of official opinion 15 is not agreement at the BDAC work group level. So on this from the urban sector today. 16 16 17 17 that is a significant open issue today. VICE CHAIR MCPEAK: Thank you. 18 And I'll let the stakeholders speak for 18 Eugenia is passing around comments from Save 19 themselves, but in general, many of the 19 the Bay that are -- appear to be essentially the 20 stakeholders are either not ready to engage on 20 same order of the principles but with their edits this issue at this time or the stakeholders are 21 21 so that you have those in front of you. And you 22 generally supportive that we're -- appreciate the 22 have, included in your packet, a memo from 23 general direction we're going in but are not ready 23 Chairman Madigan and me that was sent to the work 24 to make a statement of support for each of these 24 group yesterday. 25 25 MR. DUNNING: We did talk about that at principles. So we had some difficulty with the 29 31 1 substance, but sometimes it's just timing that the meeting. Thank you for that. 2 2 they're not ready to take action at this time. VICE CHAIR MCPEAK: Good. Later on I 3 So I would close there. And if you think would like to ask some questions of you regarding it's useful, we should go principle by principle 4 it. I wanted to share with you that it's somewhat unusual that Mike and I have taken this action. 5 if that's the approach. 6 VICE CHAIR MCPEAK: I think, Kate, maybe We haven't for five years, or four and a half 7 what we could do is, if I'm understanding since BDAC has come in place, communicated on an 8 correctly, we got both the principles, which we do item such as this to, just the work group, to 9 want to -- that comes forward from the work group, express some views after the last discussion of 10 we do want to go through today and attempt to at governance at the policy group or the last policy group meeting discussion, which I think was 11 least talk through and try to get resolution. We 11 12 also have a proposal, and I wanted to have, you November 17th. And the -- some of the principles 13 know, some further explanation by you and Hap as 13 appear to be reflecting the issues and proposals 14 to how much of this do we want to engage in, all that we have advanced. But there is some underlying concerns that I will share with you as of it, and see what the comments are. But perhaps 15 we could take a few questions and then return to a we go through the discussion that Mike and I want 17 discussion of the principles first, and then the to make sure don't get lost in this -- in this proposal. Is that acceptable to you, 18 deliberation before BDAC. 19 19 Mr. Chairman? Okay. Are there other just questions of information 20 Then Alex Hildebrand. 20 to Kate or Hap before we start through discussing 21 MR. HILDEBRAND: I just want to suggest 21 the principles? that the list of next steps should include the 22 Yes, Roberta. question of determining who will actually be on 23 MS. BORGONOVO: I want to say that I 23 the commission, how it will be selected. Because think Kate exactly laid it out correctly. The I think that's a pretty touchy issue. environmental groups did spend a lot of time

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1 talking about the governance. But, again, the

2 principles were brand new. They didn't really

3 come to us until Friday. And there are issues

4 that you will see in the proposal that Save the

5 Bay will put out. So I hope that Cynthia Koehler

6 can walk through that for us. But one of the

7 really important issues was a dedicated base fund

8 for the ecosystem program.

9 So I think that all of the issues that Kate

10 had up there are still -- need to be worked on.

But we do appreciate the fact that we do see an

12 eco entity. We think that that's a step in the

13 right direction. So we've been asking for that,

14 and we hope that gets resolved.

15 VICE CHAIR MCPEAK: Let me propose then

16 a process. I think it may be helpful just to go

17 down the page principle by principle and see if we

18 have any comments. Now, let me say I understand

19 that all of the principles have to be taken

20 together, and sometimes there has to be more

21 discussion about how the principles will be

22 applied or how they will be interpreted. And so

23 in going through this exercise, I am not

24 suggesting that if you happen to concur with a

25 given principle that you are locked in forever. I

1 long time that in having a long term governance

2 structure for implementation over this 30-year

3 period, there would be a federal, state

4 partnership. I think there's one change we made

5 yesterday that's not reflected in the language you

6 have here. I think I'm correct that we decided

7 that it should read the CALFED record of decision

8 should be carried out through a state and federal

9 government partnership.

10 Is that correct, Kate?

MS. HANSEL: Yes, that issue came up.

12 And I think probably, if it's okay, it would be --

13 and that's consistent with what was in the Straw

14 proposal and other documents. To define what you

15 mean by the program, you would refer to the final

16 EIS/EIR and accompanying documents just for

17 clarity.

11

MR. DUNNING: People said, well, what is the program, --

20 MS. HANSEL: Yeah.

21 MR. DUNNING: -- and we think the

22 program will be in the ROD. So that's principle

23 one. Is there any comment or question? Mike.

24 MR. SHAVER: I do have -- my name is

25 Michael Shaver with the Big Valley Band of Pomo

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1 would understand that it probably is contingent

2 upon some other things. I'm just trying to hear

3 what the major problems might be around any one

4 principle on their own, but recognize it will have

5 to come back and discuss the principles and also

6 the proposal.

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7 So, Hap, is that an acceptable process?

MR. DUNNING: That's fine.

VICE CHAIR MCPEAK: Would you like to

10 then walk us through or have Kate walk us through

11 each of the principles? And once -- you know, I

12 think we should actually have some -- one of you

13 read it and then see if we have any comments from

14 anybody. I want to do this as efficiently as we

15 can, but I don't know how else to sort of move

16 this -- judiciously through this.

MR. DUNNING: Well, maybe I'll read them

18 and then Kate can comment on what the major points

19 of view were on the ones where there is not

20 support. I hope we don't pause too long on the

21 ones where there is support. But the initial one

22 is federal, state partnership that Roberta said

23 something about principles being new. Some of

24 them may be new, but some of them are very old.

25 And I think it's been a bedrock principle for a

Indians. Regarding your suggestion earlier, Hap,

2 of changing the name from CALFED, the tribes, I

3 work with one tribe in particular, the Big Valley

4 Band of Pomo Indians, I've been working with

5 tribes throughout the state. The tribes have been

6 concerned that the CALFED, just in its name, does

7 not leave room to have the tribes included in the

B partnership at an equal level. I believe, for

9 long-term success of this program, we need to

10 include the tribes. The tribes are able to set

11 water quality standards, and as such, they have

12 the right to be at a government to government

13 level.

14 As indicated in the letter from Susan and

15 Mike -- or I mean, sorry, Sunne and Mike, in the

16 first paragraph, the points, third sentence, there

17 must be the genuine attention of senior officials

18 in order to succeed. I feel if tribes are not

19 included at the partnership level that we will be

20 back at this table again dealing with conflicts in

21 the future. And I -- that's why I think that the

22 idea of changing the name is something more of a

23 resource base at including the partnership to be

24 federal, state, and tribal would be a key

component for success for this program in long

1 term. 2 VICE CHAIR MCPEAK: Okay. So, Mike, 3 your proposal is that the principle number one 4 would be modified? 5 MR. SHAVER: Yes. 6 VICE CHAIR MCPEAK: Okay. Let's note 7 that. I want to announce for members of the 8 audience who want to testify, we will take the 9 public comment as -- after we have finished going through this process with BDAC. 10 11 MS. HANSEL: I would like to point out, 12 in the version that's got the BDAC work group version, the paragraph that was added at the very 13 top, that was a significant add that seemed to --14 a lot of members were feeling, the work group, 15 that if you approved these principles, even though they might like them, it locks you in and you 17 don't have a fall back position. There's not a --18 19 it's a bold approach to really bring such strong 20 authority into the commission across all program 21 elements. It requires a lot of change in existing 22 state and federal law and agencies. So this was put in. It's just kind of a reminder that if it 23 24 doesn't -- if we don't reach agreement, there's a lot of issues that open. Then you have to move to 25 1 another alternative, and that would probably be more the alternative where it's more decentralized 3 as opposed to centralized. I just --

be a partnership between the federal government, the state government, which are operating agencies, and with the stakeholders, which I'll use the term stakeholders for want of a better term, but it could be stakeholders, it could be the water community, and I would include the 7 tribes in that as well as all of the rest of us 8 who have a serious interest in this. 9 But I looked on the framework that came forth about five years ago as being a tremendous step 10 forward in a partnership between the state and the 11 12 federal government in water matters in California. And I think there should be a continuing evolution 13 that that state/federal partnership framework 14 grows to include the stakeholders in the 15 partnership, that it should be a three-way. And 17 when you say three-way, there are many facets to that, not just a two-way partnership between a 18 19 state bureaucracy, a group of state bureaucracies, 20 a group of federal bureaucracies laying it out and 21 dictating it to the rest of the world. 22 VICE CHAIR MCPEAK: Hap. 23 MR. DUNNING: If I can just come back on

the partnership, it might be useful to remember

framework was signed earlier in '94, it followed a

period in which state and federal agencies had

been -- had lager heads on certain water matters,

set the water quality standards for the Delta, and

particularly water quality standards and who would

if the federal government set them how they would

that when the Accord was signed or when the

VICE CHAIR MCPEAK: Principle two. Hap? 4 5 MR. DUNNING: Well, I wonder, on the question of tribal participation, if we might just 6 7 note that the way the work group has handled this 8 is in principle four, with regard to the 9 membership of the CALFED commission, and that is 10 to say that membership to be made up of state, federal, tribal, and public members. That is not 11 12 what Mike was suggesting, but it does represent some inclusion of tribal representatives. Notice 13 14 that we said there that most but not all supported. We did discuss that at some length 15 16 yesterday. And perhaps Stu has a comment on that because he was one of the ones that was not 17 18 supporting it. 19 VICE CHAIR MCPEAK: Mr. Pyle. 20 MR. PYLE: Yes. Stu Pyle. I have a --21 I recognize in this partnership terminology that

it's the state and the federal legislature, it's

Congress that passed the legislation and formed

the legal basis for this. But it seems to me that

the intent of the CALFED long-term program should

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be implemented. I think one point to keep in mind with regard to what Mike suggested is that tribes do have authority to set water quality standards 10 and will be setting water quality standards, and if not included with the other governments, we may 11 12 possibly come to that same kind of situation of 13 intergovernmental friction. 14 VICE CHAIR MCPEAK: While the principle 15 number one on one hand seems rather 16 straightforward, we -- it is the first principle, and the principles are intended to stand alone 17 regardless of the proposal. And, actually, 19 there's two dimensions of it that perhaps deserve 20 comment. 21 The one that's been raised by Mr. Shaver goes 22 beyond being addressing stakeholders and 23 participation. It has to do with the fundamental 24 legal relationship between government, the government, the federal government, state

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government, and the tribes, which reflects 1 MR. PYLE: Yes. And so I not only had 2 historical evolution and, in my opinion, 2 on that issue I just spoke on and that you spoke 3 injustice. But that's an item for further debate on in regard to this one, I thought stakeholders 4 and perhaps more counsel from those responsible. should be retained in there and further in the 5 I am not -- although I practice law without a membership. But that's all right. 6 license, I am not setting myself up to do so 6 VICE CHAIR MCPEAK: I, too, want to 7 today. So the second dimension of it, quite 7 comment on that. But Brenda Southwick. 8 MS. SOUTHWICK: Thank you. First of 8 honestly, is recognizing the reality of what does 9 9 it mean to have a true partnership. And I want to all, I wanted to comment that I read your memo to 10 state, for the record, that that's where the committee and I think the points that you make Chairman Madigan and I have real concern that the are very important. And we would certainly agree 11 11 12 proposal, and maybe some of the rest of the with them in concept and would like to see those 13 principles, do not understand the depth of meaning 13 embodied in this whole governance idea once it 14 of what a partnership should be about. shakes out. The concern I have with principle two 15 And so while this one does seem a little 15 is accountability can mean different things to 16 straightforward, quite honestly, and we need to different people. And, frequently, when you 17 have a continuing discussion about the legal and 17 encounter state and federal agencies in a process, you are given the opportunity to comment. But 18 historical relationship between and among the 18 19 governments of the state and federal government things like what happened to Stu, they say, yeah, 20 and the tribes as to whether or not it's a 20 we heard you, and they move on and you get ignored 21 three-way partnership or is it a partnership 21 and nothing happens. 22 between two governments and the participants 22 So I would like to know what exactly do you regarded on the commission or on the governing 23 23 mean by accountability. Does that include collaboration? Does that include flexibility to 24 body involving tribes, and if so, how many and all 24 25 of that process. And there's probably a couple of change plans? And at what level does that 1 ways we can approach it. operate? Is it a grass roots level or is it The nature of a real partnership is that 2 simply people showing up at public hearings 3 there is coownership, there's coresponsibility, stating their case and then nothing ever happens to what they said. 4 and you don't have people taking independent action. And so that -- and a lot of stuff that 5 VICE CHAIR MCPEAK: Chairman Dunning, 5 6 needs to be -- needs to be discussed in these 6 and then Kate can --7 7 principles. MR. DUNNING: Let me get my sense of it 8 which is that in the past, yes, there's been a Okay. So having said that, can we move to 9 the second one? Okay. Hap. CALFED but it's been coupled together through a 10 MR. DUNNING: There should be a clear series of agreements among different agencies. It 11 point of and process for accountability of the 11 hasn't had any legal life. It hasn't been an 12 program to the legislature, the Congress, and the 12 entity, hasn't been, as far as I know, a line item public. The "and" is struck out there, but I 13 13 in the appropriations, and that there's been an 14 think that shouldn't be. That was supported by 15 the work group. 16 VICE CHAIR MCPEAK: And, Stuart, having 17 raised the issue of stakeholders before, this one 17 18 I see it says support, which I then conclude you 19 supported that, recognizing that the public is to 19 20 be the -- all inclusive; is that right?

14 interest particularly at, I gather, in the 15 legislature in having some point where there is 16 CALFED and there's a CALFED commission and it's something they can say they like or don't like, can vote money for or not vote money for. I think it was Dennis O'Connor who said something about 20 people you can get your throat around. Is that 21 the right phrase, Dennis? 22 VICE CHAIR MCPEAK: Right. 23 MR. DUNNING: That's my sense of what 24 this accountability is about. But Kate may have a different take on it.

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25 being ignored.

MR. PYLE: I can't say that I really

work group moves on and does its own thing, so --

VICE CHAIR MCPEAK: You acquiesce to

supported that. I voice my objections and the

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1 MS. HANSEL: No, I have the same throat 2 interpretation. The legislature and the Congress 3 certainly have clear lines of authority over a new 4 commission and would than possibly a public advisory board. But then if you include public 5 6 members on the decision making body, then they become accountable as well to the legislature and 7 8 Congress. So it's making it very clear that --9 who is running CALFED and where the decisions are 10 made, and if you don't like them, you know where to go. That was -- and so it's a principle, so we 11 12 need to -- as a proposal develops, you need to make sure that that stays true and it gets 13 14 embodied in a proposal. 15

VICE CHAIR MCPEAK: If I could maybe 16 just also expand and elaborate on that, because I 17 think Brenda raises a -- it's always a fundamental 18 question for the business community in terms of 19 accountability. But there is, in addition to what 20 I heard happen and Kate say, which I agree with, some other things, some of which Mike and I 21 22 articulated, some we left unspoken to, but absolutely have to be a part of CALFED in a record 23 24 of decision which is outcomes and time tables. 25

1 There is another aspect of accountability 2 that is -- that was stricken out in this, and that's the stakeholder issue which Stuart brought up. And to a certain extent, this becomes sort of a sense of how do you get genuine citizen participation. And usually it has to involve a process where any citizen has access to the process, but that the process has done an explicit job of reaching out to established stakeholder 10 groups. And without that -- both of those mechanisms, you don't get quality involvement. 11 12 And so I think it's pretty important that whether 13 or not the first or second principle talking 14 about -- the second one talking about the public doesn't have stakeholders in it, that there needs 15 to be a mechanism, we need to figure out how that 16 is so that the stakeholder groups that come 17 18 forward and are recognized in some way are 19

legitimately involved in a process. 20 Please note that Mike and I are not

21 suggesting that something like a BDAC be continued. But that there -- more important than 23 that is stakeholder -- a stakeholder process, and

24 that if the so-called public members on that

governing body don't necessarily represent

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accountability, an explicit statement to the

public for which their elected representatives or

I mean, in part, you start with, in terms of

3 their appointed representatives are held

accountable. There needs to be very explicit 4

mechanisms by which the public can then hold their 5

elected representatives accountable. That 6

7 includes everything from public meetings, which is

8 the last principle on this list but should be

almost a given, and I think it's an important one 9

to articulate by the way, but public meetings, 10

regularly scheduled agendas, et cetera, including

enforceable agreements -- enforceable agreements 12

13 from the public, in my opinion.

14 Part of what Mike and I are trying to lay --15 to set forth and underscore, although we have said it, I think many people have said it repeatedly, 16

is the fact that, if there is not a deep and 17

18 abiding partnership among the federal and state

agencies, not just representatives, but agencies 19

20 represented by the top folks to act together in

21 good faith according to an adopted plan, then we

are going to be right back where we were with 22

23 agencies taking independent action. And that part

24 of accountability is exactly what I do want to

25 underscore. stakeholders, we're in for some trouble. So,

anyway, that's -- that's something I wanted to

3 raise.

4 MR. DUNNING: I think that some of us on the work group assume that stakeholders are certainly part of the public. The trouble with

7 the term stakeholder is it tends to leave out

certain other people who are not thought of as

stakeholders but think they do have a stake in

10 these decisions.

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VICE CHAIR MCPEAK: Right.

12 MR. DUNNING: We believe, I believe at least, that the whole public has a stake. Some 13 14 may follow it much more closely than others, but I

15 think that's the basis for my feeling. You

shouldn't distinguish between stakeholder members 16 17 of the public and other members of the public.

18 VICE CHAIR MCPEAK: Okay. Let's take 19 Stuart and then Alex, and then maybe we can move 20 on.

21 MR. PYLE: Just briefly, I think you 22 should continue to use the stakeholders and the

public terminology that -- I think you should 23

24 recognize the difference in stakeholders are the

bodies who have a direct financial or some other

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type of interest in the whole program. And I 1 MR. HILDEBRAND: Yeah. 2 2 VICE CHAIR MCPEAK: Yes. Well, I don't think they are different from the public who are 3 concerned and interested, but do not -- are not 3 know either, except we would hope that we would 4 have a document ultimately that was internally 4 involved in the resource management to the same 5 extent that stakeholders are. 5 consistent. So that's my fondest hope. That's 6 I mentioned, you know, my representing Kern the way I would like to try to respond right now. 7 County Water Agency, we're obligated for hundreds But note there would be a problem should what you 8 of millions of dollars a year in payment for the 8 said be true. 9 9 State project and return for the water which we MR. HILDEBRAND: All right. I share may or may not get. And I think that puts us in a 10 your hope but not your optimism. 10 11 VICE CHAIR MCPEAK: Okay. I keep coming 11 different category than a person who is concerned 12 about the water and the environment, et cetera, 12 to these meetings. That's about as optimistic as and comes to make a -- their individual statement. we can get. Okay. Three. I think at this point 13 14 VICE CHAIR MCPEAK: I would agree. Let 14 what we're doing, if I'm understanding the census 15 me ask a question, if I could, to you, Stuart. right, is we understand the reason why the work 15 16 Having agreed with what you said, I think that the group is recommending that the stakeholder be 17 highest responsibility of the government or the 17 taken out. Let's leave that to see if we can get 18 elected representatives is to the public at large the essence of why we would need to engage the 19 and to the publics' interest. If -- and that may 19 stakeholders in the rest of the principles. And 20 at some point be at odds with some or all of the 20 the public should certainly come -- should be the highest element of to whom we are accountable, to 21 collective stakeholders. Would you agree with 21 22 that? 22 whom the effort is accountable. Hap? 23 MR. DUNNING: Okay. Principle three is MR. PYLE: Yes. 23 24 certainly central to all of this and one we've VICE CHAIR MCPEAK: Okay. And there is 24 where I think I understand, I'm sympathetic with talked about a lot of times at BDAC, a new joint 25 51 1 Hap's concern and not trying to insist on state/federal CALFED commission should be created reinserting stakeholder. If we did, I would to direct effort to achieve CALFED Bay-Delta 2 3 suggest it say public and stakeholders, by the program goals and objectives. way, that the public takes the -- are the bosses 4 4 VICE CHAIR MCPEAK: Any questions? 5 in a democracy. But I'm trying to just foreshadow 5 Great. Number four. Oh, I'm sorry, Mike. I couldn't see you. a discussion that I think we have to get into with 6 6 7 respect to the governance structure itself. There 7 MR. SHAVER: I would just like to repeat has to be a formalized articulation of how the new my comment on principle one for principle -- where Я 8 governance structure will relate to stakeholder 9 9 are we again? Three. 10 groups. Because if they're not involved, they're 10 VICE CHAIR MCPEAK: Right. 11 going to organize against it. Okay? Pretty 11 MR. SHAVER: Thank you. 12 simple. Simple politics. Okay. Alex? 12 VICE CHAIR MCPEAK: So we'll stipulate MR. HILDEBRAND: I've only had a very 13 13 to the fact that the tribal representatives think hasty reading of this letter of yours. I have one 14 14 that there is really a legal and moral basis for a question about it, although in general I would three party structure. Is that true? 15 15 certainly agree with it. But it does refer to 16 16 MR. SHAVER: Yes. 17 requiring all CALFED agencies to comply with the MR. DUNNING: Let me just observe, I 17 18 adopted CALFED solution. Now, as I may explain think we can take out the phrase joint 18 19 later in the day when we come to more detail, I state/federal here and not lose anything, just 19 20 think that the ROD is very likely to include 20 talk about a new CALFED commission. Because we 21 adoption of various proposals that are in conflict 21 specified the membership in principle four, and 22 with each other and, therefore, cannot be carried we've already stated the partnership principle in 22 23 out. And I'm not sure how we handle that. 23 principle one. 24 VICE CHAIR MCPEAK: You are referencing 24 VICE CHAIR MCPEAK: Okay. That's a 25 the memo from Mike and me, is that right, Alex? 25 possibility. You don't need to at this point 50 52

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because it's implied because of principle one, proposal. 2 2 but --MR. DUNNING: The straw, which we're not 3 3 MR. DUNNING: Right. Okay. Do you want being asked to act on today, I believe has 4 to move to four, Sunne? 4 agencies, not legislators. But the principles are VICE CHAIR MCPEAK: Let's move to four. 5 5 broader. We're going to note -- I think we're going to note 6 VICE CHAIR MCPEAK: So your 6 7 the concern, because I'm not sure -- I know we're 7 interpretation of that principle is it could not the party to resolve it. Nobody is charged include the administrative branch, it could 8 9 with resolving this basic issue. include the legislative branch. Okav. MR. DUNNING: Okay. The membership of 10 I would, for the record, think we have to 10 the CALFED commission should be made up of state, absolutely include the executive branch, and we 11 11 federal, tribal, and public members. Public need to articulate that. This principle does 12 12 members should represent a broad array of cover that position. I would think we should be 13 13 14 interested constituencies. 14 going even further in order to get the 15 VICE CHAIR MCPEAK: Okay. Comments on partnership. The essence of a partnership must be 15 16 or questions on this? that it's not just some agency who says I appoint, 16 Hap, I have a question for you in terms of 17 17 you know, Jane Smith to represent us. It needs to your interpretation of this principle. I think, be the head of that agency. That's the point 18 19 and as Mike and I have communicated, that a 19 about a partnership. And that's where these principle should be explicit about including, when 20 principles begin to have some problem, I think, 20 you say state/federal representatives, that they and I respectively say that. 21 21 22 are of the executive branch, responsible agencies 22 Are there any other comments on item four, 23 having something to do with the Bay-Delta estuary 23 principle four? 24 and the watershed. And we are proposing that the 24 Hap has, for right now, satisfied me that legislative branch also be directly involved, both it's broad enough to cover the concerns that I 53 55 have raised. I want the concern to be clearly on 1 state and federal. 1 2 Was it your intent to be inclusive by that 2 the table. 3 terminology as opposed to equivocating by not Okay. Item five. 3 4 being explicit about the executive branch or the 4 MR. DUNNING: The governing structure legislative branch? and authorities of the commission should be 5 6 MR. DUNNING: It's not explicit about 6 designed to attract effective leadership. 7 7 the legislative branch, but it seems to me the VICE CHAIR MCPEAK: As opposed to 8 language leaves it open to include state ineffective. Okay. 8 9 MR. DUNNING: Well, that point came up 9 legislators or members of Congress. So it says 10 state/federal members. To the extent this is 10 and it was discussed. And if I can just add to somehow viewed as a codification of the existing that, Joe Bottowitz, who is with the California 11 policy group, and to the extent the policy group 12 Environmental Trust, and who has worked a lot on 12 has had agency people, not elected officials, I these matters and who helped to organize the 13 14 suppose some might think that this would be agency workshop that was held, bringing people from people. But the language seems broad enough to 15 around the country to talk about their programs, 15 have elected officials or perhaps their delegates 16 has emphasized that leadership is as important as 16 17 if that's deemed desirable. 17 structure, but that structure does impact on 18 VICE CHAIR MCPEAK: Okay. So I'm 18 leadership. And you can design a structure for 19 understanding --19 this which would be very unappealing to talented 20 MR. DUNNING: That would come in the persons. And we want one that will draw in 21 proposal. 21 someone with great talent to be the executive 22 VICE CHAIR MCPEAK: Pardon? 22 director. 23 MR. DUNNING: That would come in the 23 VICE CHAIR MCPEAK: And I, too, I --24 24 full proposal. MR. DUNNING: Joe, I didn't realize Joe 25 VICE CHAIR MCPEAK: In the full was here. Here I'm speaking for him. Joe, maybe 54

you ought to speak for yourself. I didn't realize actually is in agreement on principle six, even 2 you were here. Do you want to say anything about 2 though the --3 3 VICE CHAIR MCPEAK: Okay. Roberta. 4 MS. HANSEL: Well, he just walked in. 4 MS. BORGONOVO: When we discussed this, 5 VICE CHAIR MCPEAK: Could we let him for what we agreed is that for principle six through 6 a moment -- before he does, let him catch up to 6 eleven there are several issues that are involved. 7 where we're at, and then I'll come back and have And we debated whether or not they were truly 8 him comment. principles. So Cynthia has prepared some 9 9 I want -- I will make a couple more comments alternate language that incorporates all of this. and apologize to the group for taking so much 10 VICE CHAIR MCPEAK: Good. Then what --10 time. I actually think this is pretty fundamental 11 I think we have that language here, but also at 11 and the principles are the base of the foundation the end of going through this, I want to have Joe 12 13 of what we're doing, and so I don't want to just 13 then comment and then we have members of the public who have begun to sign up. I saw one 14 gloss over these words. 14 15 15 gentleman before, I know that Cynthia is here. Hap, I think you're right and so is Joe that And if anybody else will want to comment, please 16 if you have good people and responsible 16 individuals at the table that that's more 17 17 get your cards to me. important than even the most perfect 18 MS. BORGONOVO: I just want to make a 18 19 organizational structure. And a good theoretical 19 quick comment about the principle about 20 organizational structure without the right people 20 leadership. I think that it's easy to say, well, 21 in the room ain't going to do it for us. So of course we want effective leadership. But in 22 22 that's what this is meant to capture. the work group, we did agree that structure will 23 And I sort of was chuckling at the word 23 have something to do with being able to attract 24 effective leadership. And we agreed that these effective because we all struggle for which word 24 25 to use. I will tell you that even if the head of are part of these many details that we all agreed 57 59 1 an agency were not the most effective woman or man need to be worked out. So I appreciate the for that job, that's the person that should be in preamble that Kate put out in the beginning. 3 3 VICE CHAIR MCPEAK: That's right. Good. the room. 4 And so it is, talent or no talent, 4 Yes, Pat. Pat McCarty. 5 5 responsible individuals who have to carry out the MR. MCCARTY: Just a quick comment on 6 mandates of the agencies that we've got to engage. the responsibilities. If we go back and listen to 7 And, therefore, I am not so much interested in a 7 the comments that you made about who should 8 talent search. That's the responsibility of the participate and at what level of authority and if President and of the Governor, and if the tribes you want the executives in the room, the 10 are included, the tribal leadership. I'm responsibilities then have to change because they 11 interested in the folks who have the 11 do not have the time or the ability to get into 12 responsibility for whom the buck stops at their 12 nut and bolt decision issues. And so I think that desk. They better be in the room and engage in these things kind of fall out from each other. 13 14 this process. So that's why I'm belaboring the 14 Once you understand what the composition of the 15 point over the word effective. Okay. 15 commission is, vis-a-vis its membership, that's 16 MR. DUNNING: Principle six. The going to -- leadership will be an outgrowth of 17 commissioner should serve as the decision making 17 that in my mind. And, consequently, the body for the CALFED Bay-Delta program, and the responsibilities will be a further outgrowth of 18 19 executive director and the commission staff should that. And I'm concerned about this particular 19 20 manage the program. principle, the way it's worded, that we're going 21 MS. HANSEL: I was -- Sunne, I was told 21 to have people trying to make day-to-day 22 that maybe I misrepresented in the haste of trying nitty-gritty decisions. And I don't think with 23 to sum up what the work group did that there was 23 the representation that we want on the one hand 24 no agreement on this. I don't believe 24 that they have the time or the abilities to do Environmental Water Caucus or maybe Save the Bay 25 that.

1 VICE CHAIR MCPEAK: Pat, so let me 2 understand what you would be proposing then. And 3 let me also ask you to comment on a possible 4 structure that I would envision consistent with 5 the principle as it's stated here, and even what I 6 proposed in terms of leadership at the highest 7 level. But that you don't have every meeting with 8 those individuals making operations decisions, 9 final decisions on operations, or the 10 scientifically based changes and ecosystem restoration on every habitat, you know, project, 11 12 but that the fundamental questions of 13 accountability and decisions that have to be made 14 about CALFED to respond to the objectives of the 15 program, you could with those highest level of 16 folks and that they would have operational 17 peoples, line responsibility people, who are 18 working on carrying out their directives, 19 including the, if you will, day-to-day stuff. 20 So could you comment on, A, what you would 21 like to see and what you would recommend as 22 responsibilities as it relates back to leadership, 23 and then, B, if what I just said fits with what you think needs to happen or not? 24 25 MR. MCCARTY: I think the -- we're 61 picking over words, but some of these words send 1 2 us down different courses than what we intend. 3 The words that are placed here is that this would be a decision making body, which implies that it's 4 5 going to be involved in more detail. My guess is 6 that it was -- it would serve better as a policy 7 making organization and ratification of planning 8 processes and approval of implementation plans as 9 opposed to a decision making body. But that's 10 going to go back to who the members are and what level we have that membership at. And if it's at 11 12 the highest levels of government and industry and 13 stakeholders and the public to do the best that 14 they can for us, I think they are going to have to 15 take a pretty broad brush approach to things if 16 they're going to be effective. And that steers me

down a different course. That's -- that's my

we should acknowledge that comment recognizing

that we don't have concurrence yet on exactly that

MR. DUNNING: Okay. The first part of

particular principle and then how it relates back

to others. So let's go ahead. I think the

discussion is productive and fruitful though.

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view.

11 Kate, or is there some --12 MS. HANSEL: I got the indication 13 generally that this was a support. But if that's 14 wrong, if Environmental Water Caucus is not 15 supporting this one. We took out the statement in 16 this one, we're on number seven, right, within the 17 commission. So it kind of left open, in their interpretation and the work group, that 19 management -- that the -- that the assumption that management would be done by the commission, 21 primary program management, by deleting those last 22 three words, kept it more neutral. And maybe a 23 key point of this one is the distinction between 24 no regulatory authority in the commission. But, yes, programmatic and funding authority would be in the commission. Just -- people are saying changes in law will need to happen and it will 3 probably need to be substantial. 4 VICE CHAIR MCPEAK: Yes, Byron. 5 MR. BUCK: I just want to indicate I don't think there actually was uniform support for 7 this. One of the things I am able to speak to is clearly the problem a lot of the water stakeholders are seeing with the lack of 10 coordination of regulatory decisions within the CALFED process. And that was something that, 12 while we didn't try to put it into the statement 13 yesterday, we certainly discussed it and it 14 certainly is going to come up later. Because that is the big problem that our folks are focused on 15 16 now is that we see independent regulatory decisions not even being worked through the CALFED 17 process, just being independently and, in fact, VICE CHAIR MCPEAK: Thank you. I think 19 threatening the CALFED process that way. So 20 that's a real big problem for us. I'm not 21 suggesting that we put language in here. But 22 certainly indicating that there was support at the 23 work group is not really correct. 24 VICE CHAIR MCPEAK: I appreciate that. 25 And, of course, that was one of the major items 64

principle seven is another one that is

each program element.

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subsequently fundamental. I think it's been a premise of CALFED up to now and the work group

assumes it should continue. And that is the

commission will not exercise or supplant any

Now, it says support. Is that the case,

regulatory authorities. Legislative changes and

specified program and funding authorities should

be made to consolidate or coordinate management of

1 that Chairman Madigan and I underscored in our 2 communication. And it's no longer theory. It's 3 not a concern that is -- that we're speculating 4 about. That's exactly what is causing there to be 5 this undercurrent of concern right now about 6 CALFED, which is why we're going to discuss it 7 this afternoon and try to get it out in the public 8 and out in the open. 9 But having said that, I think, Kate, you 10 expressed maybe a pretty important distinction or 11 division of responsibility. I shouldn't say 12 responsibility, but a division of mission. As you 13 said, the existing agencies could retain their existing regulatory authorities, agencies where 14 15 they could retain their existing regulatory authorities, program decisions and funding would 16 17 be with the commission, the new government body. 18 Okay. That I can understand, and as a matter 19 of fact, support the notion that agencies do 20 retain their existing responsibilities and 21 authorities. What I heard Byron say, I just want 22 to associate myself with, and that is that 23 exercising -- if we get to the point of a CALFED 24 decision and a program, that it would require, as 25 a part of that, a binding agreement among the 65 agencies that they can't, as a matter of first 1 action, first resort, independently exercise those 2 3 existing authorities. 4 You would have to have a formal, articulated 5 process by which that issue gets brought to this 6 commission and gets reviewed for whether or not

assurances on the part of the environmental 2 community. And it points out that the whole package of assurances has not been completed. And it will be very important for all of us for buy-in and for the final deal. So I just -- I think that 6 there's a counterpoint to that. 7 VICE CHAIR MCPEAK: Okay. And that's 8 important. I mean, I see this as a fairly 9 important point about a lot of aspects of the programs. So we want to have more discussion why, 10 11 you know, if I'm hearing you right, that was 12 proposed by Byron, others in the work group rejected it because you still want to have agencies acting unilaterally. And when I say 15 that, what I mean by that is independent of any consultant process in this new governing body. Is 17 that true? 18 MS. BORGONOVO: I think that what's 19 important is that basically the agencies maintain 20 their existing authority. And when Byron 21 introduced that principle, it was pretty clear that that begins to muddy up how the agencies will maintain their existing regulatory authority. And, certainly, my sense from the agencies is that that's not something that is -- has been put into 67 this governance nor should it be. 2 And it's also my understanding that in the

7 exercise of that independent authority as that 8 agency would propose it is in conflict with the 9 adopted program of CALFED. It's that simple. And 10 we need to have a very judicious, explicit, 11 transparent process for collaboration. No 12 wishy-washy words about consultation. 13 So I -- you know, there's some work to be 14 done. But I actually think that's important 15 enough to be in a principle, and I don't quite see 16 it here. 17 Roberta. MS. BORGONOVO: I believe that this is

MS. BORGONOVO: I believe that this is
part of the discussion we had at CALFED when I
think Byron had put forth an amendment which was
not accepted by all of us present. And one of the
reasons is that it's really an assurance. I
really take this to mean that it's part of the
assurances that the users want, perhaps that's
also your view, but there are these counter

3 governing group, there has always been that agreement that this governance body is not going 5 to preempt the existing authority of the agencies. So when you introduce a statement like that which 7 then begins to make that -- the operation of the 8 existing authority ambiguous, then there are 9 problems with that. So I think it's a very big discussion. I think we all agreed that we weren't 11 going to resolve it yesterday. So it's not in. 12 VICE CHAIR MCPEAK: Okay. It's a -- it 13 is a big one. 14 Okay. Any other comments? Yes, 15 Lester Snow, our federal agency representative. 16 MR. SNOW: I should -- let me make a comment on this, and maybe it applies to both 17 18 state and federal agencies. But the issue here is a vast difference between agencies coordinating as 19 they execute their authorities than any thought 21 that an agency has to check with another commission before they implement their statutory 23 obligation. And that's such a fundamental 24 difference that we need to bring that out. 25 I mean, we've had a lot of these discussions,

I mean, both when I was at CALFED, but also with 2 the agencies working through this, and there's a 3 very sharp distinction that's drawn by the 4 agencies, both management and legal counsel, that if, for example, the thought was that the Fish & Wildlife Service had to check with the commission 6 7 before it protected an endangered species, they 8 would absolutely oppose anything remotely like 9 that. And part of the reason is simply that Congress has charged them with doing that, and if 10 11 they hesitate, then it's actionable. Somebody could bring an action against the service for 13 failure to protect under that statute. 14 And so this is a -- this area we just 15 discussed is a very big deal on how you structure it. And if it looks like the commission is 16 17 requiring somebody to abrogate their statutory 18 responsibilities, there's a very negative reaction 19 to that, an opposition. Not a negative reaction, 20 an absolute opposition to that. 21 VICE CHAIR MCPEAK: Well, I just want to 22 draw, respectively, the distinction between 23 someone proposing to abrogate a responsibility and 24 proposing that there be an explicit process of coordination and consultation before that 69 1 authority is independently exercised. 2 And what actions are often -- can be proposed have been proposed in the last year by a variety 3 4 of agencies without consultation or apparent consultation with other agencies in CALFED are 5

15 ask how you think this should work? What is the federal agency's representative of this -- of 16 17 language since we don't have concurrence right 18 now? We've heard pretty heartfelt positions 19 articulated. Do you want to try to, you know, 20 offer a perspective from the federal agency viewpoint today, or am I asking a question you'd 22 rather consult your colleagues on? 23 MR. SNOW: No. I might want to ask Alf 24 to come up. I think Alf has thought a lot about this. And I'll make a few comments, and then Alf 1 can correct me, if necessary. And the reason I mention Alf is he's the coordinator for Club Fed. 3 And I think -- I mean, the issue -- I think 4 that the state and federal agencies were comfortable with the way this was before where the commission would function but it would not 7 supplant any of the regulatory authorities of the agencies. I mean, I think it was always intended, and certainly implied or explicitly included, that there be a higher level of coordination as the 10 11 agencies execute their authorities. But there's just such a sharp distinction if it looks like the intent is to modify the Endangered Species Act so somebody has to consult first with a commission before they do something. That's a whole different situation. And I don't think that's 17 simply reserved to federal. I think that also 18 applies to state agencies. 19 VICE CHAIR MCPEAK: How do you get to a 20 higher level of coordination without consultation 21 on what a partner at the table is about to do 22 unilaterally? 23 MR. SNOW: I definitely agree with the point that you're making there. I don't disagree with that at all. It's the issue of where you

the strategies set forth to try to have continuous improvement in fisheries, water quality, and water I just can't say it more explicitly. You don't have to abrogate responsibilities of an

11 organization, of an entity. For example, listing 12

actions that may end up being inconsistent with

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an endangered species, that does not have to get 13 abrogated, nor am I proposing it nor have I heard 14

15 anyone else propose that. But how they go about

16 doing that, if it is not done in consultation to

figure out if the game plan that we have set in 17

motion by doing the CALFED process is not the best 18

19 way to achieve that, then why are we doing it? I

mean, I have to ask that. And I respect the fact 20

21 that you are speaking on their behalf. I am being

aggressive back so that I underscore how critical

I think this is for the -- for a new era of

coordination, cooperation, and actually getting

the job done for the estuary. Thank you.

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Byron.

That's right.

MR. BUCK: Yeah, I certainly respect the

VICE CHAIR MCPEAK: Oh, I think it will.

VICE CHAIR MCPEAK: So, Lester, may I

federal agency's position, I think, and underscore

legislation to get that kind of coordination short

MR. BUCK: -- abrogating their initial

standing authority. That's we're talking about is

trying to make decisions that are consistent with

the program and making sure that happens.

what you're saying that we do want that

coordination. And it may actually take

cross the authority line.

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Alf, do you want to add? I know you've thought a lot more about this than I have.

3 4 MR. BRANDT: I think you probably 5 reflected pretty accurately. I guess my biggest 6 comment would be, for one, there has been in the 7 last five years some significant changes just in

8 the way things operate. Although it may not be

9 apparent to many in the public, there is far more

10 coordination and discussion before things are 11 taken, particularly major actions.

12 In the regulatory side, there is a lot of discussion among the agencies so that they know 13 14 how this is going on. And it's often worked out.

There are issues resolved, a number of things are 15

16 going on. We're not turning back from that. I

mean, that's one key piece here is that the nature 17

18 of the relationship has changed. And the nature

19 of the relationship, working with -- between

20 regulatory agencies and as well as the agencies

that are offering the projects, that's not

going -- that is not going to change, because it

23 just can't. The nature of our relationship and

24 the nature of the way we're working together, the

nature of the way things are working, and they're

things. So I think it's -- we're going to be very

sensitive and very cautious about integrating or

tying those regulatory decisions to the

commission.

I think you'll continue to see coordination.

6 And while there may be some language that can

resolve that and can address that so that we are

bringing it in, I think that we might be -- we may

very well be comfortable with, I don't think

you're going to see any change either way - I

mean, I'm sorry, I don't think you're going to see

any backing off from the coordination that is

going on now.

14

VICE CHAIR MCPEAK: Okay. May I comment

15 by saying I actually accept the proposition that

you've advanced, that there is more coordination

and collaboration occurring today than before. 17

And I would suggest that that is in part a

19 function of the structure of CALFED, that it is

the agencies who have some kind of responsibility,

and there has been high enough level engagement by

the federal government, by the state government,

and the agencies for those two -- for those two

24 divisions of government.

What I -- so that's an important aspect that 25

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working, I guess, is the key point here. And 1

2 that's part of the reason why we're not going to

be -- you're not going to see people turning back 3

4 and moving away from just going off and doing

5 their own thing.

Even with issues that have been difficult in 6

7 the last year, like the Delta smelt situation last 8 spring, there was -- as soon as that became an

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issue, and there was a lot of discussion, a lot of

10 coordination right up front to say what are we 11 going to do. And there was some dealing on,

12 discussion about how to resolve that. So I think

13 you'll see that coordination.

14 To get to the goal of increasing and taking

15 the next step, moving to the next coordination, I

16 think there's going to be concern about, well,

what is that -- what does that really mean. And 17

coordination is one that we have been consistently

19 comfortable with. But if it means that the

20 decisions get taken in, or something along those

21 lines, get taken into the CALFED process,

22 particularly when regulatory decisions are hour by

23 hour sometimes, particularly for water project

24 operations, it's often difficult to wait to go to

the commission to get a decision on those kinds of

you just put on the table that isn't readily

captured by these principles, even though one

could say that I don't -- four sort of does cover

it. I don't think that is sufficient, as I just

said, because if you guys who are responsible for

making day-to-day decisions aren't talking to one

another, that's -- we're not going to get the

salutary benefit. You have to have some kind of

9 proximity to get cross-fertilization. I mean, you

10 just got to be close enough to make something new.

11 Secondly, the notion of a higher level of

12 coordination, granting that that might be a

13 sincere concept that is workable, it isn't yet

14 captured here. And I have written enough

legislation personally to know how you structure

one of these kinds of things. And it will take 16

new legislation. Without abrogating existing 17

regulatory authority, it will require structuring

the kind of consultation on which issue should go

20 through such a partnership. I keep calling it a

partnership and a governing body and not 21

necessarily a commission, because I'm not even

23 sure if that's the right legal construct.

24 Partnership is, in my opinion, and I want to also

25 note that.

1 MR. BRANDT: You know, I want to pick up puts leads for these key program areas with the 2 on something you actually -- you just said which commission, not with the subdepartments. What 3 is that proximity. And perhaps one of the pieces this proposal says is it's not DWR's job to do 4 here, and I think you see it in various bits and levees, it's not Fish & Wildlife Service's job to 5 pieces of that, is that proximity of attracting do ERP, it's not EPA's job to do water quality, 6 the senior leadership, you know, basically it's the commission's job to do those things and 7 requiring that it be the regional director or 7 to make decisions on those programs, but to 8 8 delegate then management responsibilities for whatever that is, that proximity is going to move 9 a long way toward making sure that that becomes --9 carrying out those programs under this structure 10 that coordination becomes institutionalized. So 10 So that's a very key complement of this thing that 11 that may be one thing that you may want to goes further than has occurred anywhere else in 11 12 12 the Country. So I don't think that can be consider. 13 I mean, I see it kind of in five, I see it in 13 overemphasized. 14 four. You know, I see all those different pieces 14 Thirdly, you have a funding mechanism that's 15 that are kind of suggesting that. But that may be 15 in here that says the funding for all the key 16 one thing that you may want to consider. And that elements of the CALFED structure must be approved by the commission. So you won't have a situation 17 may be the way that we get there to ensure and 17 where DWR will be off doing its own thing with its 18 institutionalize that coordination. 19 VICE CHAIR MCPEAK: Part of the process 19 own separate line authority from Congress and 20 that we're going through here is that Hap and the 20 separate funding. You won't have the other 21 work group, if you will, are tolerating our 21 agencies doing their own separate things. You'll 22 discussion here at BDAC without the benefit of all have a clear tie of funding. As we all know, 23 the discussion. But, hopefully, some of this will funding is what dictates workload, funding is what 24 allow you to maybe clarify what could be 24 dictates what actually gets done out there. So that's significant and it is also well beyond 25 interpreted from the principles that make it more what has been done anywhere else that we know of. 1 explicit about what we're trying to achieve. 1 2 Patrick Wright. 2 3 MR. WRIGHT: Hi. Let me just add a 4 couple of things to what Alf was saying. I think, 5 you know, clearly, to second also Lester's 5 comment, I don't think there's any sense in either 6 7 this proposal or agreement among the agencies that 8 actually changing regulatory authorities is either 9 on the table now or likely to get much support. 9 10 And so the challenge, I think as you put it 10 11 is, how do you get the level of coordination that 11 we need through various mechanisms that are perhaps in various principles but aren't spelled 13 out as boldly as I think you're saying you would 14 like to see them. 15 The way I look at this there is at least 16 17

12 13 14 15 16 17 three or four different areas where that happens. 18 One is the overall structure. You've got an 19 overall structure of governing body that has 20 state, federal, tribal, stakeholder folks on it 21 that gives you the accountability, the visibility 22 that folks need to see to ensure that this is more 23 than just bureaucrats exercising regulatory 24 responsibility. 25 Second of all, you have a proposal here that

Third, and probably our fourth, and equally important, you will have a planning process, a document, you know, a series of work plans that will -- that will enable the regulatory folks to be in a position where they are no longer driving the program, but in a position to be approving the program, particularly on the federal side. You want a situation where you've got a plan in place that puts the Fish & Wildlife Service, the EPA, the Corps of Engineers in a position where they can say they bought off on the plan as opposed to having them on a regular daily basis actually dictating the plan, which is roughly the situation that we're in now because we don't have that phase one plan, we don't have that long-term plan approved. 18 So there's a variety of things that are built 19 into this thing that I think will get to the point where you and others want to be. But it isn't --21 because it isn't spelled out that way, it's 22 scattered through this proposal, it may not -23 this proposal may not look as bold as it is, but I 24 think it is. It goes a lot further than anybody was suggesting even a year ago when the principle

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1 for us was, you know, a new ERP that would help

2 bring things together. This is actually saying,

3 no, we need to go beyond better integration of the

4 ecosystem, we need to integrate the whole program

in a way that provides a level of accountability

6 and coordination that you're looking for.

VICE CHAIR MCPEAK: Patrick, I do

appreciate your explanation of that, when you and

9 Lester support the fact that this is a major step

10 forward in -- beyond where we've been. I have

11 great respect for your assessment of that and your

12 commitment to that. So I don't -- my full of

13 maybe I should just back off. Although, if I do,

14 maybe you won't have as much support to be as bold

15 as you need to be. So that's by way of saying --

16 I understand what I'm doing and I hope it will be

17 helpful to you, even if you don't appreciate it

18 now.

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19 What I did hear, Patrick, in your

20 explanation, going to what is a part of principle

21 eight, we're just about to do that, for which

22 there wasn't agreement yesterday, I'm not sure if

23 it was over the funding aspect, but I heard, as a

24 part of the element or the aspect of why this was

25 so bold was, in fact, the joint funding

1 which is bolder. I particularly draw your

2 attention to the last phrase here. It reads, in

3 toto, for each program element, the commission

4 will exercise a comparable degree of authority or

5 independence over specified funding and programs,

6 including funding and programs within existing

7 agencies.

8 So that's the part that has, I think, very

9 powerful indications.

MR. MCCARTY: Are there any questions on principle number eight?

2 MS. HANSEL: I would probably just

13 restate that there was no agreement, in part,

14 because of where -- what Environmental Water

15 Caucus has stated earlier that -- about probably a

16 timing on seeing the proposal and a lot of

17 questions about whether the proposal is achievable

18 and also on -- from Ag Urban, just that they're

19 not engaged at this point.

MS. BORGONOVO: We did want to emphasize

21 that we did want the same degree of authority for

22 all of the program elements. For example, however

23 much independence the levee program has, the ERP,

24 they should have a comparable oversight or

25 independence. And that was very important in this

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d 1 principle. And so we spent some time, again,

2 trying to reword it so that that would be clear.

3 And I think that we thought that Kate had done a

4 pretty good job here, and we'll offer some

5 alternate language also.

6 MR. DUNNING: Patrick, maybe I can come

7 back to you just to try to give this -- make this

8 a little more concrete perhaps, and ask you how

9 you understand this would apply with regard to

10 water project operations within the bureau and the

11 department.

MR. WRIGHT: That's a good question. I guess my quick response is that, as we do now, we

14 would have -- you know, we have -- the agencies

15 put together annual operating plans that, as this

16 week's events have shown, change, you know, on

17 almost a daily basis. And I would imagine that

18 those annual plans, as they are now, would be

19 subject -- would be folded into this structure.

20 As you know now, we have an ops group which is

21 made up of stakeholder folks and agency folks that

22 does report to the CALFED policy group. I assume

23 that same general sense of meeting to have

24 stakeholder groups participating and how we

25 operate the projects would continue. I don't know

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1 management. And that is part of eight. So would2 vou like to --

3 MR. WRIGHT: Let me say real briefly on

4 that point because I wasn't there yesterday. I

5 know, Kate, you were, and I can't resist saying 6 that the agencies, in many respects, are pushing

7 further than some of the stakeholder folks on

8 coordination and subjecting ourselves to the 9 approval of the commission in various areas.

9 approval of the commission in various areas. So10 what you're seeing here is a summary of the

governance agreements and disagreements, not
necessarily the agency agreements and

disagreements. There is fairly strong support for

the underlying set of principles before it got toBDAC among the agencies.

VICE CHAIR MCPEAK: Thank you.Hap, Principle number eight.

MR. DUNNING: Well, principle eight fits very well with what Patrick has been saying. And as he indicated, it's one of the newer principles that's been emerging in the last few months and

22 weeks. And it is tremendously important, and I

absolutely agree with him when he says in certain
 respects the agencies are well ahead of some of

25 the stakeholders on this in embracing something

1 precisely how it would fit in, but certainly with whether that's achievable, whether you'll get there's no -- that there's a strong sense of that agreement, whether that's the right structure, and 3 needs to continue. also a timing. Does this -- I think, and I didn't 4 VICE CHAIR MCPEAK: Okay. Hap, do you want to speak for anybody in the work group, but 5 just generally, there was a concern that maybe want to move to --6 MR. DUNNING: Go on? Okay. Principle this is pushing us down the direction too far at nine, the commission should serve the function of this point. And we need to keep the option on the 7 program management of each of the CALFED program table of the other options that have been floated 8 9 elements in order to reduce fragmentation of 9 around as keeping those responsibilities and responsibility and accountability and maximize existing agencies and using the commission more as 10 coordination and integration among the program an oversight coordinating body or -- you know, 11 11 elements and to avoid conflicting mandates within with some strength, but keeping it more 12 existing agencies. No agreement. decentralized as opposed to centralized. And I 13 14 MS. HANSEL: This gets to -don't know if any of the work group members want VICE CHAIR MCPEAK: This is a -- okay. to speak to this as well. 15 15 16 This one misses me. Kate, you can explain why, I 16 VICE CHAIR MCPEAK: And I am reading the 17 17 Save the Bay comments, and we're going to hear from Cynthia. And this is a parcel of the some of 18 MS. HANSEL: This gets to a little bit about what Pat McCarty was saying, just an the issues, right, Roberta? 19 19 understanding of how we manage the CALFED program 20 MS. BORGONOVO: Right. We all agree 20 in terms of some day-to-day program management. that there are all these what ifs. One --21 -21 There's a lot of actions and complexity that comes supporting one principle is going to depend upon 22 with all the different programs. And it's been whether or not another principle can be carried thought for a long time that the ERP is one of out. So it's what if and it depends. And I think 25 those more complex and larger programs that we're that that's very - a very consistent message 85 1 initiating, and that's why the idea of a separate that's been coming from all of us, certainly from 2 ERP as I took the time in the last month, and a the environmental community that have been in 3 lot more time needs to be taken, to look at each governance. But I've heard it from the other of the program elements to find out where that people that have been participating also. 4 program element would be housed within an existing 5 VICE CHAIR MCPEAK: Okay. I think the 5 6 agency. I saw that there's much fragmentation in 6 what if and it depends is where we're all at. And many of the programs as there is in the ecosystem that's why I tried to say that up front. I 7 8 ERP, which is one of the reasons that it pushed in 8 understand it and I think we're getting a flavor the direction of a new entity. There's 9 for where we're at. Let me ask Lester to comment, 9 fragmentation in terms of what CALFED is trying to 10 and then we'll go to the next principle. Lester. 10 achieve doesn't fit perfectly in one agency or 11 MR. SNOW: I don't want to be the slow 11 12 another, Water Board or DHS. It was hard to find 12 one on this, but I think I am. I understand what 13 an existing agency to take on that -- those new 13 ifs and depends very clearly. But on principle objectives of CALFED. And -- but it was felt that nine that is basically calling for a much higher 14 14 they needed to be a part of it. level of coordination, under what situation is 15 15 16 So the idea here in this proposal is because 16 that bad? I guess I'm missing why there's so much of the need for integration. So many of the controversy over that fundamental issue. 17 17 program elements, all of them, are very 18 MR. DUNNING: Well, I think it may be 19 interrelated and need to be close together to 19 the last thing that Kate said, and it may focus on 20 achieve the objectives that housing the ultimate 20 the word management as opposed to coordination. 21 responsibility for program management in the 21 MS. HANSEL: And I also would say commission, but delegating to agencies on 22 there's a concern -- if you move back to principle 23 individual actions or assignments made the most 23 eight and remember that -- that the basis of this 24 24 sense. proposal is that there's going to be a comparable

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Now, the lack of agreement here has to do

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degree of authority over all program elements.

1 And there was a sense if that's not achievable, can privately or later, but I'd really like to 2 and that will require a lot of negotiation about 2 invite that so we get a better understanding. 3 what's in and what's out of the commission, then 3 The next principle. 4 you wouldn't want to -- then others wouldn't want 4 MR. DUNNING: Principle ten, the to agree that management of all the programs 5 commission should delegate program management and 5 6 should be housed in the commission. There's a implementation responsibilities as appropriate to 7 sense that they would want more independence, more existing agencies or new entities. Delegation 8 comparable independence. If you're not going to will vary between program elements depending on 9 get the authority of the Delta levee program, then the nature of the program and actions, the why move it to the commission. ERP might be too expertise of agencies, and the ability of the 10 10 11 controlled and the other program is not. So I agency to manage the program without significant 12 think --12 conflicting mandates. MS. BORGONOVO: I think that's correct. 13 13 And, Kate, could you explain why there's no 14 That's certainly part of our concern. 14 agreement? 15 VICE CHAIR MCPEAK: Okay. I think 15 MS. HANSEL: This is just consistent what -- so the what if and depends has to do with 16 with if you haven't bought into the principle 16 17 the essence of what the governance structure is 17 above, you wouldn't buy into the principle. If 18 going to be and how -- how high a level of you don't buy into nine, you don't buy into ten. 19 19 coordination can we achieve. VICE CHAIR MCPEAK: Got it. Okay. And 20 MS. HANSEL: And, actually, beyond 20 11. 21 coordination. 21 MR. DUNNING: Funding for implementation 22 VICE CHAIR MCPEAK: Right. And 22 of the CALFED program should be appropriated 23 undercurrents are that some might think that the 23 directly to the commission for those activities to 24 responsibilities of the agencies that they're most 24 be directly managed by the commission. Funding 25 concerned about are going to get more control than 25 for the CALFED program delegated to a state or 1 others. Equal constraints, equal control, I want federal agency should be appropriated directly to 2 a perfect democracy. Everybody just cooperates on that agency with control language requiring 3 behalf of the public. That's what we're trying to commission approval of program plans and J-7-78-69 -4 4 achieve here. Okay. priorities. 5 MS. BORGONOVO: I just think it goes to 5 No agreement. what Patrick said. I think that this is a bold 6 MS. HANSEL: Same. 7 proposal. And I myself like that bold proposal. 7 VICE CHAIR MCPEAK: All of these The question is, do you get the bold proposal or continue to flow. I do -- I think the issue of 8 9 do you get a little segment of the bold proposal 9 equity and comparable buy-in, that is the nature 10 that, again, makes the existing authority greater of how real is the partnership, can't be any less 11 over one program than the other. That was the 11 real for some of the partners than for some -- for 12 issue. the others. I mean, that maybe is a simple way of 12 13 We discussed the fact that could we use 13 stating it, but I think that's what I'm hearing 14 parity. Apparently, that's not a word that's come 14 holds for all of these. 15 out. But parity was part of the issue, some sort 15 Okay. Hap. of treatment, the same -- again, the same level of 16 MR. DUNNING: Principle 12, for those 16 17 control over all the programs. If we went that funds and programs not under commission approval, 17 way, then it's a different ball game. but which are related to CALFED to be specified in 18 18 19 VICE CHAIR MCPEAK: You know, and I 19 an interagency MOU, the appropriate agency should 20 think I understand. And while Mike and I did not 20 participate in preparing an annual cross-cut

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program.

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articulate the issues as you have just presented

them back, I would like to, on his behalf, and

to tell us what you dislike or can't live with in

what we're proposing. So just -- not today. We

mine as well, invite all of the stakeholder groups

which we got to with about 15 minutes left in our

budget to ensure coordination with the CALFED

VICE CHAIR MCPEAK: Comments? Next.

MR. DUNNING: Yeah. These are ones

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meeting. I don't think that's really the only all these other programs are accountable to the 2 reason why there's support all the way down, 2 commission, but it's not in the commission. I 3 but --3 think that was the sense, wasn't it, Kate, of what 4 VICE CHAIR MCPEAK: But that's the that strikeout is about? 5 nature of --5 MS. HANSEL: I think so. And just -- we MR. DUNNING: Okay. ERP. Due to the 6 could add back in language that -- of comparable complexity and size of the ERP, that is the 7 7 reporting and accountability to the commission is ecosystem restoration program, there should be 8 what's the goal. And it --8 9 significant focus on accountability given to its 9 MR. BUCK: And that would help. management. A new ERP entity should manage the 10 VICE CHAIR MCPEAK: Okay. Mike. 10 11 ERP support. 11 Mr. Shaver. VICE CHAIR MCPEAK: Okay. Let's --12 12 MR. SHAVER: I do strongly support the 13 here's a pretty fundamental issue, so let's do a 13 idea of having an entity that would be able to check in. Byron? focus efforts to ecosystem restoration. But I do 14 15 MR. BUCK: As Hap pointed out, these 15 have a concern of the viewpoint of the public and ones down here were the last of the meeting and a the taxpayers and how that's related in lawmaking. 16 17 number of us had to leave early. And I would 17 There is a big movement cutting back on certainly not indicate there's support for it. 18 bureaucracy, cutting back on budgets, comparing 18 19 Taking an ERP entity, absent the question whether 19 cross-cut budget comparisons. I feel that we're 20 it should be one or not, which we can leave aside, going to have a large push just to get CALFED to out from the authority under the commission, become an entity, or whatever we call it. We're 22 clearly that's the evolution of coordination in my adding another entity to that. I could just see 23 view. We want, at a minimum, that entity. And 23 the resistance of the assembly persons and 24 there certainly should be focused accountability 24 Congress of developing another entity at the same for implementation of the program, but it's got to 25 time as this and having possible taxpayer 93 95 1 be done in a balanced fashion with the other 1 scrutiny. 2 2 elements of the program as well. Taking the VICE CHAIR MCPEAK: Roberta. MS. BORGONOVO: I think that if there's 3 3 committee out is just not going to work. 4 MR. DUNNING: The contrary view was that 4 a new CALFED ecosystem entity or a new ecosystem so many other programs are out, and they're entity that's off by itself and not as a rogue 5 6 coordinated through or perhaps managed by the agency as Hap said, we would welcome taxpayer 7 commission. And there should be, as Roberta scrutiny. I don't think any of us are opposed to 8 mentioned before, some sort of parity that the that. I think that what we're asking is that 9 environmental entity should have the same status there be the focus. And I think that as part of the focus is part of the way in which the 10 as all those others. 11 MR. BUCK: And I think we agree. I ecosystem entity would be structured, you would 12 think one of the problems is this -- everybody got certainly hope that it would be clear what its actions were, it would be clear to the public what 13 this, you know, pretty late, didn't have much time to work it. And I think we're a lot closer than it was trying to accomplish. But I do think that 14 things would seem. I think there is a lot of the focus is very important. And I'm very happy 15 15 support for parity in the programs and that that it is part of the principles. they're all moving forward together and how 17 As Hap said, we really left that to further 17 interlock this coordination. So I don't think work whether it would be directly under the 19 there's really disagreement on that fundamental 19 commission or not. It wasn't to preclude it, but 20 20 point, from what I understand. again, the issue of parity was very important. 21 MR. DUNNING: People misunderstand what 21 I did want to just bring to your attention 22 the strikeout means. Striking out under the 22 something that you will pick out of the -- some of authority of the commission does not mean that 23 the alternate language that Save the Bay will it's some kind of independent or rogue entity at propose, and that's been that it's been a all. It's accountable to the commission just as long-time position of many of us who have been in 94 96

1 both the finance work group and in the Governor's

2 work group, that there should be a source of

3 dedicated base funding for the ERP and it should

4 be established as part of a legislative proposal

5 to establish the CALFED institutional structure.

So, again, those are details to be worked 6 out. But, again, we hope that they would -- when

8 you look at ecosystem entity over a 30-year

9 period, we were hoping that there wouldn't be just

10 the public money that's there right now, but it

would have this dedicated funding. And there's a 11

couple of proposals that are out there for that. 12

VICE CHAIR MCPEAK: Okay. Let me see if

14 I can summarize some of the comments without

prejudicing them too much by my own views, then I 15

16 can try to add some things. I'm hearing that with

respect to the ERP that there's certainly general 17

commitment. I haven't heard anything to the 18

19 contrary to this notion of parity of all elements

20 of the program with the ecosystem system being, if

not central, and I just did make a personal 21

22 comment, but comparable, equal to the other

23 elements, that it is an integral part of the

24 overall program.

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25 And like some who have expressed concerns

that there might be too much emphasis on other

not necessarily the ecosystem. So we're still

trying to figure out does -- can we have a better

partnership by creating a new entity or having

furthered the problem of disparate, factionalized

government by adding yet a new one. And that's

sort of fundamental. And I guess it goes back up

So here is a personal comment. I think it

would work either way. But it goes to the heart

partnership. From the first time that Cynthia

corporation, I was intrigued by that as a maybe

restoration. And it does seem to me there has to

of can we get a true, deep, and abiding

presented the notion of a public benefit

very workable legal entity for ecosystem

be a special focus. But everything I've said

about all the other agencies holds true for this

but an undesirable structure of governments,

as a proxy for governance of a program.

one. And the last thing we need is to complicate

an undesirable -- it has been at times unworkable,

government, who is supposed to be representing us

to some of the above principles.

aspects of the program, nobody wants to have more

than appropriate emphasis on the ecosystem entity,

1 And what I haven't yet seen, maybe it's

because I'm just slow or haven't read everything, 2

is a set of principles around an ecosystem

management entity at that -- that really starts

5 talking about its functional objectives, much as

what we were trying to force around the dialogue

7 of the -- of a governance structure for CALFED.

And before talking about structure, talk about

function. What I think is so -- we've got this

10 really, you know, reversed in terms of we focus

too much on the shape of the table than what is

12 supposed to be accomplished at the table.

MR. DUNNING: Well, we have thought a

lot about function. And clearly the function is

to achieve as efficaciously as possible the

restoration program to meet the performance

indicators. We stressed the need to have

indicators of performance success and the meet

those. And the whole idea with the separate 19

20 entity is to do that in as focused and efficient a

21 way as possible.

22 Recall at the last meeting, October 28th?

23 Izzy (phonetic) Byrd saying, in thinking about

this, we should think about an entity that is

visible, efficient, and accountable. It's not

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that the work isn't going to be done, it's whether

the work is done within the big commission or in

3 this more focused new eco entity.

4 And I think that would be the answer and

response to Mike's question about taxpayer

concern. It's not that we're just layering on

government entities, it's how we organize the

work. There's a certain amount of work that needs

to be done if the ecosystem is to be restored.

10 It's in the interest of all the public and various

stakeholders, if you use that term, that the 11

ecosystem be restored, and ultimately, that these 12

endangered species be delisted so you don't have 13

14 the disruption of water supply and so forth.

15 And we think this is the best way to go.

16 But that's a point that has come up again and

again. And, certainly, we're trying to be 17

sensitive to concern about elaborating too much on

19 government structures. I mean, we don't want to

20 seem to be piling on with structure after

21 structure.

22 VICE CHAIR MCPEAK: I do think that's

true. And I do accept that -- what you've stated

in terms of the function. I would consider, if

you will, a mission and the objective of such an

1 entity. And by -- you know, there's the next 2 level of discussion or description that maybe I 3 just arbitrarily would call functional objectives. 4 Is it intended to be an entity in which all the others who have some impact on the environment 5 6 would participate? Is it intended to be totally 7 independent, that is such as a public benefit 8 corporation? Is it intended to have the 9 involvement of stakeholders? And there's a lot of other questions that I think we still need to talk 10 11 through on the ERP, but --12 MR. DUNNING: Clearly, it's not intended 13 to be entirely independent. Nobody that I know of is pushing for that. Everybody understands it has 14 to be integrated into the overall effort. 15 16 VICE CHAIR MCPEAK: Okay. Do we have 17 among BDAC a consensus on this one to support it 18 or are we -- where are we on this one? 19 Alex? 20 MR. HILDEBRAND: It doesn't sound as 21 though we have a consensus, but I have a question. We have agencies that are responsible for water 22 23 supply, for example, DWR and Barro (phonetic). And we don't always agree on what to do, but we 24 haven't proposed to have a new entity to kind of 101 take the place. I don't understand, since we have 2 Fish & Wildlife and Fish & Game and EPA and so 3 forth that are worried about the environment, why 4 it isn't a bit of a slap in the face to them to

we can make that work on a day-to-day basis. 2 MS. BORGONOVO: I think that there's 3 been a lot of thought that has -- we've put forth for the ecosystem entity. One of the interesting things to me is that many of the principles that 5 have been brought into the governance proposal first came from the people wanting the ecosystem 8 9 I appreciate what Alex is saying. I mean, one of the suggestions that we have looked at for 10 11 the way in which you would govern the ecosystem entity is you would have those agencies having a primary role in governance. So you would have that coordination. Why do you need the ecosystem entity? The ecosystem restoration program is very complex. And those of us who have followed it 16 really worry that you won't have the focus that you need to do what Hap suggested. We think it's . 19 very important to take this ecosystem approach and that you need this focus. 21 So I hope that you will take a look at some of the suggestions that are out there. Certainly 22 23 Cynthia Koehler has done an awful lot of work on this. She has put out proposals. She has been talking to the agencies. I think that there 103 certainly was a worry in the beginning that there

say you can't let them have the responsibility for 6 this thing, you got to have some new entity that's 7 kind of going to supplant them in some degree. And so it seems to me that you should not have a new entity any more than -- for that than you have for water involvement or something of that sort, 10 11 and that it does fragment the, and gets away from this balance that Roberta is talking about if you 12 13 do this. VICE CHAIR MCPEAK: Yes, Patrick. MR. MCCARTY: My mind is open on the

14 15 issue today. I tend to want to be a realist, and 16 I've listened to the conversation for the last 45 17 18 minutes. And if we had to pick one word out of the conversation it would be coordination and how 19 do we get the level of coordination needed among all of the various agencies and stakeholder groups and interested parties. And that's just with one 22 23 entity. Now, if we have to do it with two and replicate that level of coordination and

participation, I have a hard time envisioning how

would be more bureaucracy. We don't really see it that way at all. What we really see is the best way to have a ecosystem program that really is trying to achieve performance standards that are out there, that will show a track record, there will be some accountability.

We certainly support the fact that it would
be science based, that you would continue to have
independent science review of the many levels.
There is a whole -- there is a smaller group
that's been working on completing that. So I hope
that you will -- we will be able to convince you,
Alex, this is absolutely the way to go.

MR. HILDEBRAND: Well, I respond that

MR. HILDEBRAND: Well, I respond that the water quality and water supply issues are also very complex.

MS. BORGONOVO: I think that we -- in the governance group, we've agreed that there are all these details to be worked out. The way in which the water quality program is organized within CALFED is very important.

MR. DUNNING: I think there's a sense,
Alex, that a lot of this with the ERP is new work
that hasn't gone on before, whereas on the water

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quality and water supply sides, we have a long we've had some very substantive discussion that 2 history of agencies doing work of that type. should be helpful back to the work group and, 3 That's part of it. It's certainly not intended as hopefully, the policy group, and that the first a slap at the Fish & Wildlife Service or any other sentence we have discussion on. With respect to 4 5 agency. the second sentence, there is a willingness on 6 VICE CHAIR MCPEAK: Starting from the behalf of BDAC, I would interpret, Byron, to 7 premise of -- the purpose of such an entity, not 7 consider an ERP entity pending more definition. 8 8 yet talking about the structure, but the purpose, MR. BUCK: Yeah. It's all the functional purpose is to accomplish the 9 accountability and coordination and how the 9 objectives of the ecosystem restoration plan to --10 current blows and things like that. 10 11 if you will, that is essentially its mission. You 11 VICE CHAIR MCPEAK: Right, Okay. articulated what Izzy, and you presented at the 12 MR. DUNNING: Well, Byron, the language 12 13 last meeting, done in the most efficient way 13 may not be in 13, but I think it is in eight, if you go back to eight. For each program element, 14 possible. 15 The notion of focus, having appropriate focus the commission exercises its authority, and that would certainly include the ecosystem program 16 on this objective seems one in which I'm hearing some general agreement, and I do concur in 17 17 element. 18 MR. BUCK: And if we could pick up some personally. That could be achieved in a variety 18 of ways. I mean, you could get a joint exercise 19 19 of that language in it at some point, I think that 20 of powers agreement and assign personnel to it. 20 would --21 MR. DUNNING: That's certainly easy to You could set up yet another entity. So I'm trying to drive towards a little bit more clarity 22 do. 22 23 23 MR. BUCK: Yeah. around some of the principles or functional 24 MR. DUNNING: I mean, I think, Kate, 24 characteristics of an entity that would help us define, ultimately, the structure so that we don't that is the intent, right? 107 1 end up with it being in conflict with other 1 MR. BUCK: I don't think we're that far 2 2 aspects of the program. apart. 3 3 That's all I want to say. And I am hearing MS. HANSEL: Right. It was the intent 4 among -- a continuing openness to an ERP separate when the state and federal agencies decided to 4 5 5 entity without a final conclusion on behalf of propose that in the principle that it would be BDAC. That's how I would describe the nature of potentially an entity within the commission, some 6 7 our position. Does that seem to be at least kind of -- we haven't found the right model. But acceptable to everybody as a way of commenting on within or under the commission, and very closely 8 9 linked to the commission, have the same level of accountability and -- to the commission. So, 10 Byron, and then Kate. 10 MR. BUCK: I think that's pretty good. again, it's not specified here. So you wouldn't 11 11 12 I think if we just stop at the first sentence, we see that. It's in another principle. That was 13 probably have complete concurrence. I'm actually, 13 the intent. MR. DUNNING: We've been impressed with 14 you know, heartened by some of Hap's remarks about 14 the commission is not going to be a separate 15 the success of a number of conservancies in 15 entity and not -- or the ERP entity is not going California. They don't seem to have caused a lot to be totally separate from the commission, that of conflict and have been effective in many ways. 17 17 it will be working with and coordinating. But That's, at least in my mind, that's the model. 18 18 those words aren't here in this principle. 19 VICE CHAIR MCPEAK: Okay. Kate, you --19 20 VICE CHAIR MCPEAK: That's right. And 20 that was your -- was that your comment on that 21 that's why we're providing this discussion to Hap. 21 item? 22 22 I don't know that we're going to -- having gone MS. HANSEL: Yes. 23 through now 13 of the 16, I'm not anticipating 23 VICE CHAIR MCPEAK: Okay. One last 24 that we've reached agreement on a set of 24 comment I would make. I guess I'm looking at 25 principles today. What I have detected is that Roberta, to the Environmental Water Caucus. I 106 108

think that there is very legitimate heartfelt come tell your story and -- about progress to the 2 concern about having an entity. And I'm going 2 elected representatives and others can hear what 3 to -- I'm personally going to try to find a way to 3 that story is. 4 make this happen such that it will be a positive 4 MS. SOUTHWICK: Right. And I would like aspect of the program. I'm not into personally to point out that we would expect that story to 5 6 trying to get into a symbolic battle here, but include how the money is being spent and what's it's got to be -- a lot more work has to be done 7 being accomplished with the money that has been 7 here in order to have it be truly integrated and 8 8 spent. 9 not further the problems we've got with everybody, 9 VICE CHAIR MCPEAK: Exactly. with all the other entities. So -- okay. 10 10 Byron has a question. 11 Let's see if we can do 14, 15, and 16. 11 MR. BUCK: Clarification, the report 12 MR. DUNNING: Okay. Fourteen, the 12 Brenda held up is just on the ecosystem program 13 commission, I guess it should be, should serve as report. It's not the whole program. 13 14 VICE CHAIR MCPEAK: It's an example of focal point for contact with Congress and the 14 15 legislature, and should provide annual status 15 focus. 16 16 reports on the program. MR. DUNNING: Are you ready for 15? VICE CHAIR MCPEAK: This is -- I know it VICE CHAIR MCPEAK: We're trying to be, 17 17 18 must be without saying it, but focal point for the 18 yes. 19 CALFED program or its successor. I mean, they --19 MR. DUNNING: Okay. The commission should establish a process to support 20 MR. DUNNING: Yeah. I think that's --20 21 VICE CHAIR MCPEAK: We want to marshal participation and coordination with agencies, federal, state, and local and tribes, involved in 22 all contact with you. 23 MR. DUNNING: We can assuage that a 23 and affected by the CALFED program, but not 24 24 members of the commission. The commission will little, make it more clear. 25 VICE CHAIR MCPEAK: Brenda. facilitate government to government consultation 109 111 MR. DUNNING: Fifteen. 1 1 with the tribes. 2 VICE CHAIR MCPEAK: Excuse me. No. 2 VICE CHAIR MCPEAK: Yes, Mr. Shaver. 3 3 Brenda has a comment on this, right? MR. SHAVER: And that's related to what 4 MS. SOUTHWICK: Yeah, I did. I notice 4 you had said earlier, something about engaging the that, in our packet, we have an annual report from executive branch, the elected officials. The 5 6 CALFED. Is this the kind of thing you're tribe has an elected chairman. And when we have 7 referring to as an annual status report? meetings that agencies or other appointed 8 MR. DUNNING: I think that would be. officials will be meeting with the tribe, the 9 That is -tribe prefers to send an agency representative, 10 MS. HANSEL: It could be a lot more such as myself. They feel to have the respect as 10 11 detailed. And it's kind of whatever they ask for, 11 a sovereign nation we should have elected leaders. we have to give. And so I think the commission, if it is made of 12 12 13 MS. SOUTHWICK: Right. That's what I elected leaders, that may be the best to say it 13 14 was going to say. Yeah, this is more of a PR 14 would facilitate that. But in the discussion and piece. 15 15 clarifying that the elected leaders may not be on 16 EXECUTIVE DIRECTOR RITCHIE: The annual the commission, we may want to state that the 17 reports here would probably be a variety of things 17 commission will ensure government to government. getting into very excruciating detail. Because I don't know if the commission actually is 18 18 19 VICE CHAIR MCPEAK: Almost even in terms 19 the best body to conduct government to government 20 of the original question on accountability, 20 consultation with tribes. And that's more of a Brenda, that you asked, I would envision that the 21 21 legal question based on the executive order 22 legislation, the new law, has to require some 22 indicating for agencies to have government to regular oversight, some regular reporting in 23 government consultation. public. Not just a report that is submitted, but 24 VICE CHAIR MCPEAK: Okay. Why don't there is something that goes on when you have to 25 we --110 112

1 MR. SHAVER: I guess I would just 1 could do anything more than facilitate. I don't 2 recommend to have a second sentence, fourth word, see how, as a practical matter, we could actually 3 facilitate, change to ensure. And that would just ensure consultation. If you've got two parties 4 leave more flexibility. that's don't want to talk to each other, the 5 MR. DUNNING: This was an attempt to 5 commission is not going to make them talk. 6 respond to the executive order, the second 6 VICE CHAIR MCPEAK: Right. And 7 sentence was. 7 Mr. Shaver was trying to provide a word that would 8 give us greater flexibility. Now we're into the VICE CHAIR MCPEAK: Okay. So that 9 the -- Mr. Chairman, are you comfortable with that interpretation of the word facilitate versus 10 change? 10 ensure. 11 11 MR. DUNNING: I am. Kate, is it --MR. BUCK: Yeah. I think, from my view, 12 MR. PYLE: Can you tell us again what it 12 it does the opposite. I think facilitate is a 13 is? very broad word. I think you help where you can 14 and hope for the best. Ensure, you're not going VICE CHAIR MCPEAK: On 15, the last 15 sentence that is underlined, the word facilitate 15 to actually control it. 16 16 would be changed to ensure. So it would say the VICE CHAIR MCPEAK: I would like to commission will ensure government to government 17 17 request BDAC to BDAC commissioner consultation 18 consultation with tribes. between the two of them to figure out a word that 19 But the essence of what I'm hearing from Mike 19 they can live with. May I --20 is that there are elected chiefs, the chief 20 MR. SHAVER: I'm not a legal expert and 21 executives of the tribes, who may or may not be 21 I need to make sure that the wording I recommend 22 the person sitting on the commission. And while I 22 is okay. 23 understand that, I guess I want to respectfully 23 VICE CHAIR MCPEAK: Okay. Why don't you 24 say to everybody, we're looking for parity and 24 do that. comparable participation at the highest levels. 25 MR. DUNNING: We do have a federal 113 115 1 And this, therefore, would need to be worked out, lawyer in the audience if we really want to go 2 you know. When I -- when I go to the mat over is further with this. He wasn't there yesterday. VICE CHAIR MCPEAK: May I suggest we 3 it the agency head, I am going to go over -- you 3 4 4 know, go to the mat, is it a governor, is it a allow everyone to do the proper consultation and 5 president, is it the tribal exec. Do you 5 we'll revisit this. 6 understand? 6 The last one, 16. We're trying to provide 7 Okay. Yes. Howard. some greater flexibility here without rewriting 8 MR. FRICK: Well, I guess I missed law or getting us into some international treaty 9 9 something, because I don't understand what all dispute. Okay? 10 this tribal involvement is. So I have some 10 MR. DUNNING: Okay. Principle 16, the 11 question about these things. I don't want to 11 commission's meeting should be open and public, 12 spend a lot of time on it now because I don't and the commission should seek ways to maximize 13 understand it. What this tribal authority is, I 13 public knowledge of and involvement in its work. 14 guess I need to find out. So I have a question 14 The commission should support involvement in the program at a community based level. 15 that refers to this. 16 VICE CHAIR MCPEAK: And in that last 16 VICE CHAIR MCPEAK: Good. Okay. Any 17 sentence, there's a lot in law or protocol that I 17 comments or concerns here? All right. Yes. 18 don't understand the nuances of either. There is 18 Torri has a clarification. 19 19 a formal consultation process that does go on, so MR. ESTRADA: What's the issue around 20 I'm trying to defer to the chair and our expert 20 moving from local to community base? What's the 21 intent there or what was the discussion there? 21 here. 22 Yes. Byron. 22 MS. BORGONOVO: You know, we just wanted 23 MR. BUCK: That's a good point. I mean, to make sure that CALFED was -- the programs went 24 to the lowest level possible, especially on there is an existing body of law that requires consultation. I'm not sure how the commission implementation. So we just -- is community based 114 116

1 better than local? That wasn't a big deal. If minute, Richard. 2 2 people think local is better, put it back. I am thinking that we don't have concurrence 3 on principles, but we have provided feedback back That's, again, maybe a commission to -- a BDAC to to you. So I wanted to just say I wasn't trying 4 BDAC. There wasn't any intent in that except to to drive towards some action. I think we have 5 try to point out that there are a lot of local groups that can help the CALFED program. done as good a job as we can. 6 7 VICE CHAIR MCPEAK: I would interpret it 7 Richard, and then Patrick. Richard Izmirian. 8 as being an intent not to have just a default to a 8 MR. IZMIRIAN: Thank you. My comment 9 was somewhat general, so I didn't -- and it could 9 local government, but rather to look at the level 10 at which people live and have a common interest, 10 probably be tied into some of the individual 11 principles. But what I didn't see in the like neighborhood, which is what Urban Habitat 11 would also, I think, want to try to ensure. principles was something explicit about 12 13 MS. BORGONOVO: Torri, do you think assurances. Although they are implicit in many of 14 local is better? these comments, it's something that would -- well, 15 MR. ESTRADA: No. I think community for instance, there are a number of models that are used for assurances such as linkages and based is better. I think the question is how one 16 guaranteeing that those linkages go forward and 17 does that. 18 VICE CHAIR MCPEAK: We don't know. 18 that certain performance standards are met. We might be able to see those in your principles nine 19 That's why you're here. But if you leave me to my 20 own devices, I'll tell you. through twelve or so. But I think there should be 21 something explicit in here that makes those 21 Gene, you had your hand up before. I'm 22 assurance part of the structure of this 22 sorry. 23 organization. MR. ANDREUCCETTI: I had a question on 23 24 15. The commission should establish a process to 24 VICE CHAIR MCPEAK: Okay. Thank you on 25 that comment. Patrick. support participation and coordination with 117 agencies, but we say but not members of the 1 MR. MCCARTY: Just a couple of comments 1 commission. What do we mean by that? 2 2 in general. I want to reiterate a comment that 3 MS. HANSEL: The intent --3 Alex made earlier about we need to define, as we 4 MR. DUNNING: Well, there are a lot start working on defining who the members are, 5 of -- oh, sorry, Kate. Go ahead. because I think that's going to drive who the MS. HANSEL: Just that there is a lot of representative agencies are going to be. Because 6 7 agencies, state, federal, and local and tribes that's going to drive a lot of these principles that will not have a place on the commission. It 8 9 will be too large as members. So we wanted to 10 make a clear --11 VICE CHAIR MCPEAK: Who are not on the 12 commission. It's to mainly ensure coordination with those who are not on the commission as well. 13 13 14 MR. ANDREUCCETTI: Okay. 15 VICE CHAIR MCPEAK: Right. But thank 16 you for asking that. Thanks for that helpful 17

17 clarification. Okay. 18 I have, again, failed to do a job of 19 facilitating this in the time table that we had 20 set. But I thought it was a pretty important discussion that we were having. I want to ask 21 that if there are any final comments. We're going 23 to hear from Joe Bottowitz, and then we've got several public members to also comment on it. 25 Right now, it -- it -- pardon? Oh, okay. Just a

that make it easier for us to come to yes or no conclusions. I think the work that's been done so far is very, very good. And with respect to the ERP entity, it would be helpful to me if I saw a list of principles like this about the ERP that don't go to its mission, but go to its structure form, and then we could -- we could pick it apart the same way we did this governance, if that's what we choose to do. But it would just give us, I think, a better grasp of what's being contemplated. 18 19 VICE CHAIR MCPEAK: I agree. I 20 appreciate that suggestion. And we would be 21 picking it apart in the quest for constructing the 22 best proposal we could. 23 Okay. I would like to move to inviting Joe Bottowitz to comment on what's before us, and then also the proposed -- the working proposal, if

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you want to, Joe.

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MR. BOTTOWITZ: Well, I really would just like to add one thing to the discussion. I

4 think you've had a very good discussion. There

really are three major areas that I think have

6 been discussed over and over, and probably will be

7 until the end of the discussions about this. And

8 as the last comment indicated, they do really

9 relate to each other. These are the composition

10 of whatever the governing body is and whatever the

governing institution winds up being called, who 11

12 has a seat at the table and a vote and who is

13 actually going to be trying to enforce and find

14 ingenious ways to achieve coordination, and then

15 how are people who are not at the table going to

16 be represented on advisory committees with what

17 degree of, perhaps, statutory authority to review

18 things before the governing body acts on them.

19 There are a whole gamut of possibilities there.

20 And then the second issue is exactly what

21 authority is to be exercised by this new body.

22 And the third is the ecosystem restoration part of

23 the authority exercised by the new body, or is it

24 in a separate area where it -- where the proper

25 focus can perhaps better be achieved. And if it's coordination and parity and equality are being

achieved, I think it's very important to structure

the governing board so that people have a comfort

level that when these issues, the tough ones are

debated, their folks have a seat at the table.

6 I think my point, in short, is that although

7 it is necessary to look at these as three separate issues, the resolution of them may depend, in

part, on thinking of all three of them together.

10 Thanks for the chance to comments.

VICE CHAIR MCPEAK: Thank you, Joe. I

12 have a question for you. Maybe others do, too.

13 In a sort of off the issue of the principles, but

it goes to the structural proposal, the proposal

on the organizational structure. The term

commission is being used, and as we have done

through these principles, quite honestly, I'm not 17

18 sure commission is the right construct. And I

19 will make a distinction, or share with you what I

20 make as a distinction between the term commission

21 or, say, council. I'm not sure what the right --

right word is, but a commission generally has

23 quasi judicial responsibility and is making some

24 kind of decision interpreting regulations. And,

in fact, it's there to carry out that purpose at a

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federal, state, or even local level. And at the

local level, I'm much more familiar, like a

planning commission. A council, where we got

coordination responsibilities and policy

decisions, may not be the one exercising that

quasi judicial, if you will, responsibility. In

fact, we just had an -- discussion, I guess it

wasn't so much an argument, but an exchange

9 regarding, you know, authorities for existing 10 entities will remain.

11 Can you contrast for me the appropriateness

12 of commission versus other terms and how you have

13 meant it, because you used that -- that

14 terminology.

15 MR. BOTTOWITZ: We did indeed use the

term commission in our Straw proposal. Dennis

O'Connor, in the drafting he has done, I won't 17

18 propose to speak for Dennis, but has likened what

is being proposed that there is an analogy to the 19

20 California Transportation Commission and the

21 implementing transportation agencies. I think we

used it simply because of its familiarity, that 22

23 the people exercising the kinds of

responsibilities in state government are

traditionally, at least in my experience, known as

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1 there, how does it get coordinated.

2 A number - I think one way to look at that

is, until there is the same level of coordination 3

4 for everybody, is it fair to the ecosystem program

to be singled out as the one program directly 5

6 managed by the commission, or it -- should it be

7 directly managed by the commission as a first step

8 in better ensuring the integration of all of the

9 programs. And I think those are the two sort of

10 poles here.

11 Just one other comment with regard to

12 coordination. To me, the problem -- there are two

13 issues. One, as Alf said, the gains in

14 coordination and better decision making just

15 through the CALFED process are very impressive,

16 even though they don't show up every day. And the

17 effort to make sure that those continue, it seems

18 to me, is a very, very valuable and valid one. At

19 the same time, there will be issues on which

20 coordination will not achieve perfect consensus.

21 And in setting up a governing board, it presumably

would have some authority, if only to recommend

the coordination hasn't worked and those people 24 with authority should therefore do the following.

25 So in an effort to make people feel that

> 122 . w. . 1995, as

commissions. Others of you may feel otherwise. 1 2 There's no -- we didn't mean to invest that 3 word with any special magic, just that the 4 similarities to other commissions. This -- this commission would have, as Patrick outlined 5 6 earlier, considerable authority in terms of fiscal controls. It would not have regulatory authority. 7 8 But it would, indeed, have fiscal authority to 9 carry out the programs in the record of decision. 10 So it seems to me, that to the extent authority implies great authority to the extent council 11 12 implies more coordination but no real power, it would seem to me that commission is about where 13 14 you want to be. But this is not a major issue for 15 16 VICE CHAIR MCPEAK: Are there any other 17 questions to Joe? Yes, Hap. 18 MR. DUNNING: Well, just in terms of the 19 precedent in California, we do have the California 20 Water Commission, which I think is not really a 21 quasi judicial body. 22 VICE CHAIR MCPEAK: No, we have a 23 control board which is. 24 MR. BOTTOWITZ: Correct. 25 VICE CHAIR MCPEAK: Yeah. So I realize,

the State would not want to be listed less than another state in reference to a project. And I 4 know the legislature or the Governor would not 5 6 The tribes are willing to work with these projects. The idea is they need to sit at the table equally. They are not less than. And that's very important. The size of the table, 10 that's all part of psychological satisfaction. 11 Which if you want to uphold any agreement, you 12 need to achieve three in which you -- they need to 13 be listened to, acknowledged, and their interests met. It's very important to ask the question why, which was never done of why is that important for the tribe to be named equally as a state. Because it is very important. It's our governance. It's the idea that sets up separately from municipality. Which we know in Ricra (phonetic) was the case, and that's why a tribe actually lost 20 21 a court case. There are going to be tribes that are going 22 23 to be seeking treatment as states in reference to 24 water quality standards, which will change the whole way that this commission, this name, deals

sovereignty, to our governance. And the same way

you know, that what I was saying wasn't 1 2 universally true. Okay. Thank you. 3 We have public comment, Mr. Kesner Flores. 4 Mr. Flores? Followed by Cynthia Koehler. 5 (A break was taken.) 6 VICE CHAIR MCPEAK: Mr. Flores. 7 MR. FLORES: In reference to principle 8 one, and maybe some of the discussion that I've 9 heard the panel have itself, it sounds like there 10 needs to be an education period that needs to take 11 place in reference to tribes. I'm just going to speak rather quickly because I can't talk about 12 everything that you -- that I would like you to 13 14 hear within three minutes. 15 In reference to tribal sovereignty, each tribe is a nation, a nation within a nation. Now, 16 17 as far as tribes, we've had to deal with these 18 problems of checker boarding within feed lands. And I look at the same with the State at this 19

time. It's hard for you to regulate or have any

jurisdiction over tribal land because that's not

And that's why, at this time, this record of

project is very -- could be detrimental to tribal

decision that will be handed down in the CALFED

possible unless Congress so delegates it.

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with tribes. Consultation is what the tribe believes consultation is. In the past few -- past few months, I have been educating Washington, D.C., other federal agencies as far as what 5 consultation truly is in tribal sovereignty. I'm currently working on the national strategic air planning strategies for the vision goals for the next ten years. I'm also working with the Office of Pesticide Programs and educating them as far as 10 tribal needs. 11 It's very important and very key, one of the -- I mean, I'm also a trained negotiator. And 12 13 one of the things I would opt as an option, I'm calling together the tribes, and one of the 15 options would be if they are not going to be treated as equals, then they need to be possibly removed from the document as far as name. And I don't think that would be in the best interest of the State of California. 19 20 And I say that not as a threat, but it's a 21 realism. For us to be named in anything, it -- as 22 we heard before, play on words are very important. 23 Interpretation is up to legislation, is up to the courts, and any time a tribe allows wording that

gives them any indication of being less than, it

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1 has an effect on every tribe throughout the

2 nation.

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3 Tribes are dealing with transboundary issues

4 in reference to the environment on a daily basis.

5 We are worried about those things. We are worried

6 about the water. And I think it's very key and

7 very important to maybe slow the process down.

My comments to EPA, to the federal government

9 is always deadlines should not be shoved down

10 people's throats, especially if you want to

11 involve them in the process. Involving people

12 truly is hearing them out, and it takes a little

13 bit longer. And legislation sometimes does not

14 understand that. And that's why a lot of times

15 there is dissatisfaction and you have legal

16 battles.

17 If you do the front end work up front and you

18 involve people in the decision making process and

19 have them equal at the table, you're going to find

20 that people will uphold those agreements and

21 support what you want to accomplish. And I truly

22 believe what I've heard from every one of you is

23 that -- that's truly what you want to accomplish.

24 And truly, tribes want to accomplish that also,

25 because the environment is their main concern. A

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affected. I don't know if there's any

2 documentation at this time that approaches that.

WICE CHAIR MCPEAK: It might be helpful to schedule such a presentation and panel, working

5 with Mr. Shaver to help us organize it.

Mike?

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7 MR. SHAVER: We've worked with the

8 watershed program with John Lowrie, and they've

9 developed a map from several agencies' databases

10 that shows all the tribal lands and also tribal

11 members allotted lands within the water sheds of

12 Sacramento, San Joaquin, and also within the whole

13 state.

MR. FLORES: And that's only been

15 recently available. And that's why, previously,

6 tribes had really not participated at a level that

17 they needed to, because it's only been recently

18 identified that certain other tribes were

19 impacted. That's why I'm here today, because

20 we've been asking for that information in which

21 the Bureau of Reclamation and the Department of

22 the Interior are the ones that have privy to that

23 information. And so it was only current -- I

24 mean, recently released. And we have to remember

25 that tribes are becoming, I mean, a lot more

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1 lot of their lands and their water, we do not walk

2 away from. We are not a business. We are not a

3 state. When we have our land, it is our land, it

4 is our homeland. It is not something we give up,

5 it is not something we sell. It is ours for

6 eternity. And so we need to watch those things.

7 So that's very important. And I think it 8 really might be key that the panels have an

9 education from tribal representatives as well as

10 maybe counsel from the Bureau of Indian Affairs

11 who have the trust responsibility for all lands

12 within -- for the tribes to give an education

13 piece of what tribes and the governments and

14 consultation and sovereignty and why it's very

15 important that they're speaking up today.

VICE CHAIR MCPEAK: Thank you,Mr. Flores. Is there any questions from BDAC?

18 Yes, Stuart. Mr. Flores -- Stuart, do you have a

19 question for Mr. Flores?

20 MR. PYLE: Yeah. I wonder if there's 21 any documentation that can be provided to us that

22 would kind of give an indication of the extent of

23 the tribal entities, the ones -- who is involved

24 within the water sheds that were caged in, and

5 what lands and what water resources would be

1 technical in -- in those searches.

2 VICE CHAIR MCPEAK: Mr. Dunning.

3 MR. DUNNING: In the past, when issues

4 have emerged, CALFED has organized workshops to

5 deal with them. There were several workshops, I

6 think, on ecosystem restoration. We had the

7 workshop on governance that was organized through

8 the California Environmental Trust.

9 It seems to me we started out on CALFED

0 several years ago really ignoring the tribal

11 question altogether unfortunately. It's emerged

12 in the last year, year and a half, and I would

13 suggest that CALFED staff think about really

14 organizing some kind of workshop, maybe a day

15 workshop to deal not just with the question that

16 was just raised about the information Stu was

17 asking about, where these lands and waters are,

18 but the whole range of issues.

19 And to some people who maybe haven't followed

20 the legal developments on this, the notion that

21 tribes are sovereign may be a surprise, and that

22 they are governments which constitutionally have a

23 status which is different from other sorts of

24 stakeholders or community groups. And perhaps

25 that needs some elaboration in a workshop. So I

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think - I would hope CALFED would be a little bit 1 Cynthia Koehler. 2 proactive on this and get them to try to -- get 2 MS. KOEHLER: Thanks, Sunne. I want to 3 out in front. 3 start off by really commending the CALFED staff 4 VICE CHAIR MCPEAK: If we could maybe, and CET for the work they've done here. It's very 5 Mr. Ritchie, hearing what Hap has to say and a second important work. And, I guess, as everybody else 6 Stuart, I've seen others shake their head, I think has said today, they are putting forth a very bold 7 it would be appropriate. I'm seeing Alf there. approach. And it is very different, I think, than 8 Maybe you want to comment. But I do -- I think what we've seen here before. And it is -- even 9 what you had said needs to be underscored. At the though some of the principles have been around the heart of all the discussion we've had today block before, a lot of this is very, very new, and 10 10 regarding the role of tribes, is the distinction they deserve a lot of credit for striking out in a 11 11 12 between every other stakeholder and the Native 12 new direction. American tribes that are regarded as a sovereign 13 And, specifically, I want to thank the staff 13 14 nation in California. You've got executive order 14 of CET for responding to concerns that Save the which is a little different than a treaty, so it's Bay and others in the environmental and fishing 15 15 even further complicated. And all of this community have put forward. Specifically probably should be further discussed. beginning to focus on the need to treat the 17 17 18 I am -- I was trying to sort of respect what 18 ecosystem restoration program on par with the 19 is a process that Alf has responsibility for 19 other programs in the governance context is 20 without trying to state too much of my own 20 extremely important. And beginning to grapple 21 personal opinion here. But I would like your 21 with the critical issue of how existing programs 22 that affect that restoration effort should be approach. Alf. 23 23 treated is difficult work and they have made an MR. BRANDT: All FAs, actually all 24 federal agencies have trust responsibilities for 24 excellent -- an excellent start. 25 tribes. And so we have resources and we would be 25 I want to address something that came up a 1 happy to put something like that together working 1 number of times today to try to clarify our with Mr. Shaver as well as anyone else, position, and I think that of a number of the 2 3 Mr. Umbrello (phonetic) and others who are here, other environmental groups. And that is, you 4 to put together something like that. We have been know, why are we so reluctant to sign on today to thinking about that actually for probably the last 5 this notion of the commission running everything 5 6 four or five months --6 from the management level. I want to make a 7 VICE CHAIR MCPEAK: If that was --7 couple of points there. 8 MR. BRANDT: -- about what kind of 8 First, I think, as I've said I think at the format to set up, some kind of discussion about, last six of these meetings, everybody that I work 9 you know, the sovereign status, a whole range of with in the environmental community strongly 10 11 things, where the lands are, how they fit into the supports the notion of some kind of policy group 12 program, as well as how the program affects their like body with public members that performs oversight supervisory coordination and functions 13 resources. 13 14 MR. FLORES: And to show how we do 14 like that. 15 things, we might -- what we'll do is set up a The question is what about the management. 15 draft agenda, give it to the board or those people 16 Do we put all of our eggs in one basket, in one 17 that would like to participate, and see if there's 17 institution to manage the whole program. And that anything else they would like to talk about that's 18 18 really is the bold new approach that we're 19 important to them. 19 being -- that's being vetted here today. And I 20 VICE CHAIR MCPEAK: Right. Thank you. think there's a lot of support. Certainly Save 21 We will do so. Thank you very much. We'll ask the Bay supports that in concept. I think a lot 22 Steve, is it okay to have you coordinate that? 22 of other environmental groups as well do as well. 23 EXECUTIVE DIRECTOR RITCHIE: Yeah. 23 The hesitation with signing on to the 24 Right. principles, I think it's six through eleven, that

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VICE CHAIR MCPEAK: Great.

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commit us to that approach is that it's still very

1 nascent. There's a lot to work through there.

And before we commit to something that locks us

3 into a particular management approach that is so

new, so different, we feel it is more prudent to 4

get a better sense of how that will work, what 5

6 will be in and what will be outside of the

commission. 7

8 As it's drafted right now, and I don't mean

9 the principles, but the long proposal, and you've

heard this from other folks as well today, it 10

11 appeals that it is primarily the ecosystem program

12 and the ecosystem related programs that would come

under the direct authority of the commission. And 13

where the water supply reliability programs, the 14

water storage programs, and some of the other 15

crucial programs will land is still a bit murky 16

and up in the air. To the extent we can get that 17

kind of parity in management, I think that's very 18

19 important.

20 And I want it turn your attention to the

2.1 second page of the Save the Bay revised

22 principles. We put these out in response and in

23 an attempt to be responsive to some of the other

24 members of our Caucus when we ran these principles

25 past them. And I want to be clear, all these

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CALFED agencies themselves about what should be

under the direct purview, management purview, of

this agency, and what should continue to run

outside of it. And, therefore, our default

principle basically says in designing such an

institutional structure, the default approach

7 should be to ensure that each of the institutions

with management responsibility for CALFED and

9 CALFED related programs should have the same degree of autonomy from, as well as the same 10

11 degree of accountability to, the supervisory body.

12 So we very much want this approach to be

explored. We want it to go forward. And we think 13

that it represents, you know, potentially some 14

fundamental institutional reform that could be.

16 you know, in everybody's interest. But we're

17 not -- we're not quite there yet.

18 A couple of --

19 MR. MCCARTY: Cynthia, I think your

20 three minutes are up.

MS. KOEHLER: Oh.

MR. MCCARTY: I'm sorry to cut you off.

23 MS. KOEHLER: All right. Well, thank

24 you.

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25 MR. MCCARTY: Are there any questions of

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1 strikeouts that we have here for principles six,

2 seven, eight, nine, ten, and eleven, it's not that

3 there's opposition to those principles. There is

4 concern about precommitting ourselves to one

5 specific direction this early in the process.

There's a lot of support for exploring that. 6

7 So our proposed compromise is the following:

8 To substitute for those a new principle that

9 basically makes the point that a lot of people

have been talking about today, basically, and 10

providing a lot of support for exploring this 11

approach further. So we're proposing that a 12 13 principle be added that says it would be optimal

to establish an institution capable of bringing

15 together all of the CALFED program elements as

16 well as all of the existing programs that bear

17 directly upon the achievement of the CALFED

18 objectives, that is capable of exerting the same

level of management authority over all such 19

20 programs.

21

So we very much support what is apparently

22 intended here, and that's the point of this

23 principle. What we are proposing is that there

also be a default. Because it's our understanding 24

that there is yet no clear consensus among the

1 Cynthia?

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2 MS. BORGONOVO: Do you have one more

point? Can you allow her to make it? 3

4 MR. MCCARTY: Sure.

MS. KOEHLER: There were just a couple

of other quick additions that my colleagues had

wanted to propose to add. The one that we've

discussed many times before this body is the need

9 to consider dedicated funding as an assurance

mechanism for the restoration program, and the

11 need to make this part of the assurances package

12 overall.

13 I was going to address some concerns that

14 came up earlier about the ERP entity, but I don't

15 want to tread on anybody else's time.

16 MR. MCCARTY: Okay. We appreciate your

17 comments. Any questions for Cynthia? Yes.

18 MS. SPIVY-WEBER: Well, since she's

19 here, and this is what we've been spending our day

20 on, I would like to hear some comments on the --

your comments on the ERP entity. Because you have

been proposing a separate entity and I would -- I 23 personally would like to hear what you have to

24 say.

25 MR. MCCARTY: Perhaps if we go to the

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1 next speaker, and then if we have time, come back. 2 Because we still have a full agenda. And I think 3 you made your specific points and issues in your 4 first comments. So I would like to move on, if we 5 6 MR. DUNNING: Pat, I thought you called 7 for questions from the commission. 8 MR. MCCARTY: I did. 9 MR. DUNNING: And I heard a question. 10 MR. MCCARTY: And I'm responding to that 11 question. 12 MS. SPIVY-WEBER: I would prefer if you 13 put a time limit on Cynthia's responding to my 14 question. 15 MR. MCCARTY: All right. Go ahead, 16 Cynthia. 17 MS. KOEHLER: Okay. I know I can't talk 18 fast. I get in trouble when I talk fast. Very 19 quickly on the ERP entity. I was a little 20 surprised by the comments today because this is an 21 idea that's been kicking around for a long time. 22 It's one of the few things to come out of CALFED 23 that's got very substantial stakeholder consensus. 24 And the short answer to why a lot of people 25 have concluded that a separate ERP entity is

agencies do as a general rule day-to-day. That 2 has been a model that has been followed all over the country, and I don't know why we would fail to look to those models and the reasons that they 5 reached the conclusions that they did. 6 And then second, I guess, somebody said we should really be talking about functions of the ERP entity before we decide anything. And I 9 couldn't agree more. We spent three years putting together functions papers. A year ago, Cliff Schultz and I came and made a presentation to you-all for about 20 minutes laying out the case for a new ecosystem entity. There's no reason we can't do that again. And certainly 15 times have -- you know, things have changed and we probably need to update that presentation. 17 But that work has been done. We're not starting from scratch. And the case for that type of approach to the ecosystem restoration program, 19 I think, has been well made. And we can certainly bring that back to you very quickly if that would 22 be helpful. 23 Is that -- I hope that was short enough, Pat. 24 VICE CHAIR MCPEAK: Cynthia, Mr. Shaver 25 has a question for you. 143

1 needed is that it comes from the ERP itself. It's not just that it's complex, it's that it's massive 2 3 and that it cuts across the current jurisdictional 4 and legal boundaries of the existing agencies. So it's no slap to EPA or the Fish & Wildlife Service 5 or any other resources agency to say there isn't 6 7 an entity today that can take that program and simply implement it as it's been designed. 8 9 So it's been over two years now that the various groups have concluded that a separate ERP 10 11 entity is probably needed. And on that respect, I just want to point out that we should not be 12 13 reinventing the wheel here in California. Joe Bottowitz and Mike Mantel (phonetic) put on an 14 15 excellent workshop in June that pulled together 16 people from all over the country. And without 17 exception, every other place where we're looking at this kind of broad landscape level ecosystem 18 19 restoration program, everybody independently came 20 to the same conclusion that the most efficient, the most streamlined, the least bureaucratic way of making the program happen is to put together a 23 focused entity with the tools, the authorities that they need to go forward and do that. These

kinds of programs tend to fall outside of what

point is a branch or entity within CALFED that could still have independence by having scientific review panels that would be completely independent 9 of the commission? 10 MS. KOEHLER: I certainly agree we need 11 to have scientific review panels. I don't think 12 that makes the restoration program -- it doesn't 13 give the restoration program independence. 14 The parity issue that we keep talking about today has to do with the reality that the other 16 programs are all offshoots of things that are 17 going on now and have agency bureaucracies that are -- I'm sorry, not to use a negative term, but 18 that have well-established institutional support 19 20 for them right now. 21 And I think Kate makes a good point when she 22 says a lot of things are fragmented. But this 23 program is somewhat different because of the 24 magnitude of it and because it crosses over so many jurisdictional boundaries. So it's been the

MR. SHAVER: I feel that the CALFED

entity itself is kind of focused towards ecosystem

restoration. All the other elements should be

relating to that element. And do you feel that it

cannot work within CALFED, and seeing at this

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conclusion of a lot of us who have spent time on here last year either. 2 this in the assurances work group that without a 2 MS. KOEHLER: Well, we can do it again. 3 focused -- without an institution that is focused 3 MS. SOUTHWICK: I think we need to do it 4 on achieving the performance standards in the 4 again, because I do think it needs to be 5 restoration program, it's very likely that those reexamined because I'm not certain that the 6 goals won't be met. construct of a separate entity, separate from this 7 You also need, you know, tools and 7 proposed other governing body is the way to go. 8 authorities that aren't currently lodged in one And I need to hear the case for that. 9 place now. And I think you're suggesting the 9 VICE CHAIR MCPEAK: Okay. I think that commission should just do that. And the problem 10 the -- thank you for maybe bringing us back to a 10 that a lot of us have with that is that then you point where I think we, in discussing the 11 11 12 have the restoration program being governed by principles, concluded that, among other things, as Patrick had requested, that we start with a list 13 this very important but political board, whereas 14 most of the other programs will be governed, in of, if you will, principles that would be a part large part, by agencies that don't report to, you of the ecosystem restoration. We're not trying 15 know, an 18 member board, but that report to, you to -- we're not trying to beat a dead horse. No, know, the Secretary of Interior or the -- or the that's the wrong metaphor. We're not trying to 17 17 resources agency. And all we're -- I'm not making delay this one. I mean, we're not trying to kill 18 18 19 any judgments either way about that. It's just 19 it by asking for more information. That is what 20 that the parity of governments is extremely 20 I'm trying to say. 21 important. We really don't want to have the 21 I mean, we're really trying to honestly understand this. And the parity in governance is 22 ecosystem program subject to one governing 22 structure while all the other programs are an operating principle that, you know, again, in 24 subjected -- are subject to other government 24 terms of balance of power, focus, or money, or whatever. What we don't want to do is achieve 25 structures. If that's --145 147 1 MR. SHAVER: I do agree with your parity and bad governance structure. I mean, 2 concern in the focus of ecosystem restoration. I that's the -- a pretty strong underlying issue 3 just feel that the commission and the entity that here is that if it's, you know -- so we want a 4 we're forming should be focused on ecosystem better thing, the whole CALFED program, or restoration as a whole. And it is -- there's a 5 whatever it's called, as Mike is saying is to be 6 lot of things under there, but all the other focused on the ecosystem restoration. 7 program elements should relate to that. 7 As I said earlier, because there is such a 8 MS. KOEHLER: I agree. interest here among one of the major stakeholders 9 MR. SHAVER: And I do see that striked of this -- pursuing this, I want to try to make 10 in the principles. I do not see any other program 10 something work. But we do have to revisit the elements listed as a principle. And I feel that 11 11 we want to have that as a strong element of 12 12 So can we get a list of principles, and then 13 this -- of this overall entity we're forming. And 13 also you and Cliff we would want to invite back by including that in principles, we can move 14 for a scheduled presentation, not to just to have 14 15 forward better. 15 you comment from the audience or from the public. 16 VICE CHAIR MCPEAK: Brenda, do you have 16 Okay? 17 17 MS. KOEHLER: I think that would be 18 MS. SOUTHWICK: I was going to comment 18 great. that Cynthia mentioned that she and Cliff had, I 19 19 VICE CHAIR MCPEAK: Great. Thank you. guess, done a presentation a couple of years ago 20 20 Hap. to this body. And some of us weren't on this 21 21 MR. DUNNING: Well, if we're finished 22 board a couple of years ago. 22 with governance, I just want to --23 MS. KOEHLER: Well, it was just last 23 VICE CHAIR MCPEAK: No, we're not.

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year, but ---

MS. SOUTHWICK: Okay. Well, I wasn't on

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MR. DUNNING: We're not?

VICE CHAIR MCPEAK: No.

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1 MR. DUNNING: Okay. I would like to in the audience. Is that true? 2 just say something at the end when we are. 2 AUDIENCE PARTICIPANT: That's true. 3 3 VICE CHAIR MCPEAK: When we finally are, VICE CHAIR MCPEAK: No one -- no, Laura 4 right. You mean two hours after I'm supposed to 4 is standing up. Okay. Good. Hap. 5 have finished this. Okay. MR. DUNNING: I just wanted to thank the 6 Dennis O'Connor. council for its patience on this. I think this 7 MR. O'CONNOR: I'll be real brief. Just is, by far, the most detailed discussion we've had 8 a couple quick comments. First, Sunne, with at BDAC on governance. It's extremely helpful. 9 respect to commissions and the name of And I realize this is not the most glamorous 10 commissions, in state government, typically, the stuff. But we are working in the work group on quasi judicial agencies are boards. We have the the basis of the conviction that it is extremely 11 11 12 Board of Control, the Franchise Tax Board, the 12 important in the long haul that we try to get the Board of Equalization, the Board of Control. governance as right as possible. So many thanks 13 14 Those are those type of entities. The program 14 for staying with it. 15 coordination type entities and that sort of stuff 15 VICE CHAIR MCPEAK: Thank you. Thank 16 are typically commissions. 16 you for the many meetings you've had on it and the 17 With respect to a comment that Joe Bottowitz 17 work that it took to bring this forward. 18 made that my drafting reflects a Transportation 18 Patrick. 19 MR. WRIGHT: Let me just add to that 19 Commission model, that might have been true about 20 a year ago. But the work that I've been doing 20 briefly and thank all the folks that have worked 21 recently bears very tangential relationship to 21 so hard on this over the past couple of years. 22 anything having to do with the Transportation The stakeholder folks, Joe Bottowitz, and others. 23 I think it's certainly Mary Nichols' view that Commission. So if any of you guys have seen some 24 of my more recent stuff, it doesn't look anything this issue has matured to the point where we're 25 like that. ready to move on it. As many of you know, as 149 1 But the reason why I put in a card is that I we've said today, there already is a legislative 2 think that as talking about these principles, we vehicle that is in place. There's likely to be 3 3 also need to be thinking about our legislative others. 4 4 strategy for how are we going to get these laws I think these discussions have been very 5 put in place. The strategies for some options 5 useful in terms of hearing folks out on the 6 will be a lot different than for others. I think, 6 principles and how they feel about them. That the particularly with respect to a strong versus a principles by their very nature of being 7 7 8 strictly an oversight entity, there is a number of principles were not developed with the idea of 9 folks in the legislature who thought that CALFED answering every question. And so, hopefully, they 10 was put together to eliminate the conflicts in the 10 will provide, instead, a framework for the system. And yet a strong agency sort of suggests 11 discussions to now move into a different --11 12 that these conflicts are going to be there, you 12 somewhat different arena, the legislative arena, where folks will have less of the background and 13 know, for a long while suggesting that, perhaps to 13 14 some members, that CALFED is not going to be able 14 sophistication on these issues than you folks have 15 that have worked so hard on this. 15 to achieve its purpose. 16 So in thinking about how we put together our 16 But certainly I want to communicate the 17 principles for the entities and things, we also 17 Secretary is both appreciative of the efforts that need to think about the implementable aspects and 18 have taken place and, at the same time, is ready 18 19 the strategies for making it implementable. Thank 19 to make this thing a reality. Because time is 20 20 you. short between now and both the legislative session 21 VICE CHAIR MCPEAK: Thank you. That I 21 coming up and the time of the ROD. 22 think does conclude those speakers for whom I have 22 VICE CHAIR MCPEAK: Great. Thank you. 23 cards on the ecosystem restoration. I have a card 23 I think we have now concluded the discussion on

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this side. I mean, we're not going get into the

proposal. I want to share with you what Steve and

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from Laura King, and we're going to take Laura

before we break for lunch. But I don't see Laura

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1 I are going to propose for timing going forward on

agenda items. We absolutely have to break or are

3 going to break right around 1:00 o'clock, as close

as we can. And we're going to take public comment 4

at least for about 15 minutes before that. And I

have Laura King and Steve Macauley's card.

Anybody else who wants to sign up, please do so. 7

8 Laura, are you able to wait for about 20

9 minutes? Good. Okay.

10 What we want to do is take at least one item,

11 one more agenda item, and because of Stein's time,

we're proposing to do Delta conveyance. It will

be -- I'll be surprised if we can get it done 13

14 before lunch, but that's okay. I mean, that's

15 okay. And I think let's try it. And when we come

16 back, we're going to go directly into the water

management strategy and probably deal with some 17

comments from our own BDAC members. Because I see 18

19 Paul also has a constraint. So just so that you

20 sort of understand, I mean, this agenda is not

arbitrary. Mike and I did spend a lot of time 21

22 with Eugenia and Steve going through it. We are

really trying to probe the issues that seem to be

bothering a lot of stakeholders. I want it all in

the public, on the public record, and get a

various groups doing various things without much

cross-fertilization. We have the drinking water

group deciding how to reallocate water quality, we

have the south Delta team deciding whether we can

have barriers, and we have the dissolved oxygen

group deciding how to solve the dissolved oxygen

problem in the San Joaquin River. And we -- that 7

was earlier thought to be a problem in the

vicinity of Stockton, and we now know that the

10 problem extends way down through the central

11 Delta.

12 Consequently, they are affected not only by

13 what barriers are going to have to maintain

downstream flow in San Joaquin upstream of

15 Stockton, but it's also going to be affected by

the cross-flow and where the Sacramento River

water comes across the Delta. And that, in turn, .17

is influenced by what dredging you do for habitat

and the influence by this massive dredging that's

proposed north of Clifton Court in Old River. 20

21 Those tend to shift the channels through which the

cross-flow flows. And we have seismic teams which

tells us that the seismic problems are much worse

24 in the western Delta than the eastern Delta, and

assess the risks of having water come across one

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1 discussion going, as opposed to walking into

2 various meetings and people are telling me on side

conversations things that are going wrong. So 3

this is in the interest of trying to grapple with 4

things like what's really in the proposal for the 5 conveyance structure. And Alex has asked this 6

7 question, but it's also one that's of concern to a

lot of people. We want to try to nail down what's 8

9 actually being proposed. We want to understand,

10 in terms of water management strategy, what's

11 actually happening there, et cetera. And we will

get to the fiscal year 2000 funding by 12

Steve Ritchie, but we're trying to get as much of

an exchange happening here, and issues of concern

on the record as we possibly can without obviously 15

16 compromising people's negotiating strategy, so --

Yes, Alex.

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MR. HILDEBRAND: I would like to expand

19 just a little bit on what I said earlier this

20 morning about concerns of conflicts of different

components, and with the hope that it would save 21

time in the end, and that those who present this

can address those concerns as they go along rather 23

than come back with a lot of questions. 25 The problem as I see it is that we have

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place before another.

2 So I can go on and on. But that's the kind

of thing that seems to me we never discussed how

do you take care of the interrelations among these

things. And since they do conflict with each

other to a significant degree, how are we going to

balance the question of the extent in which you

take care of one problem at the expense of

9 another.

10 VICE CHAIR MCPEAK: Good question. We

agree. Steve, do you want to make any

introductory comments on this item on the Delta

conveyance component of the draft programmatic EIR

14 or preferred alternative?

15 EXECUTIVE DIRECTOR RITCHIE: Just a

couple comments. One, Stein will make the

presentation on this. And I would just like to

let the commission know that Stein will be leaving

the program in the not too distant future to

accept an assignment in DWR-1, which he told me

when I first started with CALFED, that was the one

job he would leave the program for. So it came

open, and he's going to -- of course, we did say

we had to have the record of decision done before

he left. But that is -- and I've had the honor of

1 working with Stein for, I guess, a year and a half 2 now. And he's a fine, extremely capable 3 individual who's really contributed immensely to the CALFED program. So I would like to thank 4 Stein for his efforts. They're deeply 6 appreciated. 7 MR. BUER: Thank you. 8 VICE CHAIR MCPEAK: Thank you. 9 (Applause.)

10 EXECUTIVE DIRECTOR RITCHIE: And then, secondly, on the question of balance, you know, 11 12 that is something that we have been struggling with. And not to put off the question here, 13 because this is a significant issue, but that's 14

15 also something that we're talking about under the long-term water management strategy item later on, 16 17 which is how do you craft these pieces together in

a way that work best for a lot of people. And I 18

19 won't say optimally, because I'm not sure we'll have an optimal solution, but in a way that does 20

21 balance things to the extent you can make it work.

22 And we're talking about some efforts there that 23 will help to try to do that, particularly for the

24 water management strategy. But I think they'll

25 have applicability throughout the program.

help us to understand how the costs and

interactions between these various elements take 2

3 place.

4 But we want to make sure that everyone 5 understands that this does not prejudice the

project level planning and element selection

7 process that will take place subsequent to the

8 programmatic phase.

9 Now, with this slide up here, let's focus in 10 a little bit on the Delta conveyance strategy. As 11 I said, it's essentially modified through the

12 Delta strategic approach. But very important 13 components are that it is not a preselected group

of actions, it is a process for the State's

15 implementation process with a series of linkages

and assurances that will be part of the overall 16

17 package. Now, we're going to focus a little more

18 on each of those bullets as we go forward.

19 This is the graphic that was in your package.

20 And looking at it, you can see that, essentially,

21 there are some actions, specific actions, proposed

for consideration in the northern part of the 23 Delta and in the southern part of the Delta, and a

24 levee system integrity program that covers the

whole region.

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Stein, why don't you go ahead.

MR. BUER: Okay. Thank you very much, 2

Steve. My charge this afternoon, I think, is to 3

4 focus on a Delta conveyance component and to

5 discuss some of the highest priority and perhaps

6 most controversial aspects of those components and

7 try to put that in context.

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8 If you go to the next slide, please. Let's

9 keep in mind that the program is broad indeed, and

10 consists of these eight elements, most of which

11 tend to be similar across the three major CALFED

alternatives that have been identified. They 12

13 differ primarily with respect to storage and

14 conveyance. And CALFED's conveyance strategy is

15 designed, essentially, to deal with all the

16 resource areas that you see in the diagrams which

17 are quite familiar to you.

18 Now, what does the preferred alternative mean

19 to us? I think it's important to just think about

20 that a little bit before we -- before we look at

21 the slide in too much detail. First of all, we're

22 identifying a broad strategic approach. We're

23 identifying the kinds of actions and the kinds of

24 impacts that will accrue. We've identified in the

draft EIR specific groups of actions in order to

1 Next. So here are the key through-Delta

conveyance components. First of all, Sacramento

River diversion strategy which includes

4 consideration of Delta cross-channel reoperation

and contingent strategy for a Hood diversion

facility, the Delta levee integrity program, a

comprehensive flood management strategy which will

be closely linked with and coordinated with the

current study conducted by DWR and the Corps and

10 is underway now. And that includes dealing with

the two major flood concerns associated with flow 12 into the Delta, the north Delta region impacted by

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the Mokelumne and the Consumnes, and the south

14 Delta region impacted by the San Joaquin River and

15 the large watershed upstream. Finally, in the

south Delta, we've identified potential actions

17 for south Delta facilities improvements designed

to improve conveyance and the associated resource

19 concerns.

20 Next. In terms of developing this approach,

21 staged implementation and staged decision making,

22 which we have discussed in this body previously,

is very important. And I want to emphasize, 23

24 again, you'll hear me say it several times because

it's so important, that we have made no specific

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1 decisions on actions at this point. Project level

- 2 environmental documentation and permitting are key
- 3 hurdles that must be crossed before any specific
- 4 actions take place.
- We provided specific detail in the program 5
- 6 documents on proposed actions to take place in
- 7 the -- basically starting now and continuing over
- 8 the next couple of years. We call that Stage 1a
- actions. We provided substantial detail for 9
- 10 proposed actions to take place in Stage 1, which
- 11 we define as the first seven years of the program,
- 12 and then the broad strategy for later stages of
- implementation through the 30-year life of the 13
- 14 program.
- 15 A critical element here is the monitoring and
- 16 controlled studies which are required to allow us
- 17 to make decisions as to how to proceed with
- specific interrelated actions. Let me just cite
- one example here. We've had numerous discussions 19
- 20 with the managers of the CMARP component recently,
- and are seeking to focus attention on studies that 21
- 22 surround some of the key issues in the south
- 23 Delta. For example, what kind of effects do the
- 24 proposed barriers have on fisheries, what would be
- the potential benefits of creating habitat in the
- 161

- between ecosystem restoration and other program
- actions in that law. Similarly, the federal 2
- Bay-Delta Act plays a certain balancing
- constraints, particularly with respect to funding
- 5 on the program. And Prop 13, which will be on the
- ballot in March, has additional linkages and
- 7 criteria for decision making.

8

- So we can go through these lists, and we will
- 9 have to develop additional linkage elements as we
- go forward. Probably the most important is the 10
- CALFED record of decision that will be signed, we 11
- 12 hope, in June of next year.
- 13 Next. Now, I'm going to come back to the
- 14 conveyance strategy elements in terms of what
- 15 physically and strategically we're talking about.
- 16 Our proposed approach to the Sacramento River
- 17 diversion strategy, which is, as you know from the
- current critical water quality situation we're
- 19 facing in the Delta right now, is crucially
- important for water quality, for in-Delta use, as
- 21 well as export. The proposed approach would be to
- 22 conduct a very careful, detailed assessment of
- 23 Delta cross-channel operations and their impacts
- 24 with respect to water quality and ways to mitigate
- those effects.

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- south Delta, is it positive or negative in terms
- 2 of overall species recovery, and what about
- screening local diversions, is that really going 3
- to be effective, and if so, how best to implement 4
- 5 it. So we want to make sure that we can conduct
- these studies to support the decision making as we 6
- 7 go forward.
- 8 Next. I think when we started down the trail-
- 9 with the CALFED program a few years ago, our
- 10 vision was to have a grand assurances package that
- 11 would tie everything together. And I believe that
- our vision now is more like we have a number of 12
- pieces in place and we need to look at each 13
- 14 specific additional linkage mechanism as we go
- 15 forward. Because I think a grand strategy will
- 16 elude us. But let's keep in mind that existing
- 17 laws and regulations create a substantial
- 18 assurances network, including the Endanged Species
- 19 Act, the CVPIA, the Delta Protection Act, the
- 20 Control Board decisions, and many other existing
- 21 laws and regulations.
- 22 In addition, we've seen with the passage of
- 23 Prop 204 in 1996 that linkages can be effectively
- built into a bond law that can guide
- implementation. And there's a strong linkage

- Secondly, CALFED strategy calls for a fairly 1
- detailed technical evaluation of the physical
- 3 issues concerning a Hood diversion, you know, how
- it would be constructed, what the costs would be,
- what the potential impacts would be. And probably
- the most important issue that's been raised here
- 7 is the question of whether a diversion from --
- from the river at Hood with a screen would create
- a negative situation with respect to fisheries,
- that is upstream migrating adults could be trapped
- behind those screens or delayed in passing through
- the fish passage facilities, the single greatest
- 13 concern in terms of physical impacts.
- 14 Next. So these three major kinds of
- 15 assessments would go forward, and then would be
- 16 independently reviewed by two separate bodies as
- 17 well as the stakeholder community at large, of
- course. The Delta Drinking Water Council has been
- 19 identified for a key role in this decision
- 20 process, and secondly, an expert panel with broad
- 21 expertise to deal with the various technical
- 22 aspects of the problem.
- 23 The way we have structured the program
- 24 document at this point is we say that if a Hood
- diversion structure is found to be necessary for

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water quality protection and improvement, and can 2 be constructed without adverse fishery impacts, 3 then such a facility can be constructed in phase 4 two of the program. So you can get the language 5 in detail, but that's the broad thrust of the 6 language. 7 Yes, Roberta. 8 MS. BORGONOVO: Can I ask you if that 9 means that the decision on whether to construct 10 would not be made until after year seven? 11 MR. BUER: I think that's likely to be 12 true. And in practical terms, I would be very 13 surprised if a decision would be made before the 14 end of Stage 1. Because it will clearly take time 15 to conduct these studies and to -- and to try the 16 strategies, make every good faith effort to make 17 the existing system work effectively as we go forward. And I think that an assessment of these 18 19 two independent panels will not be a quick and 20 easy thing. I mean, it will be a very difficult 21 decision. 22 MS. BORGONOVO: So that includes the 23 pilot project? There would not be a pilot project 24 either until after phase one? 25 MR. BUER: That's correct. Next.

2 going to go into the state aqueduct, so on and on. 3 So what seems to be happening to a large 4 degree, from our perspective, is these things get 5 analyzed from the standpoint of fisheries and from 6 the standpoint of exports and with very little 7 attention to the consequences of the in-channel water supply in the Delta. 9 MR. BUER: And we will be talking about 10 the south Delta component here in a few minutes. So we'll certainly have a chance to explore that a little further. But I just wanted to point out that the fisheries concerns the subject with the Hood diversion is primarily the issue of fish are 15 turning up the back side and straying from the migration pathways. And clearly the concern about 17 in-Delta water quality is on par with export water quality. And our current situation demonstrates 19 clearly how important it is to manage the cross-Delta flow. So we will get into the south 21 Delta elements just shortly. 22 MR. HILDEBRAND: Can you explain why it 23 is so important to control the cross-Delta channel and not important to control flow through Georgiana Slough?

water, the solidity and the bromides that are

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1 MR. BUCK: Why don't you leave that one up there just a second. Just kind of a point of 3 parity, and this is pretty high bar, without 4 adverse impacts, right now we've got a situation 5 where fishery actions are being taken with significant water quality impacts. It doesn't 6 7 seem to be working both ways. We don't seem to be getting balance here in facilities that are going 8 9 to actually improve it from both sides. 10 MR. HILDEBRAND: Following up on that, you also mentioned adverse fishery impacts. You 11 12 don't say anything about adverse impacts on in-channel Delta water users. And some of these 13 14 things that are being proposed do have adverse 15 impacts. And the south Delta program is going to 16 increase the impact on the water levels in the 17 south Delta substantially, and it's going to make 18 it more difficult to solve the DO problem in the 19 vicinity of Stockton. 20 If you do all of this massive dredging and 21 bring more water up through reverse flow in the 22 San Joaquin or in the Old River north of Clifton 23 Court, it appears that might shift the balance of

cross-flow further to the west, which increases

flood, the risks and seismic risks, and increases

3 let's face it, Georgiana Slough is a channel that currently does not have a structure on it. In 1992, DWR conducted an extensive planning process to review the option of placing a barrier there, 7 and in the process, identified a number of very, very significant impacts. And it appeared at that time to be a very difficult thing to, in fact, 10 place a new barrier. That, of course, is a major flood control channel and major navigation channel and a major source of water quality for the Delta 13 system. It's also difficult to screen. 14 MR. HILDEBRAND: That study was made 15 before we knew about a lot of the things that are causing all this management of the cross-channel 17 now. And, furthermore, it's my understanding that 18 the Georgiana Slough has scoured out so that it 19 now takes quite a bit more water through it than 20 it did to -- a couple decades ago. 21 MR. BUER: Well, I guess we could 22 continue on this vein, but I would like to move 23 forward. And we can come back to the questions 24 that deal in detail about each of these elements. 25 Let's see. So let's go on to the next slide,

MR. BUER: I'd say that both have a very

strong impact on the in-Delta water quality. But

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if we could.

VICE CHAIR MCPEAK: Steve Hall has aquestion. I think that --

4 MR. HALL: You may answer my question. 5 Let me reserve mine.

6 MR. BUER: Okay. A part of the strategy 7 also leaves the door just a tad open for future 8 additional conveyance facilities or actions that

9 would review how best to provide water quality

10 protection equivalent to a source water quality of

11 50 parts per billion bromide or three parts per

billion total organic carbon. So this assessment

13 would include treatment options and the number of

14 management options, but could also include

15 additional consideration of Delta conveyance

16 facilities.

We have suggested that two independent panels
would have to review this and review the progress
towards water quality goals, as well as progress

20 towards ecosystem restoration throughout Stage 1

21 before this issue would be revisited. And my

22 understanding is that this would be a new

23 programmatic evaluation if it went back to

24 seriously consider this.

Next. Okay. I would like to now focus in a

1 rest of Clifton Court, and ultimately, for how to

2 screen the Tracy diversion facility so that all

3 the state and federal diversions are fully

4 screened with best available technology.

5 South Delta ecosystem restoration actions,

6 not necessarily confined to that region, but

7 associated with the south Delta conveyance

8 improvements.

9 The next, Stockton dissolved oxygen solution

10 alternatives, ways to look at improving source

11 water quality for Contra Costa Water District and

12 its 400,000 plus urban customers.

13 And then agricultural drainage management, we

14 recognize that the whole San Joaquin basin is

15 impaired from this drainage, and we have to attack

16 the problem at its source, not simply by shunting

17 water around in the Delta itself.

18 Next. Continuing with this fairly

19 comprehensive group of actions, a process is also

20 underway to assess the sources, magnitudes of

21 loadings for constituents which are concerned for

22 drinking water. We're proceeding and we will have

23 stakeholder interaction and support in this

24 process with a evaluation of recirculation as an

25 option essentially for improving flow and water

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1 little bit more with respect to the south Delta.

2 In picking up on the point that Alex made, we

3 can't talk about the conveyance strategy without

4 also looking at the other actions necessary for a

5 complete and balanced improvement in the south

6 Delta. Notice I didn't say solution, I said

7 improvement.

8 Let's go on to the next slide a moment. So

9 I'm just going to itemize systematically some of

10 the things that Alex mentioned. These are part of

11 the south Delta regional actions which we believe

12 will provide improvements in terms of habitat

13 quality, water quality, reducing local impacts,

14 and improving water supply reliability.

15 First bullet, south Delta conveyance16 improvements under the south Delta improvements

17 program. Secondly, a lead item is development of

18 a central lab project, Tracy Test Fish Facility,

19 which would be the first in an integrated process

20 for ultimately screening both the state and

21 federal projects.

22 A successful implementation of the Tracy Fish

23 Facility would provide guidance for screening the

24 first 2,500 cfs of Clifton Court. And that, in

25 turn, would provide guidance for screening the

1 quality in the San Joaquin system and, in effect,

2 trying to get more utility from available water

3 supplies, both from the export facilities and the

4 basin.

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5 The next one, spring flow management such as

6 the Vernalis Adaptive Management Plan which was,

7 in effect, this spring and is likely to go forward

8 again next year; the temporary barriers program,

9 which in some form or another, has been, in

10 effect, throughout the '90s; and the joint point

of diversion; and finally, the CVP Tracy pumping

12 plant intake screening or relocation and

13 screening.

14

Next. So now let's focus finally on the

15 conveyance component of the south Delta bundle.

16 The first is a proposed interim action, which we

17 would hope to be able to conduct next summer, to

18 address siltation that is -- has been a serious

19 problem in the south Delta channels. Let me just

20 put a couple of photos up here. These are fairly

21 recent, post '97. In fact, these pictures were

22 taken this year. And we're concerned about access

23 and safety and navigation for people that are now

24 impacted by the siltation.

25 Go back. Okay. And then a new screen intake

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1 to Clifton Court Forebay. Put the graphic up

- 2 there a moment. As Alex suggested, there are two
- 3 proposed potential locations for the new intakes,
- 4 at northern end of Clifton Court Forebay, which
- would indeed shift the focus of intake and would 5
- have some effect on the hydrodynamics and the 6
- water quality in the region. 7
- 8 Next. Okay. And then we have localized
- 9 channel dredging for flood control, scour,
- 10 navigation, and irrigation benefits. I want to
- emphasize -- put the next slide up while I say 11
- this. That at this point, we don't know how 12
- extensive that dredging will need to be. We know, 13
- 14 for example, that Middle River is currently
- heavily impacted by great sedimentation and even, 15
- 16 I think as we speak, the irrigators there are
- having a very difficult time getting water because 17
- mud is exposed where typically there is several 18
- 19 feet of water.
- 20 So when we look at a fully integrated system
- 21 that considers flood control, that considers water
- 22 quality, that considers stages, and all the other
- 23 concerns, we may have anywhere from a very limited
- dredging to very extensive dredging in this 24
- 25 region.

by the barriers.

- 2 Next. Over time, as the permanent barriers
- are constructed, the temporary barriers would be 3
- phased out. The leading action would be to dredge
- 5 and address the needs of the ag barriers,
- construct the permanent barriers, and then phase
- out the temporary barriers. The idea would be to
- have the operation of these barriers coordinated
- by a team that includes the interested agencies
- 10 and local stakeholders. It would be extensive
- monitoring to evaluate the effect of these various 11
- 12 actions.
- 13 Finally, if all these actions are successful
- 14 in addressing local impacts and fisheries
- 15 concerns, then the goal would be to move up in
- 16 terms of export flexibility, first 8,500, and then
- to 10,300. And just a quick note here, when you 17
- iump from the current export capacity of 6,680 to
- 19 10,300, it looks like a huge jump. But
- 20 operationally, that would be used rarely and
- primarily in times of lower impacts. The mid 21
- effect would be an increase in export of about 22
- 23 three to five percent. Three to five, not 35.
- 24 Okay. South Delta improvement alternatives,
- 25 I want to point out now, and this is probably the

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- Back to the main slide. Okay. And then
- operable head of Old River barrier, and let me 2
- just take five seconds to flip through three 3
- slides that show what, first of all, the temporary
- barrier looks like. This is a Grant Line Canal 5
- 6 barrier. Next. Here is a temporary Old
- River/Tracy barrier, and finally, a proposed 7
- 8 schematic for a permanent barrier at the head of
- Old River would look like this with locks, gates, 9
- and passage facilities for barges and flood flows. 10
- Okay. Back to the main slide. Okay. So 11
- 12 these physical components are part of the package.
- In the current recommended package that CALFED has 13
- put forward for discussion is -- the Grant Line
- Canal barrier is not on the table for immediate
- implementation, but it will be evaluated for
- potential future evaluation based on results of 17
- fishery studies and the benefits and effects of 18
- 19 the other barriers.
- 20 The CALFED proposal at this point does not
- 21 fully address the concerns of the local
- irrigators. And I'm sure that Alex will take some 22
- time to expand on that issue. But there would be 23
- a need to extend and probably screen some of the
- agricultural intakes that would not be protected

- most critical part of my presentation, and that is
- that CALFED's current recommendation is not a 3
- final recommendation as to the configuration that
- will be constructed down there. It was a tool for
- 5 bringing the agencies together to provide focused
- 6 study of the many integrated concerns that Alex
- has brought to our attention and many others also.
- So that's part of the project level implementation
- 9 process. There will be a full evaluation, first
- 10 of a single barrier approach, which -- and that
- single barrier would be the head of Old River 11
- 12 barrier, and no internal barriers beyond that, but
- 13 instead, very extensive regional dredging,
- 14 extensive screening of agricultural barriers.
- 15 Another approach would be to construct all
- four barriers up front, including the Grant Line 16
- 17 Canal barrier and the -- that evaluation will also
- be given full evaluation. So the idea is to do a 18
- full range at the project level and look at the 19
- integrated effect of all these various components 20
- on the resource area. 21
- 22 Next. We're almost done here. I've
- 23 basically said what's on here. I want to just
- quickly bring your attention to the key issues, 24

the hydrodynamics, the flow direction, stages,

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1 water quality, both in terms of salinity and

- 2 dissolved oxygen. And the evaluation will include
- 3 the effects of flow throughout the Delta, not just
- 4 the south Delta, such that the concerns with
- 5 respect to Stockton DO and central Delta dissolved
- 6 oxygen will be evaluated, fisheries, of course,
- 7 and water supply availability. So the idea is to
- 8 go forward with this detailed evaluation and to
- 9 maintain the linkages with the other program
- 10 areas.
- Finally, this is my closing statement, I want
- 12 to point out that there is no silver bullet for
- 13 solving the Delta conveyance problems. Every
- 14 alternative you look at will have difficult
- 15 resource conflicts. For example, when the south
- 16 Delta barriers were originally proposed over a
- 17 decade ago, the idea was to have three ag barriers
- 18 operating year-round to provide full protection
- 19 for south Delta. But concerns about fishery
- 20 impacts, which are very real and very serious,
- 21 have caused the proposal to be whittled down to
- 22 about four months out of the year and leaving
- 23 Grant Line Canal barrier out, or if it's in,
- 24 operating at less than fully. Dredging as a
- 25 solution option can certainly improve flood

- 1 think it does relate to it, and I'm going to beg
- 2 the indulgence of those of you who both have
- 3 questions and have asked that this be brought up
- 4 in order for us to be able to break at 1:00
- 5 o'clock or as close to it as possible for the
- 6 session to honor Lester.
- We have public comment that I must get in
- 8 before that time, so unfortunately, thanks, Stein,
- 9 for your presentation, but we're going to impose
- 10 on your schedule to be around a little longer.
- 11 This afternoon, we have a pretty weighty
- 12 subject also scheduled, which is the water
- 13 management strategy subject. And, of course,
- 14 there is a great interrelationship between water
- 15 management strategy and what's going on with
- 16 physical facilities and conveyance. And we wanted
- 17 stakeholders to be able to share their views and
- 18 concerns with BDAC, and invited specifically
- 19 Laura King, who cannot be present this afternoon
- 20 but agreed to be here under the public comments
- 21 section now. So as Laura is coming forward, if
- 22 you could -- thank you, Laura. And keep in mind
- 23 that her -- her comments for this afternoon when
- 24 we have this discussion.
- 25 Laura.

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- control, improve flow, and improve water
- 2 availability at the same time that it raises very
- 3 serious concerns in terms of loss of shallow water
- 4 habitat, fisheries impacts, costs, and logistics.
- 5 Efforts to screen local diversions, which can
- 6 have a very beneficial effect on fisheries, will
 7 be a logistical concern for local diverters and a
- 8 major cost concern. Efforts to screen the state
- 9 and federal projects, okay, the last segment, it
- 10 can have impacts on stages and flows and so on and
- 11 so forth. So every one of these solution
- 12 components has an up side and a down side. And as
- 13 we get into the project of evaluation, we'll have
- 14 to keep our minds open, and we have to do
- 15 thorough, integrated evaluations, and move forward
- 16 together in the spirit of compromise. Thank you.
- 17 VICE CHAIR MCPEAK: Thank you, Stein. I
- appreciate that presentation very much and hope
 that we can get the bullet points into the --
- 20 well, they will be in the minutes, but we can
- 21 revisit it.
- I think we need -- what I want to do is defer
- 23 questions and comments on this presentation until
- 24 after lunch. And we may need to pick it up after
- 25 the water management strategy presentation. I

- 1 MS. KING: Thank you, Madam Chair, I
 - 2 appreciate your willingness to listen to me before
 - 3 you-all go to lunch when everybody is hungry.
 - 4 I'll be very brief.
 - 5 I think Byron made reference earlier to a
 - crisis management situation, and that is where our
 - 7 folks are right now. Lester talked earlier this
 - 8 morning about what's going on with the pumps and
 - 9 the 200,000 to 300,000 acre foot hole that we're
 - 10 creating for ourselves as we speak. I cannot
 - 11 emphasize strongly enough the level of concern
 - 12 about the current pumping situation. Our lenders
 - 13 are starting to wake up to what's going on. They
 - 14 are starting to make noises about loans for the
 - 15 spring season, that is when things really get
 - spring boarding that is whom things roung got
 - 16 serious. We're digging ourselves into a hole that
 - 17 we're not going to be able to buy ourselves out of
 - 18 or crawl out of. So it's hard for me and the
 - 19 people that I represent to really focus on the
 - water management strategy when we're in this situation.
 - 22 On the water management strategy, I will say

sounds good. But buried in the back are some very

- 23 that the first ten pages or so are good. All the
- 24 right actions are in there, it makes sense, it

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key assumptions about how the benefits from those 1 MR. PYLE: Thanks. 2 2 actions will be distributed. And we don't see in VICE CHAIR MCPEAK: Byron. Steve, Byron 3 the way it's all discussed in very abstract terms, 3 has a question to you. Thank you for getting that 4 but it's hard for us to see how, given those 4 information in such a timely fashion. 5 assumptions, any benefit would actually come out MR. MACAULEY: Certainly. of this for us. And Jason will talk more 6 MR. BUCK: Those were at Clifton Court? 6 7 7 specifically about that this afternoon. MR. MACAULEY: Yes. Those were at 8 The Bay-Delta issues are like a big poker or 8 Clifton Court Forebay which is the state water 9 chess game in a lot of ways that we all play 9 project intake. I believe the current salinity at 10 together. It's a lot of fun. It's intellectually Rock Slough, the Contra Costa canal intake, I 11 very stimulating and challenging. CALFED staff, believe is between 180 and 200 milligrams per 12 very hard working and bright people doing the liter. It was higher. It's come down. But, right thing, trying to do the right thing. We all again, we're -- because of the ties, we're always 13 14 have a camaraderie that exists among. I think, looking about a week or two ahead. And our everybody in this room. But I would just like to 15 actions taken yesterday reflect a concern about 15 close by saying that I think that the attitude 16 two weeks out. 16 17 17 about what is happening now and what is continuing VICE CHAIR MCPEAK: Okay. Thank you. 18 to happen now as we plan for some future that 18 Thank you, Steve. I don't think I have -- I don't doesn't ever seem to get here has gotten too 19 have any other cards that I see of individuals 19 20 cavalier for what is really at stake. from the public who wanted to address BDAC before 21 Our folks are feeling checkmated and like we we take the lunch break. Is there anyone in the audience who has turned in a card that I don't 22 don't have anymore chips and we're not going to be 22 23 able to stay at the table much longer unless 23 have? 24 24 somebody can help us out here. Thank you. All right. Then we have come to this point. 25 VICE CHAIR MCPEAK: Thank you, Laura. 25 Now, what we've done is deferred the questioning 183 We also have Steve Macauley who is prepared to and the discussion around the Delta conveyance. 1 And we're going to begin in the afternoon around 2 answer the question that was raised earlier this morning by Stu. So Steve. the water management strategy issue. I think that 3 4 MR. MACAULEY: Yes. Thank you very it will be a nicely dovetailed, or probably not nicely dovetailed is the problem, but at least 5 much. Stu had asked the question what are the 6 current conditions at the, I believe, the state linked. And we'll have a further discussion. Stein, you're able to be around; is that true? 7 water project export pumps in the Delta right now and contrast those with current standards in the Oh, I'm sorry. Yeah. Are you able to be at 8 water supply contracts. Yesterday, the total 9 the -- you are able to be here this afternoon? 9 10 dissolved solids, the TES, was 565 milligrams per MR. BUER: Yes. 10 11 VICE CHAIR MCPEAK: Thank you. Then we 11 liter. I believe there's a second -- Steve, is there still a secondary public health standard of are prepared to break for lunch. I think that's 12 13 500 which is primarily for taste? 13 on the second floor, is that right, Eugenia? 14 MS. LAYCHAK: Yes. All right. There 14 EXECUTIVE DIRECTOR RITCHIE: Yeah. 15 MR. MACAULEY: The chlorides are 160 are two ways to get to the lunch room. It's called the drawing room. It's in the main hotel. milligrams per liter. And as I stated earlier, 16 17 the water quality control plant standards at the 17 But probably the quickest way, although the less 18 least direct way, is to go through those doors in 18 three key urban water intakes or three water project intakes in the Delta is 250. So we're at the back, turn to the right, go to H Street, go up 19 the stairs through the front of the hotel, and 20 160 milligrams per liter chloride now. The 21 average monthly chloride in Article 19 of the then the drawing room will be on the right. 22 state water supply contracts is 110 milligrams per Otherwise, if you don't want to walk up a flight liter. The bad news is the salt is fairly high. of stairs, there is an elevator which is right 24 I suppose the good news is we're not pumping much outside the door where Mary Selbrook (phonetic) is

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standing. And go to the first floor. We are in

of that, Stu.

The state of the s

the basement level.

3

4

5

2 VICE CHAIR MCPEAK: And this is a

luncheon in honor of Lester Snow.

(A lunch break was taken from

1:02 p.m. to 2:32 p.m.)

6 VICE CHAIR MCPEAK: All right. We're

7 prepared to -- we're going to begin this afternoon

8 session with the water management strategy. We

will then come back and pick up discussion with 9

10 BDAC members on the Delta conveyance issue. And

we need to have, finally, the fiscal year 2000 11

spending. I should also -- let me just ask Steve 12

at the end to review what we expect of the policy 13

14 tomorrow.

15 The initial presentation is going to be made

16 by -- by CALFED staff, Mark Cowin and

17 Paul Brown. And then we have -- Mr. Ritchie is

telling me is that then we were going to have a 18

19 management panel or a -- it's a panel respond on

20 the water management actions framework. And it's

listed on the agenda as Steve Hall. It is 21

22 supposed to be Steve Macauley, however, I had also

asked Steve Hall, and he is actually properly 23

24 identified here on the agenda as a BDAC member.

Yes, he is. He's properly identified. Whether or 25

So I'd ask Mark to kick it off. 1

2 MR. COWIN: Okay. Thanks, Steve. I'm

going to get things started and I'm going to ask 3

Paul Brown from Campduster McKee (phonetic) to

5 fill you in on our water management strategy

evaluation framework that we've been -- we've had

it developed now for a couple of months, and I

think we got some pretty interesting stuff to

9 describe to you today.

10 If I can take you back to our June revised

phase two report, we talked about three things we 11

needed to accomplish as part of refining our water 12

management strategy: Developing a menu of water 13

14 management tools, identifying those tools that can

15 be implemented in Stage 1, and then finally,

providing a long-term decision making framework 16

for evaluating the success of implementation 17

efforts and selecting additional tools to achieve

19 CALFED's objectives.

20 So where are we? We've had an initial menu

of water management tools for some time. Those 21

tools are described in the revised phase two 22

report. But we've had a lot of different efforts 23

24 going on to refine those tools, give us a better

sense of how and when the appropriate time to use

not staff made a mistake, and so we still are 1

going to ask Steve to be a part of the response 2

immediately following the staff report. And then 3

we'll have the panel. And Steve has a limited 4

time frame. So with that, I want to be able to 5

get to Steve Hall's comments before 3:00 o'clock. 6

So whether or not we're at that point in how the 7

sequence of this presentation is supposed to go, 8

I'm going to break in and call upon him at that 10 point if we haven't naturally gotten to that point

11 in this item on the agenda.

12 Okay. Then Mr. Ritchie, do you want to make

any further comment about the water management 13

14 strategy?

15

EXECUTIVE DIRECTOR RITCHIE: No, other

16 than this is, frankly, sort of a big, complex

piece of what CALFED has been trying to deal with. 17

And Mark Cowin, who is in charge of this effort 18

19 for us, is going to make the initial presentation

relative to the big picture and the long-term of 20

it. And then when we get into Stage 1 water 21

22 management actions, Steve Macauley from the

Department of Water Resources and Alf Brandt from 23

the Bureau of Reclamation will talk about some of

the near-term efforts underway there.

the tools are. And I'm going to address those 1

efforts a little bit in just a moment. 2

3 Second of all, we've had a water management

4 development team working on Stage 1 efforts and

5 deliberating on how tools ought to be implemented

6 for Stage 1 and how they should be shared between

7 environmental purposes and water use purposes.

And that's the subject of the panel that we're

going to have after this short presentation. And,

finally, we've devoted some considerable effort 10

the last couple of months to developing a 11

12 preliminary long-term evaluation framework. And

13 that's the real subject that we want to talk about

14 today.

15 But, first of all, just a few words on how

we're doing in developing this menu of tools. A

number of our tools come out of our efforts 17

18 through our water use efficiency program, our

19 water transfer program, and our water quality

program. In addition to that, we've initiated an 20

21 integrated storage investigation over the course

of the last year to help us decide the appropriate use of ground water and surface water storage in

24 this overall comprehensive water management

25 strategy.

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1 Just a word on integrated storage

2 investigation. I think there's been some

- 3 confusion here. There are really two types of
- 4 efforts associated with the integrated storage
- 5 investigation right now. We have a number of
- 6 short-term efforts that are helping us learn more
- 7 about specific water management tools, to help us
- 8 craft this water management strategy in line with
- 9 our final EIS/EIR for the programmatic phase of
- 10 the Bay-Delta program. And we intend to use these
- 11 efforts to help us craft this final water
- 12 management strategy, coinciding with the record of
- 13 decision next year.
- On the other side of the diagram, we have a
- 15 number of ongoing site specific feasibility
- 16 studies that are intended to progress into Stage 1
- 17 of implementation and continue to provide more
- 18 information on the feasibility of specific storage
- 19 projects.
- 20 So over on the right side, this is a list of
- 21 efforts that we've had underway for the past, oh,
- 22 six months to a year in some cases. And we've
- 23 completed a number of studies in -- just to save
- 24 some time today, I'm not going to go into detail
- 25 on each of these efforts. But we do have reports

- available through our federal budget this year to
- 2 distribute to local entities that have pilot
- 3 programs, pilot conjunctive use programs
- 4 available, are ready to implement to provide some
- 5 assistance and get those off the ground.
- 6 DWR also has their northern Delta offstream
- 7 storage investigation underway. If I remember
- 8 correctly, they're in the third year of a
- 9 seven-year feasibility study to determine the
- 10 feasibility of offstream storage projects in the
- 11 Sacramento Valley. In-Delta and off-aqueduct
- 2 storage investigations have also been initiated by
- 3 DWR. And we expect some sort of progress report
- 14 on those efforts in about mid 2000.
- 15 And then, finally, on-stream storage
- 16 enlargement investigations are also underway. The
- 17 Bureau of Reclamation has completed an appraisal
- 8 study of Shasta enlargement, and they're
- 9 recommending a feasibility study for a six and a
- 20 half foot raise of Shasta dam. The Bureau expects
- 21 to be able to kick off that feasibility study
- 22 probably also in the next calendar year. Talks
- 23 are just beginning right now on an appraisal study
- 24 for Friant reservoir. Both the Bureau of
- 25 Reclamation and the Army Corps of Engineers are

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- 1 that are either completed or we're wrapping them
- 2 up as we speak, and we would like to make those
- 3 reports available to whoever is interested in
- 4 reviewing them. We have a sign-up sheet out on
- 5 the front table available for anyone who would
- 6 like to receive these reports probably over the
- 7 next couple of weeks. So I invite all of you to 8 make your wishes known. And we don't want to
- 9 overload you with paper, but we'd be more than
- 10 happy to send you our reports on these various
- 11 efforts, probably before the end of the year.
- 12 Over on the site specific studies, these are
- 13 efforts that are -- have been initiated within the
- 14 last year or two. Conjunctive use efforts are
- 15 underway by both DWR and the Bureau of Reclamation
- 16 right now. Using our principles for
- 17 implementation of conjunctive use that we've
- 18 developed through our outreach program over the
- 19 last year or so, we are beginning to talk with
- 20 local entities about cooperative studies of
- 21 conjunctive use possibilities. And those efforts
- 22 are expected to continue into the next few years.
- 23 We also have established a grant program and24 intend to distribute a grant application early in
- 25 2000. And we have about two million dollars

- 1 interested in taking a look at that possibility.
- 2 So we expect to have a work plan and efforts
- 3 underway along that regard also in the next few
- 4 months
- 5 So, anyway, that's just a quick rundown on
 - what's going on with the ISI. A number of other
- 7 water management tools work into our evaluation
- 8 framework to craft these alternative strategies
- 9 that we intend to evaluate. And I would like to
- 10 ask Paul now to introduce you to this concept and
- 11 take you through the rest of the presentation.
- 12 Thank you.
- 13 MR. BROWN: I'll just -- I'll work from
- 14 this end, and I'll advance my slides myself. In
- 15 developing this framework, we really set out for
- 16 ourselves three primary objectives here. One was
- 17 to document the overall objectives of the program
- 18 and come up with some performance measures that
- 19 would be associated with those objectives to help
- 20 inform us in how well different water management
- 21 strategies worked to accomplish program principles
- 22 and then put those together in some kind of a
- 23 framework that would allow for comparison of
- 24 alternative water management strategies.
 - Now, we've got the results of this in a

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1 document which hopefully you have in front of you.

2 It presents -- you know, this is work that is

3 basically completed now and is available in the

4 handout that was available outside. And if you

5 don't have one, we'll get you one.

6 What we've done in the last month or so is

7 reviewed all of the prior CALFED publications with

8 the idea of looking for statements of objectives

9 and purpose, consulted with the CALFED staff.

10 We've held a series of stakeholder workshops,

11 three workshops in a period of about six weeks, I

12 guess, with us. And some of you here participated

13 in those. We conducted interviews with about 20

14 people and we produced this December 1999 document

15 which, again, we're handing out today.

Now, the approach is relatively

17 straightforward in terms of coming up with a way

18 of comparing alternative water management

19 strategies. We went back to basics and defined

20 program objectives. We used those program

21 objectives to identify some performance measures.

22 And then with the clarification of planning

23 assumptions, we're in a position to evaluate

24 strategies. Now, this all sounds like jargon.

25 This is all planning jargon. Someone was telling

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1 fundamental objectives, to the water quality

2 program is to improve drinking water quality. And

3 that objective is broken down into two parts, one,

4 maximize the ability to meet standards for public

5 health and maximize the potential for recycling.

6 Again, I'm calling these fundamental objectives.

7 This is why we're doing it. And now I see you're

8 getting copies of the report and it's going to

9 make even more sense to you. This is why we're

10 doing the program.

11 And then we've also defined a category of

12 objectives that we're calling means-ends

13 objectives. And those objectives are the ones

14 that focus on how fundamental objectives get

15 accomplished. And I'll give you an example of one

16 of those. For maximize the potential of

17 recycling, a means-end objective might be

8 implement salinity reduction measures.

Okay. Now, it turns out that in the course

20 of a lot of public discussion, a lot of the debate

21 frequently revolves around means-ends objectives,

22 how do we do the things we're trying to do. And

23 all we try to accomplish in our exercise, we just

24 make a distinction between those fundamental

objectives of the program and the means of

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1 me, please, don't just use planning jargon, try to

2 make this -- try to make this a little more real.

3 So what I would like to do is just define for

4 you how I'm using a few of these words. Okay?

5 Because it is jargon, but I think it's important

6 in this context that you understand me when I'm

7 using them. And when we defined objectives for

8 the program, we broke them down into two

9 categories. And this is the one distinction I

10 would like everybody to see if they can bear with

11 me on. We broke them down into what we ended up

12 calling fundamental objectives on the one hand,

13 and means-ends objectives on the other hand.

14 That's a real jargon term, but let me define both

15 of them as we're using them.

16 Fundamental objectives we're defining as

17 essential reasons or purposes for undertaking the

18 CALFED program. Why are we doing this in the

19 first place. And then we're making a distinction

20 between those and -- well, let me give you an

21 example of one. I'm jumping ahead of myself here.

22 Fundamental objectives, as an example, improved

23 drinking water quality. I just pulled this right

24 out of appendix A of the document you got under

25 the water quality program. One of the objectives,

1 accomplishing those fundamental objectives. Just

2 break the objectives into two categories. And

3 appendix A of that document has got an elaborate

4 hierarchy of those objectives broken down into

5 those two categories.

6 Now, the third term I want to describe is

this term performance measures which we're using

8 in this context to mean predictive indicators or

9 indices of how well an alternative or option

10 performs in achieving fundamental objectives.

11 Okay. Now, this term performance measures is used

12 a lot. And in this particular case, we're not

13 necessarily talking about defined targets. Many

14 of you might have defined targets for how water

15 management strategies perform. For our purposes,

16 we're looking for those things that we can -- that

17 we can predict the outcome of using the analytical

18 tools of models that CALFED staff has developed.

19 So we can take an alternative, we can analyze it,

20 and we can give you a picture of how well it

21 performs against a certain set of quantifiable

22 measures which we're calling performance measures.

And then an example of a performance measure

24 in the little case that I'm using could be monthly

25 average maximum TDS concentrations at a certain

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1 point in the Delta, many points in the Delta.

- 2 That's a -- that's a performance measure, tells us
- 3 how well a specific alternative does in
- 4 accomplishing our fundamental objective of
- 5 improving water quality and maximizing potential
- 6 for recycling.
- 7 Am I making sense? Again, I just -- I feel a
- 8 necessity to define these terms because, again,
- 9 it's all so much jargon without these definitions.
- 10 And then, the last term I want to define is just
- 11 when I say alternative strategy, what we're
- 12 talking about is a feasible combination of tools
- 13 and agreements, that is the means that accomplish
- 14 CALFED program objectives. And when I say
- 15 agreements, I'm referring there to whatever -- and
- 16 if it was an operating strategy, if it was agreed
- 17 that a certain operating strategy was the -- was
- 18 one of the tools, that that might translate into
- 19 some form of agreement.
- Now, with those terms defined, this is a --
- 21 this is how we progress. We, again,
- 22 comprehensively went through program documents,
- 23 divided every time we found the word objective, we
- 24 divided objectives into these two categories,
- 25 fundamental objectives, why we're doing the

- 1 alternative water management strategies. They are
- 2 based on an environmental preference, an urban
- 3 preference, and an agricultural preference,
- 4 combinations of tools that accomplish program
- 5 goals. And then we're going to take each one of
- 6 those approaches and score them against the
- 7 performance -- the predictive performance measures
- 8 that I just described. So it's a basic three-step
- 9 process. It's an iterative process in that the
- 10 idea here is to keep cycling through this until
- 11 you -- until you arrive at that strategy that does
- 12 the best job of meeting performance objectives for
- 13 the program.
- 14 Still with me? Now, all I want to do here is
- 15 just tell you what's in each one of these boxes.
- 16 In terms of planning assumptions, it includes
- 17 things like the hydrologies, water use patterns,
- 18 Delta standards, regulatory requirements, the
- 19 external constraints or conditions which are going
- 20 to be applied in the analysis of the alternatives.
- 21 The alternatives themselves are going to include
- 22 operating criteria, tools from the water use
- 23 efficiency program, conveyance tools, storage
- 24 combinations of ground water storage and surface
- 25 storage, if that's in the alternative, water

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- 1 program, and means-ends objectives, how we intend
- 2 to accomplish it.
- 3 And then in terms of our evaluation
- 4 methodology, what we're basically saying is that
- 5 our predictive performance measures should give us
- 6 some indicator of how well we're achieving
- 7 fundamental objectives, and that our alternative
- 8 strategies are really made up of various
- 9 combinations of means from our means-ends
- 10 objectives.
- It's a mouthful, but are you still with me?
- 12 VICE CHAIR MCPEAK: Yep. We love
- 13 objectives and outcomes.
- 14 MR. BROWN: Now, with that said, this
- 15 is -- this is the methodology we're proposing.
- 16 And it's basically divided into three parts. One
- 17 is establishing the ground rules. Second is the
- 18 combination of tools that represent an
- 19 alternative, effectively the competing packages
- 20 that we're going to be evaluating. And what you
- 21 see in that center box are the starting point for
- 22 this evaluation, what you're going to get actual
- 23 results back for in the next meeting.
- 24 The three we're starting with are strategies
 - 5 that emerge from the economic evaluation of

- 1 transfers, rules for the environmental water
- 2 account, financing plans, and other potential
- 3 means of accomplishing -- that need to be included
- 4 in a strategy to make it work. These are the
- 5 elements of the alternatives.
- 6 VICE CHAIR MCPEAK: Paul, let me ask
- 7 you, --
- 8 MR. BROWN: Sure.
- 9 VICE CHAIR MCPEAK: -- where are you in
- 10 your presentation?
- 11 MR. BROWN: I'm nearly done. How many
- 12 more minutes do I have?
- 13 VICE CHAIR MCPEAK: One.
- 14 MR. BROWN: Then I'm one minute away
- 15 from being finished. I described those.
- 16 To be successful in this process, this is
- 17 what we're going to try to do, and then I'll stop
- 18 right here. We're going to try to make sure that
- 19 we have integrated program elements from across
- the entire CALFED program in the water management
- 21 strategy to the extent that that's practical, that
- 22 we forecast performance for the overall CALFED
- 23 program to the extent that that's possible, that
- 24 we continuously refine the framework as the basis

for adaptive management on an ongoing basis, and

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1 finally, that we look at developing means and 1 There are, in particular, some things that are 2 performance measures for assuring that solution very promising that we have been urging for some 3 principles are achieved. Because that was one of time. For instance, on page five of the main body 4 the most important outcomes of our discussion with of the document, it talks about adaptive stakeholders, that for many, the solution management. You don't have to go there. I'm not 6 principles represent fundamental objectives, and going to reference it in any more detail than that we need to make sure there are means for that. But adaptive management is a concept that I 7 8 their accomplishment and performance measures to think all of us have agreed for some time needs to 9 make sure we're doing it. be part of where we go from here. It has not been And with that, I'm done. up until now, at least not to the extent that it 10 10 11 VICE CHAIR MCPEAK: Thank you. You will 11 needs to be. 12 be here for a while if we have questions? 12 Likewise, on page seven, there are some early MR. BROWN: Yes. 13 13 Stage 1 actions which we have been supporting and 14 VICE CHAIR MCPEAK: Yes. Okay. I'm 14 urging for some time, which we worked hard to get 15 glad you looked at Steve to get the answer. I 15 included in the water bond that passed the 16 want to thank you. I appreciate the clarity of legislature and is now before the voters in March. 16 17 terminology around goals and objectives and 17 And even more fundamentally than those things, the 18 outcomes and the matrix for performance standards, 18 concept of using habitat restoration to help us 19 et cetera. So that's important to get that. I 19 recover the species that are endangered is 20 personally appreciate it, and thank you for that 20 something that we have not only supported, but have worked hard to fund. 21 explanation. 21 22 What we are going to be getting into, you 22 In fact, Proposition 204 was, in large part, passed because of the efforts of the water 23 know, the discussion about is the Stage 1 water 23 management actions framework that should be all community. We're very proud of that fact. 24 24 consistent with what was just presented here, that Proposition 204 was passed by the voters 201 203 1 overwhelmingly and is now funding literally will get worked into those alternatives. And I'm trying to deal with time constraints. We did ask hundreds of ecosystem restoration projects around the state, principally in the Bay-Delta watershed. 3 Steve Hall to comment on that, and he has stayed So I hope I'm conveying here adequately the 4 longer in order to be able to do it. He also 5 commitment that the water community has to 5 deferred a question to Stein earlier, so perhaps, Steve, we can call upon you now and get your issue 6 ecosystem restoration and improvement, not -- to 6 7 on the table as we proceed. 7 bring fisheries and other species to long-term 8 MR. HALL: Okay. Thank you, Sunne. 8 sustainable levels. 9 9 VICE CHAIR MCPEAK: You need a But in 1994, the Accord was signed with the 10 microphone in front of you. 10 intention that we would move out of the regulatory 11 MR. HALL: What I want to reference is 11 approach that we had been in which brought us to what you're about to take up which is the CALFED 12 the brink of a crisis, and move to a more managed 12 water management strategy preliminary Stage 1 13 approach where we could improve the ecosystem, 13 while at the same time, make improvements in water 14 implementation framework, which looks like this. 14 15 And it was something that was presented to the . quality and water supply. We've made the water management development team last week. And 16 ecosystem improvements. The fish are recovering. 16 we have, representing water users, have not had a 17 Just to quickly -- one of the over 250 17 18 chance to go through this as thoroughly as we projects that we have on the ground for ecosystem 19 would have liked by now because of the crisis that 19 restoration, there -- before this ecosystem 20 20 we're facing with the pumps being shut down or restoration project took place, there were a 21 severely curtailed. But I ask that you bear with couple hundred salmon migrating through there. 21 22 me, because what I'm probably going to say to some 22 Now there are over 20,000, a hundred fold 23 extent will be repeated by one or more members of 23 increase. Now, we haven't duplicated that in 24 the panel. So I'll try to be brief here. 24 every single project, but that's the example of 25 In general, this plan looks workable to us. the kind of improvements that have been made,

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which over the long haul, we believe will restore 1

2 these fisheries.

3 But instead of seeing water quality and water 4 supply benefits, we've seen degradation in both

supply and quality. And I'm not talking nominal 5

degradation, I'm talking serious degradation. 6

7 Today, for instance, for federal contractors, they

8 have had the pumps reduced down to 700 cubic feet

9 per second from 4,200 cubic feet per second.

10 That's because of fishery concerns. Because of

water quality concerns brought on by the actions 11

12 taken to protect the fish, the state pumps have

13 gone from 6,600 cubic feet per second down to 800

14 cubic feet per second.

15 Every day that this continues, we are losing 16 water in storage that we will probably not be able

to make up unless we have an extraordinarily wet

17 18 year the rest of the wet period. And at the same

19 time, you heard a presentation today that it will

20 take seven years before we can even make a

21 decision as to whether we should go forward with a

22 principal element of the CALFED plan, the Hood

23 diversion. You heard Stein Buer talk about that,

24 and we, frankly, question whether it really should

25 take us seven years. Because you know what, if ringing out of our existing water supply system

2 all of the flexibility in order to address the

3 crises that keep cropping up. Right now, it's

4 spring run salmon. That's why the pumps are being

shut down. Last summer, it was Delta smelt. That

was then why the pumps were being shut down.

7 None of us in the water community believe

that there will be any significant period of time

for the foreseeable future where we won't have

10 some sort of crisis created by the conflict

between fish and human needs with our current .11

system. And yet, the report talks a lot about all 12

of the things that we need to do before we can 13

actually implement these things that we know, and

15 that CALFED apparently agrees, are necessary to

get us out of this crisis management mode that

17 we're currently in.

18 Meanwhile, while we're making these decisions

19 in the ponderous fashion that we've adopted, the

20 regulations continue to escalate. U.S. Fish &

21 Wildlife Service is now saying that before we can

22 hope to get any assurance that we will receive

23 relief from the Endangered Species Act, we have to

develop an environmental water account. And all

of -- not all, but much of the water that would be

that Hood diversion were in today, we could 1

protect fish, do a better job of protecting fish 2

3 than we are now, protect water quality, and

protect water supply. But it's going to take us 4

seven more years after we have been at this, what,

five before we can even make this kind of 6

10

7 incremental improvement in supply and quality.

8 So while we appreciate the report, there is a 9 great deal of skepticism in my community about the ability, the political will of CALFED and its

11 participating agencies, to deliver on the promises

that are made in this document. They promise that 12

13 we're going to take actions in Stage 1 to improve

supply and quality. But most of the actions that 14

15 they list will take permits to get. I have yet to

16 hear the CALFED agencies that are responsible for

issuing those permits say, oh, yes, in fact, we 17

18 will issue those permits. What they say is, when

the proper time comes, we'll consider whether it's 19

20 appropriate to issue those permits.

21 Now, I don't suggest nor would I support that

22 we somehow short-circuit the process by which 23 those permits are rightfully gained. We clearly

have to do whatever work is necessary to get them.

What we have occurring today though is we are

developed by the elements laid out in this report

would have to be dedicated to that environmental

water account before we could get those regulatory

assurances. So even if we do manage to get these

things built in several years, in the next several

years, most of that water will go to the

7 environmental water account. In which case, we're

receiving a promise of some regulatory relief.

9 Frankly, that doesn't seem like a very good 10 deal to us given the amount of water that's

already been reallocated back to the environment.

The situation that we find ourselves in is that we

have very little choice but to do one of two

things: Go along with this strategy, which is our 14

15 inclination because, as water managers, it's our

responsibility to deliver water and we know that

implementing these things is the only way we can 17

18 hope to deliver water reliably in the future, and

19 we remain committed to making sure that CALFED

succeeds, because we believe in it. But I have to

21 tell you-all, we are coming to the point where

22 we -- where we wonder openly to ourselves, as well

23 as to others, whether, given the current

24 structure, CALFED can deliver on this promise or

whether we ought to seek some other means to do

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1 it.

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2 And I want to hasten to add, we're not sure

what that would be. But what CALFED promised at

- 4 the outset was a different approach to doing
- 5 things. What we've seen is a healthy investment
- 6 in the ecosystem restoration that is paying
- 7 healthy dividends. But what we have not seen is a
- 8 willingness, particularly at the federal level, to
- 9 translate that into a way of managing this system
- 10 that provides real benefits for water supply and
- water quality. So while we are making clear 11
- 12 improvements in fishery conditions, we now have
- Contra Costa Water District that basically can't 13
- 14 take water out of the system that was designed to
- 15 deliver it. Because if it did, it would violate
- the secondary health standards for salinity. Why, 16
- 17 because of the measures taken to protect spring
- 18 run salmon. We want to protect the salmon, we're
- 19 just not sure that it's necessary to take these
- 20 Draconian actions to accomplish that.
- 21 One final point, and then I'll close. The
- 22 section on page 12 of the report says, and let me
- 23 just read it because it's brief, I spoke about the
- 24 environmental water account and our concerns about
- 25 it. The second bullet at the top of page 12 says

benefits we receive. Likewise, we are willing to

2 adequately mitigate any impacts that our

3 operations create, both past, present, and future.

4 But what's happened here is that despite a

number of factors leading to fishery decline,

those being water project operations certainly.

7 but also pollution, invasive species, and both

sport and commercial fishing, and yet much of the

regulatory pressure has been put on water project

10 operations. Now CALFED is saying, well, we've

11 done that, we've taken quite a bit of water out of

your system, but we're willing to let you have

13 some of it back. Of course, it will be somewhere

between five and six times more expensive than the

water that we took, which of course, you'll have

to pay for. That's not a good deal folks, and

17 it's not a deal that we can accept.

18 We're willing to pay for that water which we

19 receive which is genuinely replacing the water we

20 gave up in the way of mitigation. But we are not

21 going to accept a repayment structure where,

_22 basically, whatever the impact, we took your

23 water, and now if you want any of it back you're

24 going to have to pay this five or six times the

25 price.

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- 1 the EWA water will not be used for existing
- 2 regulatory obligations. In other words, if we do
- 3 go forward with an environmental water account,
- 4 not only will it eat up any water developed by
- assets that are mentioned in the report, but it 5
- 6 won't replace the existing regulatory regime, it
- 7 will sit on top of the existing regulatory regime.
- 8 Now, I asked Alf Brandt the other day about
- 9 that. And he gave what I thought was a good answer which is, no decision has been made as to 10
- which regulatory requirements the EWA would sit on 11
- 12 top of. In other words, there's been no decision
- 13 about how it would interface with, say, Central
- 14 Valley Project Improvement Act. That's a good
- 15 answer. But you can understand why it doesn't
- 16 give us much assurance. If no decision has been
- made, that means that we're moving forward with no 17
- certainty as to what, in fact, these assets that
- 19 are described in this report will produce in way
- 20 of supply and quality.
- 21 And yet, at the close of the report, it talks
- 22 about the allocation of benefits from this, and
- 23 those who receive the benefits paying for them.
- Now, I can say unequivocally on behalf of the
- water community, we are willing to pay for the

- Now, I've made a lot of negative comments 2 here. I want to resay what I said at the outset.
- I think there are -- there is in this report the
- makings of an arranged -- an arrangement, a process and a product that we can and will
- support. I say what I say because I don't want
- anybody to be under the illusion that CALFED can
- continue to do business as it has. And I don't
- mean CALFED, the office over in the Resources
- 10 Building, I mean the agencies, particularly the
- federal agencies that are doing business within
- CALFED. If they continue to do business as they
- 13 have, unilaterally, while CALFED proceeds, we do
- not believe CALFED can succeed. It's not that
- we're going to try to blow it up, we just don't --15
- it will fall of its own weight. Nobody will have
- 17 to blow it up. I'll close.
- 18 VICE CHAIR MCPEAK: Thank you, Steve. I
- 19 want to get the presentation from Steve Macauley
- 20 and Alf Brandt. And then the panel -- maybe the
- 21 panelists can come forward, Gary Bobker and
- 22 Amy Fowler and Jason Peltier. And then I want to
- 23 be able to hear from all the other BDAC members on this subject, too, if you want to be heard. What
- I'm trying to do is get the issues around the

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1 water management strategy, what is going on as it many others have hit on this. I think Gary Bobker 2 relates back, obviously, to the earlier discussion in the meeting last Thursday, others, and 3 we had on governance and what -- the Delta Laura King's comments several hours ago, is that 4 conveyance issue. And we still have Mark and Paul the list of what are referred to as policies for present, right? Good. Okay. So thank you. Go 5 5 distributing benefits, which is really the heart 6 ahead, Steve. 6 and soul of what this is all about, is an 7 EXECUTIVE DIRECTOR RITCHIE: Actually, 7 incomplete list. This list has grown from two or I'm going to make a preliminary comment. I three items to 12 internally to 14 down to zero, 8 9 appreciate Steve's comments. One of the things and now I think rests at five bullets. But I though that I think we're about now is that the think what you'll hear today from our panel is 10 10 list of tools that's in this document have been that there are a number of concerns yet to be 11 around as one form of toolbox or another for quite settled. And rather than reiterate what was said 12 some time. But nothing has happened to actually 13 last Thursday, I'm sure that our panelists will turn them into real things. And that's part of have a much more complete appraisal of what needs 14 14 the major effort at this point is to actually turn 15 15 to be added. those into real things. And if you turn the knob, The benefits of this -- the benefits of this 16 16 it actually comes out the end and then flips up. 17 17 framework, it is a framework for early and late But to turn those into real water management 18 Stage 1 actions, as Steve said, setting forth 18 19 tools, regardless of the use they're for, I think 19 tools and actions which we will pursue. there's a long way to go in the discussion of what 20 Second, the supporting technical studies that use they're for. Certainly, in this document, 21 have been done to date, which have taken a lot there's nothing that says, oh, and the Fish & longer than anyone anticipated, the last couple of 22 22 23 Wildlife Service wants that all for themselves. I 23 months, demonstrate that these projects and think that's part of the discussion that still 24 programs we've talked about for a number of years 24 needs to occur. But with that, I would like to should actually provide real benefits. And, 213 ask Steve Macauley to make some introductory again, no matter how the benefits are apportioned, 1 comments here, and then Alf will present the the environment, ag, urban water users, we've now 2 3 essence of the issue. done some studies that demonstrate that they will MR. MACAULEY: Certainly. Thank you for provide real benefits. 4 5 5 the introduction, Steve. This draft, preliminary, And I'll then leave this to Alf. tentative, almost-there product is -- there's a 6 VICE CHAIR MCPEAK: Thank you. 6 7 7 lot of work that's gone into this over a fairly short period of time. And the water management 8 9 development team, which is agency, staff, and policy people, and stakeholder staff and policy 10 people, only saw this, you know, midday Wednesday 12 with a half a day meeting on Thursday. So it's very new in response to the Governor's and the 13 13 14 Secretary of Interior's request that we spend --

speed things up to get more real, as Steve said, 16 regarding implementing water management actions. This is the staff product so far, and does not yet reflect, I think, any kind of meaningful stakeholder input just yet. As I said, it was just rolled out just about a week ago. And it just rolled off the Xerox machines last Wednesday afternoon. As I said, we discussed this in last Thursday's water management development team The missing link here, I think Steve Hall --214

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MR. BRANDT: I'm going to share with you a little bit of what is actually in this document and focus on just a few key points. I've got about three or four slides. Let's start with what this is all about and the scope of this. I mean, there's been a lot of discussion about environmental water account and how we managed 14 water for that issue. And that's really where 15 this got started was the framework for 16 environmental water account. 17 Well, we went a little bit beyond that and focused on water management as a whole. Because 19 we realize the same tools were going to be needed both for water supply reliability as well as an 20 21 environmental water account. So we had to focus 22 then though, is this about the entire watershed? 23 For this purpose, this implementation framework is about the export facilities for all intents and purposes. That's really where it's focused. It

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1 is -- our intent is to shape something that will

2 provide, allow for the regulatory agencies to

3 provide assurances that no additional involuntary

4 water reallocation will occur in the next seven

years during Stage 1. And it does -- and perhaps

6 one of the key pieces which will lead to the next

one is this is about immediate implementation. 7

This is about what we do this coming year. It's 8

9 right after the ROD. What happens then. It's

10 kind of trying to get us moving basically. And

that's why we put this framework before BDAC. We 11

put it before the water development management

team. And, now, I think the two slides that I'll

14 do first are the assets.

15 You've seen a lot of these assets.

16 Basically, what the most important -- one of the

17 most important pieces of this whole framework is

18 we are saying, at state and federal agencies,

19 these are the assets, these are the actions that

20 we are moving on. These are the ones that are

21

going forward right away. This one -- this list, 22 particularly, is the early Stage 1. These are the

23 ones that we're going to focus on right up front.

24 But these are the ones that we are committed to

pursuing to the best of our ability. So that is

line early enough that we would be able to get

2 benefits during Stage 1. And you'll see the other

3

4 And I think let's go right to the -- I think

5 this is really the guts of what we -- what we need

to focus on today. And you'll see -- can you move

it so you can see the top? You'll see it says

initial principles. Let me emphasize the initial

principles. That means this is not complete. And

we recognize that. You know, we worked through a

lot of these, but we have not -- these are kind of 11

12 initial ones, we got a whole lot to go. And

13 that's why we wanted to put something out to hear

people respond, and including hearing comments

15 like we heard just now from Steve Hall. It's a

way for us to get the discussion going. We

recognize that this is incomplete and we got a

long way to go. But it's one way for us to sort 18

of say, this is initially where we're looking, 19

20 this is the direction we're going.

21 Let me run through some of those. Benefits

22 to the ecosystem, water supply reliability, and

23 water quality, all three. We're looking at all

24 three. And we can give you a lot more on the

modeling and what we've done to do that, but I'll

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1 the one. I'm not really going to run through a

2 whole lot of those. Many of them are water

3 management, shift -- anything from demand shifting

to reoperation. The earlier ones are the ones 4

5 that are not involved, do not involve facilities.

6 That's why you'll see a lot of the ones that are

more management issues than other ones. 8 Let's put on the later one. For the later

7

9 Stage 1, you'll see us developing, it won't occur

until later, but we will start working on it. In 10

11 fact, we're already starting, to some extent,

doing some of the preliminary work to get these 12

13 going. But we're looking at increased banks,

pumping capacity, efficiency investments, ground 14

water and surface water. We're looking at -- that 15

is part of the ISI. We're not walking away from 16

17 the ISI, and we haven't made a decision just now

to go build a reservoir. I just want to make that 18

19 clear. We are still part of the ISI, but this is

all part of this. The storage is a key issue

here, and we are finding ways, whether it's ground

22 water or surface storage, how does that mix work.

23 And Shasta dam is the one that is, if we're going

to be looking at surfaces, one of the early ones

or one of the ones that would be able to come on

focus there. The EWA water, and let me emphasize

just EWA water, will not be used for existing

regulatory obligation. So when we get to the

point of distributing water, whether it's to the

environmental water account or the water supply

reliability, the one that goes over to this side

7 of the ledger, over to the environmental water

account, is not going to be used for existing

9 regulatory obligation.

10 An observation in some ways that we noticed

is that, and this came out of the modeling, if you

implement (b)(2), and when you implement (b)(2),

the way DOI has put it out in the last few months,

then you're not going to require as many assets

for fishery issues. Because the (b)(2) water or

the yield that is provided for (b)(2) is going to 16

take care of many of the needs. Maybe not all of 17

them, but many of the needs will be helped. So 18

19 there will be fewer assets required from EWA.

Both EWA and water projects will share the assets.

Some -- they'll share both the earlier ones and

22 the later ones. Some of them will have to wait.

Both sides will have to wait. 23

24 Let's see. Control of benefits distributed

25 to fishery agencies. This is just about

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1 administration. Basically, we're saying we're 1 MR. BOBKER: Gary Bobker. Thank you, 2 going to develop these, and then the control of 2 Sunne. I've been involved both with the -- as a 3 them will pass to whether it's fishery agencies or stakeholder in working on the development of the 4 the water project agencies for making the ultimate Stage 1 water management strategy, and also in the decision for actually carrying them out. advisory group on the development of the long-term 6 And the last one is nothing that you probably water management strategies. And both of these 7 haven't seen before. It's basically beneficiary efforts are extremely important ones. It's kind pays. And that is the guts of it. That is the of a shame that the level of effort on them has 9 start. And with that, I think that's probably 9 really waited until the 10th or 11th hour, so to 10 where we want to start the conversation. That's speak, when a lot of these issues needed to be, I 10 our start of the conversation. We look forward to 11 11 think, faced earlier in the process, especially in 12 terms of what Paul Brown and Mark Cowin are doing, VICE CHAIR MCPEAK: Thank you very much, 13 which is the fundamental objectives of the Alf. Are there questions, at this point, from program. And I emphasize that to begin with 14 BDAC members to what you just heard from Steve or because it's the first point I want to make about 15 15 Alf? 16 the Stage 1 water management strategy. 16 MR. HILDEBRAND: I don't have a 17 17 VICE CHAIR MCPEAK: Gary, if you can, question, but I would like to make some comments you're going to need to speak up and sort of 18 18 19 similar to Steve's. 19 articulate right into the microphone, --VICE CHAIR MCPEAK: Okay. Perhaps what 20 20 MR. BOBKER: Oh, sure. 21 we could do to start it off is I'll call upon you 21 VICE CHAIR MCPEAK: -- so that we get 22 as the first BDAC commenter after we hear from our 22 everybody hearing. 23 23 panel. Would that be acceptable? MR. BOBKER: No problem. 24 24 MR. HILDEBRAND: Fine. The Stage 1 water management strategy and the 25 VICE CHAIR MCPEAK: And if - and, 25 process of gaming that strategy, including the 221 1 Roberta, you want to be on that list, too? environmental water account, has been a very 2 MS. BORGONOVO: I don't have a comment. useful exercise to generate a lot of good I wanted to know if Alf could leave his list up 3 information. There's still a lot of unanswered 4 questions, unresolved issues. That's why I sort 4 there on the overheads, that long list. of emphasized the shame that it's so late in the 5 VICE CHAIR MCPEAK: Okay. Paul? process, because there's a lot more work. This is 6 MS. BORGONOVO: Do you have that long list? That one, I think the first one you had, 7 probably not going to be the basis for some 7 8 successful strategy in water year 2000, which some the big, long one. 9 9 folks, I think, want to make it. And I just don't MR. BRANDT: The policies or the list of 10 assets? 10 think it's going to work that way. MS. BORGONOVO: All the lists. Thank 11 But be that as it may, the first thing I want 11 12 vou. 12 to emphasize is what is all of this supposed to VICE CHAIR MCPEAK: Thank you. Okay. accomplish. Fact is that success for Stage 1 is 13 13 We very much want to hear from the panel. And I measured really just in terms of avoiding killing 14 would just start with Gary and work across, unless fish at the pumps or of deliveries to water users. 15 15 16 you have agreed upon yourself some other pattern I'm not going to get into the water quality issue 17 17 now, but -- and I think that the efforts of the 18 MR. BOBKER: No, we're not agreeing on 18 water management strategy evaluation framework 19 19 have been to show that those are not necessarily much these days. 20 VICE CHAIR MCPEAK: All right. So 20 the exclusive measures of success here. you're not singing from the same hymnal. Go 21 CALFED has already defined that the ecosystem 21 22 ahead. 22 restoration program has lots of objectives which 23 MR. BOBKER: No, probably not today. are affected by what you do in the Delta in terms 23 24 VICE CHAIR MCPEAK: Individual Soloists. 24 of flows, habitat, as well as the direct entrainment of the pumps. And we need to sort of 25 Gary Bobker. 222 224

make sure we're meeting all those objectives.

- 2 Likewise, success in improving water supply
- 3 reliability may be measured in a lot of different
- performance matrix that simply delivers at the
- 5 pumps. And I think that it's trying to get that
- kind of information into the short-term water 6
- 7 management strategy that's going to be real
- 8 important. And I hope we have time and resources
- 9 to do it.
- 10 The second issue is the relationship of the
- 11 Stage 1 management strategy and all of the tools
- in it to the existing regulatory framework. You 12
- know, this issue that's been raised by Steve, and 13
- 14 I'm sure you'll hear from others, about whether
- 15 it's in addition to or instead of existing
- 16 regulatory framework is one that I think CALFED
- rightly has identified that this is adaptive. I 17
- 18 think that if we try to replace the existing
- 19 regulatory framework with something like this
- 20 that, number one, you're going to slam dunk
- 21 litigation strategy for the environmental
- 22 community. But also, you're going to kill a good
- 23 idea, and that would really be a shame.
- 24 The fact is that the idea of a flexible water
- 25 account that would allow you to be flexible about

- environment and all of these assets go to water
- users which really doesn't get to, A, the need to
- mitigate for some of the adverse impacts of these
- projects, B, getting to a -- reflecting a
- 5 principle that says we're going to share benefits
- 6 and we'll pay -- we'll equitably share the cost of
- 7 those benefits as well. It also doesn't look at
- 8 some of the potential adverse impacts.
- 9 Particularly, one of the things that we're
- 10 concerned with at the Bay Instatute is that if you
- change your pumping patterns so that you don't
- kill fish in the Delta, which is a very good
- thing, but then you allow big chunks of water to
- 14 be diverted south under other periods, you may
- 15 shift impacts downstream to the Bay. The existing
- 16 regulatory protections were designed with current
- 17 facilities in mind. And what we may be doing is
- 18 actually changing habitat conditions in San Pablo
- 19 Bay and Central Bay for long fin smelt, for starry
- 20 flounder, for Pacific herring that could lead to
- 21 more DSA problems rather than less.
- 22 The last major point I want to make about
- 23 this is assurances. One of the principles that --
- 24 initial principles, in quotation marks, that Alf
- referred to is the idea of providing level of

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- how you do environmental protections for flow and 1
- for pumping is something that the environmental
- 3 community has played a large part in the past in
- trying to -- both in terms of the (b)(2) water 4
- 5 account, the first water account, and in terms of
- the development of the EWA, which we are very 6
- 7 strongly supporting. But if you try to take this
- nascent idea which hasn't been proven, which has 8
- 9 still got a lot of bugs to work out, and you try
- to apply it to everything in sight and undermine
- 11 existing protections, I think you're going to run
- 12 into real problems. And we probably won't be able
- 13 to go down that path, which again, would be a real
- 14 shame.

10

- 15 In terms of the assets that are listed up
- 16 there, I think that all of those are ones that, if
- operated right, could -- most of those, I'm not 17
- 18 going to say inclusively, but many of them there
- 19 are ones that we in the environmental community
- 20 have worked on in the toolbox process, in this
- 21 process. Some of them have real potential. The
- problem is that, thus far, in the gaming that's 22
- 23 been done by CALFED, none of those assets has
- really been assigned to the environment. We just
- have the existing regulatory protections for the

- assurance that the goal here is to assure that
- there will be no involuntary allocations of water.
- 3 I'm a little concerned about this, because
- number one, it's setting a very high bar which I
- don't think CALFED is prepared to pay for. If
- you're going to provide that kind of assurance,
- and I think you're going to have to provide assets
- for the environment that are way beyond what
- anybody is willing to pay for in the CALFED
- 10 agency, pay for in terms of funding or of water
- 11 supply impacts, potential water supply impacts.
- Also, I think it goes in the face of the idea of
- 13 adaptive management. Adaptive management actually
- works on both sides. And we need to design a
- 15 system of probably of limited assurances which
- really, you know, you get the level of assurance
- linked to the level of assets that are on the
- table for the environment. And I really
- haven't -- you know, that kind of incremental or 19
- 20 more sophisticated approach is one that, I guess,
- 21 is not recognized in those principles.
- 22 That kind of sums up, I think, all the issues
- that I wanted to raise in terms of the EWA and the
- Stage 1. The only one other comment I wanted to

make in relation to what Steve Hall was saying to

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- 1 introduce this is that it seems that the CALFED is
- 2 faced with a dilemma that it's kind of not wanted
- 3 to face from the very beginning, and that is that
- 4 there is a choice between trying to get the
- 5 impossible, which is pleasing everybody and
- 6 meeting all of everybody's needs, or some changes
- 7 in land use that are going to happen. I think
- 8 they're going to happen with or without CALFED.
- 9 But because CALFED hasn't looked at adequately
- 10 looking at retiring or fallowing land, protecting
- 11 agricultural land, or converting it to uses that
- 12 are compatible with the environment and with rural
- 13 values rather than urbanization, essentially, what
- 14 you're doing is you're trying to squeeze the
- 15 resource tighter than it can be. And there's no
- 16 way you can protect the rural and agricultural
- 17 values in the Central Valley, and prevent species
- 18 extinction, and not change land use, and supply
- 19 water to everybody. It's not going to happen
- 20 ever. Thanks.
- 21 VICE CHAIR MCPEAK: Okay. Thank you,
- 22 Gary. Amy Fowler from the Santa Clara Valley
- 23 Water District.
- 24 MS. FOWLER: Amy Fowler, Santa Clara
- 25 Valley Water District. Thank you for inviting me

- of all these decades of water wars. Half of our
- 2 supply in an average year comes in from the Delta.
- 3 So we're looking for stability in the Delta, we're
- 4 looking for certainty, we're looking for
- 5 reliability out of our imported water supplies,
- 6 and we are also looking for source water quality
- 7 improvements. Because, after all, it is the Delta
- 8 source of supply that is questionable compared to
- 9 our other sources of supply.
- With those objectives in mind, then I have to
- 11 say our district is getting increasingly concerned
- 2 and disappointed because I feel that the CALFED
- 13 program and the whole CALFED process so far has
- 14 failed to provide that stability to urban agencies
- 15 and to the larger California's water supply
- 16 situation. Because what we're seeing is, instead
- 17 of the promise of a continuation of the spirit of
- 18 the Accord, when everybody would come to the table
- 19 and sit down and resolve problems together, we're
- 20 seeing individual agencies going off,
- 21 compartmentalizing issues, and trying to pull --
- 22 turn different knobs and try to resolve issues
- 23 independently without too much coordination or
- 24 cooperation among each other.
- 25 And we are also disappointed that, so far,

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- 1 to come to this panel this afternoon. I apologize
- 2 that my comments are probably more broadly
- 3 applicable to the CALFED Bay-Delta program itself
- 4 rather than the water management strategy
- 5 evaluation, criteria, or objectives, because I
- 6 have not been too close in this process. I'm
- 7 looking at those principles and objectives and
- 8 criteria for almost the first time today. So it's
- 9 difficult for me to make specific comments on
- 10 those issues.
- 11 But having said that, I would like to take
- 12 people back a little bit, five years in
- 13 particular, when the Accord was signed. Santa
- 14 Clara Valley Water District is one of the
- 15 supporters, early supporters, of CALFED Bay-Delta
- 16 program. We supported the Accord and we
- 17 supported, even a few more years before that, the
- 18 environmental objectives of CVPIA. And we have
- 19 demonstrated that support by contributing money to
- 20 the category three program to bring about early
- 21 improvements in the ecosystem program.
- 22 And the reason -- the main reason that our
- 23 district is supporting the Accord and the creation
- 24 of CALFED Bay-Delta program and the objectives is
- 25 because we're looking for stability. We're tired

- 1 what we've seen in the Stage 1 implementation
- 2 plan, the list of projects, it is not
- 3 comprehensive. When we first signed on to the
- 4 creation of the CALFED Bay-Delta program, we were
- 5 promised that this is a comprehensive, long-term
- 6 solution to the issues of the Bay-Delta. But so
- 7 far, I think that everyone seems to realize that
- 8 it's only one out of four objectives that is
- 9 getting most of the attention and focus in the
- 10 CALFED Bay-Delta program. So much so that one of
- 11 the objectives which is to improve water quality
- 12 for all beneficial uses, not only that we're not
- 13 seeing concrete improvements that can be brought
- 14 about within Stage 1, we are looking at
- 15 degradation today and probably continuing for the
- 16 next foreseeable future.
- 17 I applaud CALFED in adopting long-term goals
- 18 in improving water quality. However, I am
- 19 concerned about today and about the intervening
- 20 time before we reach that long-term goal.
- 21 I would like to bring people back to the
- 22 objectives of the Clean Water Act. That act says
- 23 that we should do all our best to protect our
- 24 source water quality and to also seek improvement
- 25 in our source water quality. And then we have the

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- 1 Safe Drinking Water Act which then is the bible
- 2 upon which urban agencies who have to provide the
- 3 treatment and the processing of that water have to
- 4 comply with. It is both a source strategy as well
- 5 as an end of pipe strategy. And what we're seeing
- 6 today is abandonment of source protection or any
- 7 kind of focus or emphasis on that end, and then
- 8 just pushing the problem to local agencies who
- 9 have to deal with providing an end of pipe
- 10 strategy to meet regulations. I don't think that
- 11 is a balanced strategy or a balanced solution.
- 12 And, lastly, speaking from Santa Clara Valley
- 13 Water District, we look at the CALFED Bay-Delta
- 14 program as part of our business strategy. We are
- 15 in the business of providing a reliable, high
- 16 quality supply to all of the customers in Santa
- 17 Clara County. And we have invested in a lot of
- 18 local programs and strategies. We have spent a
- 19 lot of effort and money into implementing our
- 20 integrated water resource plan, which includes
- 21 conservation, recycling, we are banking on banking
- 22 to provide dry year supplies, as well as
- 23 transfers.
- 24 However, I think a lot of the recent actions
- 25 proposed by some of these federal agencies are

- 1 particularly with Steve, I would associate myself
- 2 with everything that he said that was negative.
- 3 And I think it's nice for him to be diplomatic and
- 4 be -- throw a little positive in there. And I
- 5 agree with what Amy had to say.
- And I don't know if there's a whole lot more
- ground to cover, except I did want to share with
- 8 you a little paper that's coming around, this was
- 9 in February of this year, a little over 11 --
- 10 almost 11 months ago.
- 11 I was asked -- the policy group had a meeting
- 12 and asked a few stakeholders to come in and kind
 - 3 of share their observations about how things were
- 14 going. I provided this at the time. And if you
- 15 want some validation about our perspective that
- 16 things aren't changing much, particularly not
- 17 changing much in a positive fashion, you just have
- 18 to look at my perspective of the world at that
- 19 time last February and see how comparable it is to
- 20 where we are today. In fact, it's much worse.
- 21 With the significant outliers that cannot be --
- 22 well, the significant outliers that we're trying
- 23 to deal with, in addition to today's operating
- 24 crisis, this 2000 operations plan overall, the
- 25 Trinity River and our contract issues that we're

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- 1 taking away our ability to implement those
- 2 programs. By taking away our wet year supplies,
- 3 that is basically taking away our wet year excess
- 4 water that we can bank either in our local ground
- 5 water basin or somewhere in Central Valley and be
- 6 able to bring that back in dry years. That also
- 7 impacts our ability to obtain transfers in the 8 future. So what we are faced with is with a
- 9 business decision that we have to make, how to
- 10 best provide a high quality reliable supply to
- 11 Silicon Valley as well as to the residents of
- 12 Santa Clara County, whether we continue to support
- 13 a process that we think is on the brink of failure
- 14 or we start to have to look to other means. I'm
- 15 not saying that we're starting to walk away today,
- 16 but I'm just here to, I guess, issue a warning
- 17 that we will be looking very hard at what CALFED
- 18 has to provide in the future and whether that is a
- 19 sound business decision for us to make.
- VICE CHAIR MCPEAK: Thank you.Jason Peltier.
- 22 MR. PELTIER: Yes. I'm Jason Peltier,
- 23 the manager of the Central Valley Project Water
- 24 Association. And my comments will be brief. I
- 5 think Steve Hall's comments, and now Amy's are --

- I facing with the bureau right now, the kindest
- 2 thing that can be said is, Jason, the only hope
- 3 for solving those problems is through CALFED.
- 4 But when I go through every one of those
- 5 issues, I don't know what CALFED is going to do
- 6 for the CVP contractors on their -- in what
- 7 they're dealing with with the federal government
- 8 on the feds' desire to change our contracts. I
- 9 don't know what CALFED is going to do about
- 10 Trinity, I don't know what CALFED is going to do
- 11 about operations.
- 12 So I -- things are pretty -- it's pretty hard
- 13 to have confidence at this point. Relative to
- 14 this framework document, it's almost irrelevant to
- 15 me at this stage. And I know I'm not being a good
- 16 trooper, but this is after the ROD. I'm worried
- 17 about how -- I don't know how the project is going
- 18 to be operating tomorrow, let alone next week. I
- 19 don't know if these curtailments are going to last
- 20 at the export pumps for two weeks or eight weeks.
- 21 I don't know if -- you know, it's kind of like we
- 22 don't know if it's going to rain next week or not,
- 23 we don't know if the spring run are going to start
- 24 moving and the problem is going to go away, we25 don't know if it's going to stay dry and the

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1 spring run are just going to continue to linger

2

1

3 But I would make a couple of observations

4 about this. I think the -- this framework

5 document is a staff product that was produced by

CALFED staff when the water management development

team failed. The Secretary and the Governor asked 7

8 the CALFED to put this -- put a framework

9 together. CALFED said let's get a group of

10 stakeholders and agency people together and let's

start a forced march, meet every Tuesday. And but 11

that process failed. We couldn't -- we ended up

13 just fighting. And it was a fun, target rich

environment, but we didn't go anywhere. 14

15 And then now CALFED staff comes out with a

document that, you know, what are the two - if I 16

wanted to look at two things that cause water 17

management development to even fail was, one was 18

the issue of base line. Are we trying to -- where 19

are we starting? Where are we going to put these 20

21 tools to use, starting from the Accord, which is

where the water community thinks we need to go for 22

23 all the impacts we've suffered since the Accord,

or are we starting with the present regulatory

environment we're in today in moving forward.

restoration, da, da, da, objectives are all about.

2 We think there are very serious biological

3 questions. There's this biological religion in

the Delta relative to fisheries, their behavior.

5 The interaction with the project operations is, I

think, getting carried to the absurd with today's

7 operation, with today's operation, the operation

over the last couple of weeks.

And at some point, there needs to be some

10 serious reevaluation of what we don't know about

what's going on out there, what we assume we know,

and what we haven't learned after spending 15

million dollars a year for 15 or 20 years trying

to understand the -- how the species and the

ecosystem in the Delta interact. We have got to 15

get some answers because we can't have the

17 continual default position be we're going to turn

18 down the pumps, we're going to stop deliveries,

we're going to impair water quality when we don't

20 have answers. I think that does it. Thank you.

21 VICE CHAIR MCPEAK: Thank you very much.

We invited, you know, the three panelists to be

here to give initial response and had listed Steve

as well trying to get a BDAC discussion going.

25 I'll start with Alex. I want to hear from

This document is a loser for us. It says we 2 lost the debate. It says CALFED wants a base line

3 of today. And I just can't see how that's going

to work. The other big issue, I think, that 4

causes problems with the water management 5

development team was the whole question of what is 6

7 the biological objective of the environmental

8 water account and of existing regulatory

constraints intended to help the fisheries. What 9

is the biological objective, what are we trying to 10

11 get to, how can we measure our success, how can we

have a sense of confidence that we're going in the 12

right direction, how can we develop an adaptive 13

management program if we don't have a sense of 14

15 what our goals are, what our expectations are for

the result if these fishery majors on the fish. 16

That issue got -- so totally sidetracked us. 17

18 We had Fish & Wildlife Service put up a wish

19 list that was months and months old and, you know,

20 didn't have any biological attributes, it was --

21 or measurements. It was nothing that we could

22 use. This document totally ignores the biological

issues, and just accepts as, you know, kind of one 23

paragraph in the end, you know, we'll try and do

what the ERPP -- the ERP goals and ecosystem

everybody we possibly can. If you can stay there

and be available for questioning or particularly

3 commenting, please do. Please continue to be

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5 Okay. So we'll go to Stuart after Alex. And

6 Roberta, had you wanted to --

7 MS. BORGONOVO: Go ahead.

8 VICE CHAIR MCPEAK: Okay. Stuart. I

9 mean, Alex.

10 MR. HILDEBRAND: I have a lot of empathy

for the frustrations you've just heard from Steve

and Amy and Jason. In fact, from their point of

view, I think that something else they didn't

bring up, they're so frustrated with the short-run

15 that they didn't even mention the problem among

the overdraft of ground water. This is supposed 16

be a 30-year proposal, and we can't go on 17

overdrafting and getting through the droughts that

19 way because the water won't be there.

20 It was my understanding in a meeting with

21 Secretary Lyons and Secretary Nichols, and

22 Secretary Nichols and Steve Ritchie agreed that we

23 need to analyze the consequence of that overdraft

and the probable increase in overdraft that will

result from the frustrations you just heard to try

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to get through drought years.

2 Having said that, and moving then from the

3 perspective of somebody in the Delta rather than

4 from exporters, because the other three, we're

5 talking primarily from the perspective of export

6 water users. We in the Delta are terribly

7 frustrated. In the first place, we're largely

8 ignored. The teams are put together and studies

9 that are made almost all address the fishery

10 problems, the export water problems, and they

11 ignore the consequences largely in the Delta.

12 Typically, this water management team that

13 was put together with, I think, 25 people from all

14 over the state, three of them from the Bay, nobody

15 from the Delta until we pointed that out, and

16 we're belatedly allowed to have a representative

17 on that.

18 That -- the development of the south Delta

19 management plan, Delta people were not allowed to

20 be part of the development, bring their expertise

21 to the table in developing a new plan, which they

22 did, which would override any previously agreed

23 plan among the DWR and Barro (phonetic) 1991 plan.

24 The -- it's clearly established that if you carry

25 out that plan you will almost double the reduction

1 anyway. It's better to -- probably to improve the

2 assimilative capacity of the system rather than to

3 go to great expanse of a lot of people to regulate

4 and then try to control a chlorophyll, stuff

5 coming down the river.

And then when you have the consequences of -the through-Delta system, when you need better

8 drinking water, source drinking water, but we have

9 a south Delta plan that apparently will make it

10 considerably poorer in the state aqueduct, and

11 that's not been analyzed. The plan was adopted

12 without ever looking at that. It will probably

13 shift in some degree the cross-flow from the

14 Sacramento River to the pumps further west instead

15 of further east, and increases the seismic risk,

16 it increases the bromides that are picked up along

17 with the salt.

18 So it seems to happen all the time. Delta

19 people have not been included in developing

20 through the Delta Plan and considering the

21 consequences of the various measures of dredging

22 and this and that that are proposed, just as we

23 were not included in the south Delta plan.

So, you know, it's one thing to say that you

5 have to have an active management because you

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1 in water levels that occur under the existing

2 operation which is already causing us a lot of

3 trouble. Once the temporary barriers were taken

4 out in the last week of September, ever since

5 then, we've had literally dry channels in

6 substantial areas of the south Delta where we

7 irrigate our winter crops. It's a very serious

8 matter for many farmers, and nobody wants to do

9 anything about that.

The proposals of the south Delta plan would only permit us to have two barriers and only part

12 of the time. And if you only have two barriers,

13 it doesn't work. The amount of dredging that is

14 reasonably feasible won't correct that problem,

15 and even though dredging is desirable. Then we

16 got this DO problem, as I mentioned. The south

17 Delta plan will exacerbate that problem by

18 preventing us from having downstream flow in the

19 San Joaquin at times when it's needed, which

20 doesn't solve the problem, but maybe goes halfway

21 to solving it.

22

If you don't solve it that way, then the

23 burden is going to be put on a whole lot of

24 farmers to comply with this TMDL stuff which is

5 probably not the most efficient way to do it

1 tried something which you thought would work and

2 it didn't work, but it's something else to go

3 ahead and do something you know is going to cause

4 damage and make things worse than it is and then

5 say, oh, well, some day, under adaptive

6 management, after everybody has been put out of

7 business, we may do something about it. That's

8 kind of a backwards way of doing things.

9 And you may wait to get better, but you can't

10 afford to get worse while you're waiting for it

1 for years. So we have a great deal of

12 frustration. We don't like the basic approach

13 that we're faced with, the tendency to ignore our

14 problems and also to ignore the problems of other

15 nonproject water users. A lot of the water in

this state is used by nonproject water users.

17 This water acquisition business, what that's

18 amounted to so far has been to reallocate water

19 which right up here it says you shouldn't do. And

20 so you shipped water from the summer when we need

21 it and bring it down for fish in the spring.

22 Well, the fish need it in spring, but that's a

23 reallocation. That's not -- the people who are

24 getting paid for that aren't cutting their use of

25 water, their consumptive use of water. So that

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1 hurts us.

2 And then on this source water thing, we're

3 sympathetic with the need there, but on the other

4 hand, in much of what's being proposed, what you

really are doing is reallocating the water 5

6 quality, so that some people get better water

7 quality because other people get poorer water

8 quality. You're not creating an overall

9 improvement in water quality. We worry about

10 drinking water for people all the way down to San

11 Diego, and yet somehow or other, we don't worry

12 about restoring a salt balance in the San Joaquin

Valley. 13

14 Jason and his people are going be put out of

15 business gradually, but inevitably, if we go right

16 on accumulating millions of tons of salt in the

Valley, of imported salts, imported from the 17

18 Delta, and then about 400,000 tons of that gets in

the river now and comes down and salts me up, my 19

people. And how we are not supposed to have a --

21 the three barriers, title barriers, if you only

22 have two, you continue to do what we're doing now

23 of recapturing most of that salt and shipping it

24 right back down the Valley again. That means that

25 we retain all that salt in the system, salting current situation and the proposals that have been

2 laid out today for the through-Delta conveyance

and the south Delta actions. In a nutshell, you

4 think they're insufficient.

MR. HILDEBRAND: Absolutely. They're

6 not only insufficient, they would degrade us 7

seriously.

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8 VICE CHAIR MCPEAK: And make it even 9 worse. Okav.

10 MR. HILDEBRAND: Much worse.

VICE CHAIR MCPEAK: Okay. I've got

12 Roberta -- I mean, Stu, Roberta, and Byron.

13 MR. HILDEBRAND: Before I give up the

14 mic though, let me say that I do think there's

15 been some very innovative thinking on some of

16 these tools and they're good tools. So what I'm

saying doesn't address everything that's being 17

18 done, only part of it.

19 VICE CHAIR MCPEAK: Okay. And then it

will be Stuart, Roberta, Byron, Mike, and Ann.

Okay. Stu Pyle. 21

22 MR. PYLE: Yeah. First, I would like to

23 say that I thought the statements by Steve and Amy

and Jason were very much to the point, very

reflective of the situation that exists and that

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1 everybody up, just because we aren't willing to

have three title barriers. 2

3 And, you know, some people have a conviction

that title barriers are somehow bad for the fish, 4

5 but when you try to pin these people down as

exactly what is the evidence that they're bad for 6

7 fish, and we're talking now about permanent

8 barriers that would be totally open on the rising

9 tide, when you close them in the falling tide you

10 have bolt locks for the boats, and you restore a

11 unidirectional flow in the channel that way so you 12 don't have any stagnant zones, you get away from

13 these dry channels, and I've never seen fish get

14 along very well in mud flats. And yet somehow or

15 other that's supposed to be all right. When they

16 want a fish barrier at the head of Old River which

dewaters the rest of us, then that's fine. When 17

we want to have a barrier to protect the south 18

19 Delta's agricultural, then they say, oh, we don't

20 like barriers.

21 And there's some strange stuff going on here.

22 So that's the way it appears to us in the Delta.

23 VICE CHAIR MCPEAK: Alex, I want --

24 could I ask a clarification? I'm understanding

that the comments you've made are both to the

is brought into sharp focus by the current actions

to date. I could add to those, but I don't want

to be repeating what they are, what they've 3

4 already said.

5 My question or -- that I would like to bring

up is, what is to be the end result of this

7 discussion in BDAC? Are we trying to convince

Steve to really get with it and sort this thing

9 out, or are we -- am I -- should I try and

convince Richard not to agree with Gary? You

know, I don't know what our -- are we formulating

something that's going to go to the policy

committee or the Secretary of the Interior? What 13

14 are we doing?

15 VICE CHAIR MCPEAK: That's a very good

question, Stuart. I don't know that we can come

to a conclusion today. I will confess to talking 17

with Mike and Eugenia on planning this agenda

19 thinking that we had to at least begin somewhere

20 getting articulated on the record the serious

21 concerns that I was hearing in hallways, or seeing

22 correspondence that was going back and forth. And

23 while that was a part of a public record, it

24 wasn't getting into the arena here, a statement of

concerns that could be reacted to.

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So in some -- I don't have an end point to about those. And, particularly, I'm concerned 2 propose for today, because I don't know that we about where the urban agencies are about being 3 can get it resolved. The issues of governance, 3 constructive about water quality improvements. 4 where we're going with conveyance, and how that 4 But, primarily, where we're going to be 5 relates to water management and the current 5 headed with the policy group tomorrow is that the 6 situation today that is even more urgent and 6 framework, I think Alf must have underscored the 7 immediate for water purveyors than a month ago 7 word initial about a half a dozen times, this is when Mike Madigan and I sat through a discussion 8 the direction we're starting to go to get going 9 at the policy group with people pulling me aside 9 with the various tools. And so there is, you saying they were developing exit strategies for 10 know, the idea of doing it, do people have 10 11 CALFED, leads me to think that, you know, if we're heartburn with that. And I think I've heard some going to have a successful outcome and strategy that, you know, again, some curdles of good stuff, for -- or effort to bring ultimate positive 13 but major mistrust, unhappiness with federal closure and resolve all the interests, that we at agencies on how they're implementing things. I 14 14 least had to get stuff in public and on the 15 mean, that's a fundamental issue that CALFED has 15 to deal with. And I don't know how we're going to 16 record. 16 17 So that's all I'm trying to do in a pretty 17 work through that. Because that's a biggie, 18 clumsy way. But I think that, you know, at least 18 obviously, for everybody. 19 it has to be healthy to air this and to get a take 19 In fact, if I might just call this (b)(2), on where folks are vis-a-vis the preferred it's sort of out in front of others. Spring run 21 alternative. Because I'm trying to better has exacerbated that lately, but (b)(2) is the 22 understand why there's the perception that stuff I've seen through all this, the 1992 law 23 somehow, and I've heard this in more than one 23 that is now -- is finally coming home to roost. occasion, that there's been a retreat from Lester went over there and implemented it and left 24 commitments that people thought got worked out in me holding the bag on it. But that's a huge issue 1 the past in the stated preferred alternative and for everybody. And I don't know how we're going why that's too inadequate or inadequate, too to grapple with that. But that is the biggie little, too late, too slow, all of that. I'm 3 there. 3 trying to better understand what it's going to 4 MR. BOBKER: That was an integral part 5 5 take. of his active strategy for California --6 EXECUTIVE DIRECTOR RITCHIE: Yeah. 6 If there was consensus in this group and 7 7 somebody could discern it, help me out. You know, That's right. But on the water management I think the eight of us who will be sitting with evaluation framework, again, how are we going to 8 the policy group tomorrow would love to be able to judge what's good enough for us? I think the idea 9 10 articulate that. Let me --is there of what we're going to pursue over the 11 MR. PYLE: I would just like to say I next month or two as we try to pin this stuff 12 appreciate your efforts in doing what you're doing down. That's where we're going with this. And any discussion we can get will be helpful. The 13 to get this on the record. Thanks. 13 14 VICE CHAIR MCPEAK: Okay. Thank you. desire is always for a nice consensus 15 Let me have Steve respond any time he wants to. 15 recommendation from BDAC, and we always hold out 16 EXECUTIVE DIRECTOR RITCHIE: Well, just that eternal hope, but --17 a couple of comments. And I feel like, in many of 17 VICE CHAIR MCPEAK: Pat is going to be the public hearings here where I have been sitting 18 chairing the meeting for at least the next half 18 19 19 where there are many points that I would take hour. issue with individually, there's some comments 20 MR. MCCARTY: Roberta, you're up. 20 MS. BORGONOVO: I wanted to go back to a 21 here that give me great distress because I don't 21 think they accurately reflect the situation. Some couple of things Gary said and just maybe ask him do though, and that's the problem we got to solve. 23 to clarify. I think that the first issue is that 24 Of the ones that don't accurately reflect the I think we all agreed that we weren't coming into situation, we need to have some further discussion CALFED thinking that whatever came out of the

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1 program would replace regulatory requirements. I

2 actually always thought that was the base and that

- 3 we would be building on that. I think that, for
- 4 many of us who have tried to work in a positive
- 5 fashion, we made a lot of concessions about
- 6 actually saying put some money out there that
- 7 will -- that you might expect to have been pure
- 8 mitigation. We were working in that kind of a
- 9 positive vein. But when I look at these early
- 10 Stage 1 actions, I see lots of issues that look
- 11 like they will benefit the users and give me a
- 12 little heartburn. So I was a little taken aback
- 13 by Steve Hall's comment. I mean, do you see it
- 14 that -- that positively for the environment on
- 15 these Stage 1 actions, Gary?
- 16 MR. BOBKER: Well, I mean, there's a
- 17 couple things. One is that Steve has done, you
- 18 know, prepared a bunch of material about, you
- 19 know, how the environment is basically out ahead
- 20 and everybody else is left behind, which I think,
- 21 you know, only makes sense if you -- you know, if
- 22 your world view is only -- you know, if you have a
- 23 short-term memory. I mean, you know, you have to
- 24 take a longer view which is how long the
- 25 environment was behind and how much resources were

1 getting things accomplished. And we've managed to

- 2 obligate money, but we're just starting to
- 3 implement a lot of those things. It's going to
- 4 take a long time to fully implement and to see the
- 5 benefits from them. And that's -- you know, that
- 6 may not be nice, but it may not be perfect, but
- 7 that's just the real world. So I think it's -- in
- 8 terms of the actual benefits the environment is
- 9 getting in Stage 1, I think it's maybe not quite
- 10 as rosy as Steve had pictured it. Also, I think
- 11 you can't take the results of one year, for
- 12 instance, like the spring run numbers, and say
- 13 that that's indicative of a general recovery.

MR. MCCARTY: Roberta, are you finished with your comments?

MR. PELTIER: Yes, can I respond? I

- 17 just want to say we obviously have a disagreement,
- 18 because this document says it's hard to find
- 19 anything in here that says we're going to get
- 20 benefits out of these kind of tools. And so we
- 21 have a totally different read. And I'm sorry it
- 22 pains you, Roberta, the notion that water users
- 23 might benefit in some sense. If that gives you
- 24 heartburn, I'm sorry you carry that burden with
- 25 you.

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- 1 and continue to be devoted to the everyday
- 2 business of managing water projects and supplying
- 3 water for various uses. So if you factor in all
- 4 the efforts that were and continue to occur for
- 5 water supply, for water quality, you think it's
- 6 something of a mischaracterization.
- 7 I think also that if you look at the --
- 8 what's occurring in Stage 1, first of all, what
- 9 has been gamed so far and proposed for all the
- 10 Stage 1 actions, just about everything there goes
- 11 to water users. You want to talk about balance.
- 12 The gaming thus far only assigned the 1995 water
- 13 quality control plan standards and (b)(2) to the
- 14 environment. In other words, the environment has
- 15 what it had and everything else goes to water
- 16 supply. That's -- that's sharing. That's
- 17 balance. I think maybe not.
- 18 Also, in terms of -- there are -- the water
- 19 users have worked with -- you know, and when we're
- 20 not bashing each other, there's been a lot of work
- 21 with people like Jason and Steve and others to try
- 22 and support a broader, more comprehensive
- 23 ecosystem restoration program. That's been
- 24 successful in getting some money. We're still,
- 25 though, well behind the curve in terms of actually

- MS. BORGONOVO: Is that the way you interpret that? I didn't mean that Jason at all.
- 3 What I was reacting to was Steve Hall's comment
- 4 that basically there's nothing in this for us in
- 5 looking at these Stage 1 actions. And when I look
- 6 at the Stage 1 actions, I look at joint point of
- 7 diversion, expanded banks, pumping capacity, the
- 8 intertie between the canals, adaptive regulatory
- 9 response, flexing existing standards, demand
- 10 shifting, ground water storage, reservoir
- 11 reoperation. I see that as trying to address the
- 12 users' needs.
- And so I do think that there will be concerns
- 14 in the environmental community over how they're
- 15 mitigated. But I also think that the picture of
- 16 all the benefits going to the ecosystem are sort
- 17 of from a different point of view. For example,
- 18 there's a lot of money going for fish screens.
- 19 And we argued this in the finance committee, and
- 20 I'm not going to argue it again, but money going
- 21 to fish screens could be seen as mitigation money.
- 22 I think if it's going to benefit the users because
- 23 they don't have to put up the mitigation money,
- 24 fine. And if it's going to benefit the fisheries,
- 25 fine. That's what I meant about supporting some

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money going to help both. 1

2 But you're quite right. It is all of us

- 3 looking at the elephant from different points of
- 4 view. So I hope that we can continue to work
- 5 beyond that. I think Gary made the point that the
- 6 ecosystem has -- it's been under siege for a long
- 7 time. It would have been nice if we had done this
- five years ago. It could have bounced back. It's
- 8
- 9 not going to bounce back that quickly. So I do
- hope we can all continue to work positively. But 10
- for every -- for every point of view there seems 11
- 12 to be a counter point of view.

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- 13 So I still think that the water management
- 14 evaluation work that's being done, trying to come
- 15 up with some sort of performance standards that we
- 16 can agree upon so that at least we're arguing on
- 17 the same page, we're arguing apples and apples and
- 18 oranges and oranges is a good way to go.
 - MR. MCCARTY: Thank you. Byron.
- 20 MR. BUCK: Thanks, Pat. I think it was
- 21 Ronald Reagan that said with all this manure
- 22 there's got to be a pony in here somewhere. I'm
- 23 going to do my best to find the pony. But I'm
- 24 sure we're going to have to hose him off. Good
- intent I think here with the water management

- and the CVPIA and the ESA. They are so impacted
- now in dry hydrology, and we've had five years of
- good luck so far, and it appears to be running
- out, and none of those laws included any
- 5 compensation when they were passed. If we had had
- compensation with those, maybe we wouldn't be in
- such dire straits as we are today. But that, of
- 8 course, is all hindsight.
- 9 So because of that, it's an open question
- 10 whether we can really be sustainable along this
- path. We've got a huge gap to bridge. But, 11
- again, we've got to get on with at least the
- minimum things we got at hand now to do it. It's
- really unfortunate that kind of our long-term hope
- has been replaced by this sort of near-term bleak 15
- reality. But I think we have to keep focused on
- implementing what we can. Events may overtake us, 17
- 18 but we still need to do what we can at this point.
 - And with regard to Steve's point on trying to
- 20 be constructive, I think the urban water users and
- others are trying to get the point across that we
- have done an awful lot on the ecosystem side of
- the ledger. Maybe one year of springs run returns
- 24 isn't enough to indicate long-term recovery, but
- we're just asking for a moderation and desire that

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- 1 strategy and the early Stage 1 actions. The staff
- 2 has done a good job of putting it together. The
- water management development team didn't exactly 3
- 4 help you. We had a lot of healthy debates, but
- 5 that's about as far as we got. So you did a good
- 6 job in a bad situation.
- 7 I think the reality though, the stark reality
- 8 is that these tools are quite limited in terms of
- 9 the amount of water they can produce regardless of
- who it goes to. We can only get back through 10
- these actions about a third of the water that has 11
- 12 been dedicated, if you want to call it, within the
- environmental baseline between the Accord, CVPIA, 13
- 14 and the endangered species actions. We got a huge
- 15 gap. Nonetheless, we've got to implement them.
- 16 We have no choice. We will all be better off
- implementing them regardless of how we divide up 17
- the pie than we are today. So we got to move on
- 19 with it and find a way through it.
- 20 I do share Steve's concerns, Steve Hall's
- 21 concerns, about the permit side of it and whether
- 22 there's real faith that we actually can get to
- 23 implementation to get even this incremental
- 24 benefit we might get out of it.
- 25 The grim reality we've got is with the Accord

- the federal agencies don't use every single tool
- to the full benefit of fisheries without
- recognizing the impacts and trying to balance
- further use such as water quality and supply.
- 5 And that it gets right down to the
- cross-channel. It almost seems as if all the
- other investments and the recovery we're seeing
- has been ignored, we're going to operate the
- cross-channel, completely running over the Clean
- 10 Water Act, completely running over the state
- anti-degradation policy in an effort to do every
- single thing we can to protect fisheries. We just
- don't see the balance there, and that's one of the 13
- 14 reasons we're in the mood we are.
- 15 MR. MCCARTY: Thank you, Byron. Mike.
- 16 MR. STEARNS: Thank you. I'm, as you
- 17 can imagine, very supportive of Steve's comments
- and Jason's. And I guess what I would like to say 18
- 19 is that, from a farmer standpoint who's been most
- directly impacted by the problems recently, our
- 21 needs are really immediate. I know we've heard
- today people are saying we don't know how long 22
- we're going to be able to hang in there. Well, we 23
- believe that we are going to be participants here.
 - We think we've shown through water conservation

1 practices and cropping patterns that we can

2 provide some tools for others to see what can be

- 3 done and be positive about this. The real concern
- 4 we've got right now is we've changed cropping
- 5 patterns for dryer crops such as wheat
- 6 anticipating a dry year politically, and there's
- 7 only so much we can do. And as Laura mentioned
- 8 this morning, the banks are starting to become
- 9 concerned. We're going to have to provide a water
- 10 budget, not just a crop finance budget. We cannot
- 11 tell them, just because CALFED, for example, there
- 12 may be ten million dollars for water acquisitions,
- 13 we have no idea where that water is coming from
- 14 and to whom.
- 15 And, locally, we are starting to renovate
- 16 some of the old wells again. We'll have to ask
- 17 our local neighbors, such as exchange contractors,
- 18 to forego their water quality standards, which
- 19 they have a right to expect, to allow us some
- 20 flexibility to generate a little more well water.
- 21 What I'm asking for is CALFED to provide some
- 22 help along those lines. Jason, Dan Nelson,
- 23 others, they're going to be focusing on trying to
- 24 come up with some answers as to where we're going
- 25 to acquire water, I mean in the next month or two.

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- relative to the money that's available now that
- 2 the bureau has, but that's still a work in
- 3 progress. Actively, but it is in progress.
- 4 MR. SNOW: Let me add a little bit on
- 5 this current situation which is unique. I mean,
- 6 the problem we find ourselves in, both in terms of
- 7 taking the fish actions and then because of the
- 8 hydrology finding and the water quality in the
- 9 situation, I don't know if we ever experienced
- 10 anything quite like that. But the actions that we
- 11 are pursuing are kind of twofold to deal with an
- 12 issue particularly that Mike has raised. Because
- 13 even at this point, our projections still show
- 14 that the most dramatic of impacts is on west side
- 15 CVP contractors. And so most of the projections
- 16 still show our other contractors at or near 100
- 17 percent, including the refuge supplies. And the
- 18 state contractors, if this ends up being an
- 19 average year, around 100 percent. And something
- 20 that's really important to understand, it gets to
- 21 the operational nuances of the system.
- And, again, as we've often talked about in
- 23 CALFED, talking about averages is almost
- 24 meaningless. You have to get into the detail of
- 25 how the system works. And we are, you know,

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- 1 And this is what we would hope that CALFED might
- 2 be able to show some leadership and direction to
- 3 get us over this hump, to show that we can have
- 4 some flexibility.
- 5 This is so complex that if we wait for these
- 6 things to take place, some of the farmers are not
- 7 going to be able to survive, particularly because
- 8 they made long-term commitments and debt on these
- 9 projects, not just the crop financing. So I guess
- 10 what we would hope is that you would be able to
- 11 come up with some options. If the pumps have to
- 12 be off for two or three weeks or a period of time
- 13 greater than what they anticipate, what are the
- 14 options as to where water may be acquired and the
- 15 cost so that we would have at least some help and
- 16 know that there is kind of a greater effort going
- 17 on and we're not out there just kind of hanging by
- 18 our teeth without the rest of the state and water
- 19 users recognizing the problem and wanting to
- 20 support this.
- 21 MR. MCCARTY: Thank you, Mike. Steve,
- 22 did you want to comment at this time? A question
- 23 from ---
- 24 EXECUTIVE DIRECTOR RITCHIE: I don't
- 25 know if Lester would have anymore comments

- l pursuing two basic categories of actions, the
- 2 joint point of diversion, which can add around ten
- 3 percent to west side allocations. There's a
- 4 caveat to that now, and I'll come back to it in
- 5 just a moment. And the other is acquisitions
- 6 using the ten million dollars.
- 7 And you have to end up in one of two ways.
- 8 One, actually acquiring ten million dollars worth
- of water, and we would make that part of our water
- 10 supply and, therefore, put it in San Luis and it
- 11 would affect allocations by two or three percent.
- 12 The other is to use the money to acquire, multiple
- 13 your options, and then expect the contractors to
- 14 execute the options because we don't have the
- 15 money appropriated to buy the water. And that
- 16 could make available up to 200,000 acre fee. I
- 17 want to be clear on that, that is assuming some
- 18 cost sharing from another source. And so that's
- 19 in the range of adding, you know, 12 to 20 percent
- 20 allocations to address this problem.
- The greatest concern we have now, we'll
- 22 discuss this actually tomorrow also with the
- 23 policy group, is with the curtailment because of
- water quality, curtailment of pumping. One of
 the -- with joint point of diversion, and I just

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realized that some of the people in the room I'm 2 talking complete jargon, and let me back up just a 3 step here. The state project and Central Valley 4 project have two separate pumping facilities in the Delta. The Central Valley project has smaller 5 capacity and it's used just about all the time, if 6 7 we can, to fill our half of San Luis. State 8 project generally has excess capacity, some of 9 which they're not even permitted to use. Our plan, through an application to the State 10 Board, was to use state project pumping capacity 11 in February or March of next year to fill San Luis 12 13 reservoir, which helps us with our allocations. 14 The extent to which the State is not able to fill 15 their half of the San Luis this month in January 16 because of water quality curtailments diminishes the probability that we'll be able to use their 17 capacity in February or March. So the longer we 18 19 go on with this water quality situation, the less 20 probability our plan will work as planned to 21 improve the west side water allocations. 22 But that is the approach that we're taking 23 right now. And I don't know if that helps or adds 24 more fuel to the fire. 25 MR. MCCARTY: We can come back to that. 1 Thank you, Lester. 2

look at the program, it's pretty hard to say that 2 as a matter of fact. There has been considerable 3 efforts in at least a couple of the program priorities that were identified early on in the process. So I think that if you look at, you know, comments in terms of are these tools limited, well, they are creative, as Alex said. And I think that one of the reasons that they are limited, they are just Stage 1 tools. I mean, this is not the long-term solution, this is just 10 11 the first stage to get us implementing more creative water management strategies that will then -- we can help -- that will help us determine 13 14 what we should do in the long-term. 15 In terms of just specific comments on the 16 water management strategy, we had a couple of comments, and that is that in looking over on it, 17 there still seems to be no real definition of 19 reliability. And in terms of financing and willingness to pay, that's something that needs to be articulated so that we can look and see -- look 21 at willingness to pay issues, evaluate costs, and weed out the strategies that don't pass those 23 tests. In terms of allocating water, there -- it does seem that -- I guess, we took a look at it in the initial model runs, have not allocated any

Ann, you were up next.

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MS. NOTTHOFF: Well, I apologize for

4 coming in late. I clearly came in on one of the

pretty downer note, I must say. I think that 5

it's -- I guess one of the things that I -- my 6

reaction to some of the comments that I heard is 7

that what I very much hope that CALFED and BDAC 8

and the policy group can do is to move forward 9

with -- from where we are now. And I think that 10

11 fighting past battles and -- throughout the CALFED

process, there have been times where application 12

13 of existing law has caused heartburn for one or

the other stakeholders around the table. But we

15 need to keep moving forward, I believe, and not

16 focus on trying to refight old battles.

And I guess that's just a way of responding

18 that it is a matter of perspective. And I would

19 hope that we have, over the past several years,

come beyond a point of just looking at what's in

it for me and look at the whole program. I know

22 that's hard to do. Some of the comments that I've

heard seem to think that there's only one element 23

of the program has gotten emphasis over other

elements of the program. And I think that if you

water to the environment, and we certainly think

that any water that is derived and benefits from

these tools ought to be shared with the

5 environment as well.

6 And on the issue of allocating - allocating

7 benefits, I think that, you know, as most people

know, the water bond, Proposition 13, that's going

to be on the ballot next year, did kind of gloss

over some of allocating the benefits of CALFED. 10

And I think that's all the more important for

CALFED and the program to clearly articulate

13 sharing -- shared water principle. And that --

14 and I think that conservation needs to be

15 mentioned more in work on, you know, really kind

16 of tying down some of those.

I think there's a number of formal comments

18 and written comments that I can submit on the

19 water strategy, but I think, you know, we need to

look at this as just one stage, and it's just the

21 first stage. And if we have now sat through, you

22 know, dozens of these meetings where people are

23 concerned about various implementation of existing

24 law, and I think that it is -- if I take any

discouragement from that, it's because if we can't

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1 agree on implementing existing law, agreeing on their comments. And they're not taken lightly. 2 how we're going to come up with a new program and 2 Real quickly, we don't have any -- excuse me. 3 really make that work is kind of daunting. But I 3 Yes, Brenda. 4 would hope that we could really just move forward 4 MS. SOUTHWICK: Since you brought it up, as opposed to fighting old battles. 5 5 I wanted to follow up on the governance issue MR. MCCARTY: Richard. because I know that we had quite a lengthy 6 6 7 MR. IZMIRIAN: Just in case Stu was discussion this morning about the governance 8 wondering, I'm still a little more inclined to go issues but there was no closure was my sense of 9 with Gary than with Jason or Amy or Steve. the way things went. There was discussion airing 10 I actually find that the work that staff did 10 and there was no closure. And I just wanted to 11 on the water management quite refreshing. It point out, for our purposes, that in the one sense 11 12 shows some new thinking, some better 12 we think that all of the discussion of governance conceptualizations. And I'm really looking is putting the cart before the horse because there 13 13 14 forward to seeing where this goes, and I would are a number of things identified in the draft 15 really hope that we would have a more positive 15 environmental impact statement and report that are look at this than what I've heard. I would like issues that need to be fleshed out further, they 16 16 to remind some of you folks that the CVPIA was not 17 need to be further addressed before we think there 17 passed last week. It passed a long time ago. And can be a realistic determination of what kind of 18 18 I'm awfully glad to see (b)(2) finally being governance would work to try to implement that 19 19 20 implemented. Thank you. 20 program. And to the extent that that -- most 21 MR. MCCARTY: Okay. Any other comments? 21 changes aren't made prior to the record of Seeing that I think we put an elephant that was decision, we would continue to have problems with 22 22 23 standing in the back of the room in the center of 23 endorsing any kind of governance structure in advance of addressing some of those deficiencies. 24 the room, now we're trying to flesh it out. I 24 25 have a couple of comments to -- maybe to wrap up 25 So I wanted to point that out so that there's 269 no mistaking that in terms of any recommendation and summarize the comments that I heard. Number 1 one, I think it goes back to governance and it that BDAC has given, we're not agreeing that the 2 principles that were aired this morning support goes back to the discussion we had earlier about 3 governance. And the problems that we're facing any kind of recommendation from our perspective. 4 MR. MCCARTY: Thank you. Okay. We have 5 today seem to be the kinds of problems that this two other items on the agenda. I would like to go 6 new commission or whatever it is has to wrestle 6 back to agenda item four, the FY 2000 spending, 7 with. And the issues, while we can talk about 7 and then come back to the Delta conveyance 8 them lightly this morning, when we start running 9 component for questions, if that suits everybody's into ESA and agency limitations, we don't have a 9 10 lot of power. And to think that we do I think is time. 10 11 Steve, I'm going to call on you for the FY 11 quite naive on our part. 12 2000. 12 We have to develop an organization and 13 EXECUTIVE DIRECTOR RITCHIE: Yeah. 13 leadership and membership that allows us to move through these kinds of things while being able to 14 Thanks, Pat. Let's see. At the last BDAC 14 meeting, that's the last policy group meeting, we adapt creative solutions and formulate creative 15 reviewed CALFED's overall FY 2000 priorities. solutions within that framework. But that's the 16 And, particularly, in light the fact that this framework that we face. And I think that, as Ann 17 17 year there is federal money available for other 18 said, I'm not really ready to blow it up, but it 19 water management actions, not just ecosystem 19 does point out the seriousness of these problems 20 and the nature of the problems that we have to 20 restoration. And we talked about that set of priorities for CALFED which I laid up here again, 21 work through. And I would challenge that completion of the programmatic EIS/EIR, getting to governance subcommittee to even become more 22 22 23 a decision so that we can move forward with actual 23 creative in trying to solve those things. 24 implementation. 24 And I wanted to thank Mark and Alf and their

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staffs for the presentation, and the panel for

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Secondly, 2000 operations plan contingencies

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- 1 which has come, you know, front and center here
- 2 today that there is a need for those
- 3 contingencies.
- 4 And then, lastly, early implementation in
- 5 terms of ecosystem restoration continuity,
- 6 beginning work in the Delta, and other water
- 7 management actions in making progress in the whole
- 8 program.
- 9 If we can go to the next slide, Paul. This
- 10 is a slightly older slide. There were two options
- 11 at the point this slide was made. Option two has
- 12 gone by the boards there. And, really, it is
- 13 option one that we discussed, again, here at the
- 14 last meeting. And, particularly, the policy group
- 15 gave their general approval to -- for spending of
- 16 the 30 million dollars of nonecosystem money. And
- 17 that's about ten and a half million in the Delta
- 18 improvements area and 15 million in the other
- 19 water management actions area. Within that other
- 20 water management actions, that one line item there
- 21 for 2000 operations contingency is the ten million
- 22 dollars that Lester referred to earlier in the
- 23 discussion about 2000 ops.
- What we've done is, the CALFED staff, is work
- 25 through and say, okay, for those pots where we

- drinking water out there. So I'm proposing about
- 2 \$700,000.00 in that area.
- 3 Veale and Byron tract drainage is drainage,
- 4 ag drainage, that affects both the Contra Costa
- 5 intakes and also the state project intakes. This
- 6 is \$500,000.00 to start down the road there to
- 7 possible solutions for water quality.
- The Bay Area Regional Blending effort is
- 9 initial feasibility work to look at is there a way
- 10 that the Bay Area water supply agencies can modify
- 11 their systems in some way to improve the water
- 12 quality for all the systems in the Bay Area. That
- 13 would be done with the services from the Bay Area
- 14 water supply agencies.
- 15 And, lastly, is a salt removal pilot project.
- 16 We've had some discussions with a couple of folks,
- 17 how they want to look at are there ways to take
- 18 salt out of the system. And Alex's point is well
- 19 taken. You know, there's too much salt in the
- system. Given the through-Delta, we'll be stuck
- 21 with more salt in the system. So how do we get
- 22 about removing salt. And this would be working
- 23 with the San Joaquin Valley on salt removal. All
- 24 of these projects we're proposing to go forward,
- 25 they have come up through the various work groups.

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- 1 have money generally allocated there, to try to
- 2 lay out exactly what we would propose spending
- 3 that money on and what processes we're working
- 4 through to advise us on the spending of that
- 5 money. So we're here today to present that to
- 6 BDAC and also to the policy group tomorrow to get
- 7 consensus, we hope, in moving forward with that
- 8 spending.
- 9 Paul, if we could go to the next one. I'm
- 10 taking these one at a time. First is the drinking
- 11 water quality area where we allocated two million
- 12 dollars to that. And I should back up. These
- 13 overheads are a very short summary of a memo
- 14 that's in your BDAC packet, plus the water use
- 15 efficiency memo which was, I believe, distributed
- 16 today.
- 17 On the drinking water quality front, two
- 18 million dollars allocated various ways. First, in
- 19 the assessment of sources and loads of
- 20 contaminants, I regret to say that it's -- I think
- 21 it's been incumbent upon all of us to start to
- 22 come to grips with, again, further investigations.
- 23 Whenever we think we know enough, we're wrong. We
- 24 have to keep looking at what the sources and loads
- 25 of contaminants are that we're dealing with for

- 1 We have work being done on the water quality
- 2 front, and we will also be talking about these
- 3 probably in some more detail at the Delta Drinking
- 4 Water Council meeting on Thursday.
- 5 Secondly is on the water transfers front.
- \$350,000.00 has been allocated to water transfers.
- 7 And that really is primarily moving towards
- 8 development of a web site for water transfers,
- 9 basically, an online, fairly transparent water
- 10 transfer application process. Couple of big
- 11 complaints about water transfers, one, it's hard
- 12 to figure out who you have to talk to when you
- want to be involved in the transfer. And,
- 14 secondly, for those who think they might be
- 15 affected by a transfer, there's no place to see
- 13 affected by a transfer, there's no place to se
- 16 information on it. So the agencies working
- 17 together have proposed to come up with an online
- 18 transfer application process. And the transfers
- 19 web site, that would include a searchable database
- 20 for approved transfers, program information, and
- 21 basically be a major step down the road toward a
- 22 water transers clearinghouse is one of the real
- 23 components of the water transfers program.
- Next is in the area of north Delta
- 25 improvements, which is a variety of things. The

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- north Delta regional plan there is a catchall for
- 2 about 12 different individual projects and efforts
- 3 underway in the north Delta, mainly revolving
- 4 around ecosystem restoration and flood control.
- But in terms of fixing the Delta, trying to make 5
- 6 sure those are well integrated and carried forward
- 7 in a way that can make them all reasonably
- 8 successful and, again, jointly solve habitat and
- 9 flood control issues. It's not really north
- 10 Delta, but we have the Suisun marsh levee
- 11 investigation here. One of the things that we
- 12 included in the program late in the game is
- 13 evaluating the Suisun marsh levees and making sure
- that -- the levees are in disrepair right now. So 14
- 15 there's been a push to replace those levees.
- 16 Well, a bigger question is should they be restored
- as they are in their current configuration, or 17
- should there be some alternative there. And this 18
- 19 is investigative work to help look at that.
- 20 Because, in fact, modifying the hydrology or the
- 21 hydrography, I should say, of the Suisun marsh
- 22 area actually has multiple benefits that may be
- 23 important to the program.
- 24 Next is the Delta risk assessment and risk
- 25 management strategy aimed at a broader than just

- about 1.1 million dollars for incentives
- development, and particularly on the bottom two
- pieces of that, the Agricultural Water Management
- Council and the California Urban Water
- Conservation Council. A chunk of this money would
- go into supporting those councils in helping to
- 7 develop incentives for water use efficiency and to
- developing their capacity to be active players in
- the CALFED program on down the road. Because
- those are both, basically, stakeholder driven
- 11 efforts that are very active in the water use
- efficiency arena. And I think that supporting
- them has been something that we have been looking
- 14 forward to.
- 15 And lastly on the list is a million dollars
- worth of money to go to pilot projects. Again,
- this will be developed through work groups that we 17
- have, the ag efficiency focus group that we've 18
- had, and the Ag Water Management Council and the
- 20 Urban Water Conservation Council as folks that
- 21 will help us in developing the pilot projects and
- 22 moving forward in funding.
- 23 What this covers then is sort of the short
- 24 list of funding areas that are not ecosystem
- driven, although many of these do interrelate with

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- 1 seismic risk assessment and risk management
- 2 strategy relative to the Delta. Again, we have a
- number of work and coordination groups on this. 3
- 4 The list of work groups on this area is quite
- 5 extensive. It's about 15 different groups that
- 6 are detailed in the package you have.
- 7 Next is the conjunctive use area. And that I
- 8 think Mark Cowin mentioned earlier. We've had the
- 9 group called the Conjunctive Use Advisory Team
- work with us in developing a grab application that 10
- we could use, and will be distributing, hopefully, 11
- 12 fairly shortly to go out to a list of folks who
- 13 have actually expressed interest in developing
- 14 conjunctive use projects. And one of the things
- 15 we've learned through this past year and previous
- years is that without local support, conjunctive 16
- 17 use projects just don't work. So we're looking at
- 18 partnering with local entities to develop locally
- 19 supported conjunctive use projects. Hopefully,
- 20 this two million dollars, in effect, will be a
- 21 precursor to a lot of work that can come out of
- 22 Proposition 13 if it passes next March.
- 23 And, lastly, the water use efficiency
- 24 program, which includes 2.5 million dollars,
 - \$350,000.00 of that for technical assistance, and

- the ecosystem. We have developed each one of
- these areas. Many of these will be what we call
- directed actions for the ecosystem program. I
- identified a number of those. But some will be by
- RSP, such as the grant application process looking
- for applicants and measuring criteria against
- 7 which those perform for CALFED.
- 8 That's the real short once over of how we
- propose to go about the spending, the nonecosystem
- 10 money in this year. That does not include the ten
- million dollars of water operations contingency.
- It also does not include the six million dollars 12
- 13 for the Tracy Fish Facility which has already been
- allocated. And it does not include the one 15 million dollars for the South Delta Program. But
- 16 the substance, that's where we're headed with
- spending the nonecosystem money, and I'd be happy 17
- 18 to answer any questions about that.
- 19 MR. MCCARTY: Any questions for Steve?
- 20 Yes, Stu.

14

- 21 MR. PYLE: Steve, in the prior listings
- 22 on that particular part of it, there was money for
- 23 recycling projects. It seems that I know there's
- 24 an intense interest in recycling in Southern
 - California. It just seems that there ought to be

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support for that effort. 2 EXECUTIVE DIRECTOR RITCHIE: In this 3 pile of money, in the technical assistance and 4 incentives development, there is some small pots of money. The large recycling pots are in the 5 state SRF and in the Title 16 allocations. And so 6 since Title 16 already exists in the bureau's 7 8 budget, we didn't feel that we could put a lot of 9 extra money there. We got some in the incentives development area to try to explore other better 10 11 ways to provide incentives. But we don't really anticipate much in the way of pilot project money 12 13 to go this way. I'm not sure what the Title 16 allocation is this year and how much of that is 14 slated for Southern California, because that is 15 called out by projects by Congress. 16 17 MR. PYLE: Who is that? 18 EXECUTIVE DIRECTOR RITCHIE: The Bureau 19 of Reclamation. Lester Snow actually administers 20 that. 21 MR. MCCARTY: Yes. 22 MS. SPIVY-WEBER: Are the pilot projects 23 mostly agricultural pilot projects or --24 EXECUTIVE DIRECTOR RITCHIE: Let's see. 25 Is Tom still here? I'll ask Tom Gohring, the 281

the ag arena, we're planning to do some stuff that would -- that would involve reducing salt load -salt and selenium load to the San Joaquin River. And we want to do some pilots that help us get a better understanding of how you do sort of diffuse water use -- you know, diffuse things to get a 9 concentrated effect. 10 So, in other words, we've talked a lot about doing water use efficiency, things that have water quality benefits and in-stream flow benefits. Those are essentially diffuse actions that have a 14 concentrated effect at some point downstream. 15 We've never really done that before. And so we're going to attempt to piggyback on some existing 16 17 programs that are already doing that and add on a 18 level of monitoring that helps us understand the 19 way we will most efficiently get at those once we 20 get into Stage 1. 21 And the urban ones, we're basically in an 22 ongoing discussion with the Urban Council with 23 which projects would be most appropriate. 24 MR. MCCARTY: Eric. 25 MR. HASSELTINE: I'm real curious about

being a little bit coy about what -- which

projects we're looking at. I can tell you that in

1 water use efficiency program manager to --2 MS. SPIVY-WEBER: I have a -- second 3 question is: I assume that this is a fairly -the minimum number, is there a, you know, 4 5 basically are -- what kind of -- what's the market out there? If there were more money, would there 6 7 be -- are there good pilot projects that can be 8 funded with more money? 9 MR. GOHRING: Absolutely. But to your 10 first question, we're planning to do pilots both in ag and in urban. And the split is actually 11 12 fairly close to 50/50. I think we've said about 13 \$550,000.00 in ag and the rest in urban for 14 pilots. And could we do more pilots if we had 15 more money? Yeah, absolutely. But we're doing 16 the best to make the leverage what we've got in 17 this fiscal year. 18 MR. HILDEBRAND: Tell us what sort of 19 projects these pilot projects are. 20 MR. GOHRING: I'm not prepared to name 21 specific projects, Alex. I wish I were. Because we're using directed actions, we're attempting to 22 be very, very careful setting up a process that

avoids any conflict of interest for the -- through

our stakeholder involvement. And as a result, I'm

it's showing up in both the water quality program and the water use efficiency program apparently. So does that mean that it's getting money from two sources so it really is getting more money than is listed in any one place here or what? 9 EXECUTIVE DIRECTOR RITCHIE: In terms of 10 salinity control, there are different ways to approach it. One in terms of water use efficiency to actually limit the amount of salt generated, and another is on the treatment end where, for water quality benefit for salinity and selenium removal, you actually engage in treatment processes to try to eliminate it. And, in effect, it's -- we're looking at probably some - -excuse me, some form of filtration or reverse osmosis type of project on the treatment and for drinking water quality purposes. We think that there are some projects out there that will die on the vine without funding and support to move those forward as demonstration projects. Those types of projects also have the added benefit of potentially adding water supply to the system as

that salt removal program. I'm interested in the

there? And I'm also curious about the fact that

technology. And, I mean, what are we looking at

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1 long as you can dispose of the brine. 1 MR. BUER: I made copies of my overheads 2 MR. HILDEBRAND: Does the project 2 for -- I think you-all have copies of those if you 3 include disposal of the potential salt? need to refresh your memories. 4 EXECUTIVE DIRECTOR RITCHIE: It would 4 MR. MCCARTY: Alex? You are moving the 5 microphone. 5 have to. 6 MR. HASSELTINE: But this is -- I mean, 6 MR. HILDEBRAND: Can you tell us a 7 but this is basically a desalination program 7 little about how you propose to balance these 8 that's been looked at in many places in the world components of the Delta management, whether it be 9 for a long time. So are we doing something new or 9 north Delta, cross-Delta, or south Delta, to 10 different, or what are we doing? 10 manage them where there are conflicts among 11 EXECUTIVE DIRECTOR RITCHIE: Well, in 11 objectives? 12 any of these cases where you're removing those 12 MR. BUER: I don't think there's a quick kinds of salts, there are -- yeah, there's 13 easy answer to that one, Alex. I think the 13 14 desalination in a bunch of different places. You 14 approach that we're trying to take here is to would be making it work under the conditions that fully understand each of these elements in a forum 15 exist in the San Joaquin Valley. Based on some of such as this one and the policy group and the my prior experience, I found that each situation 17 technical groups to try to develop an integrated is unique in terms of its application. And so you solution. And the package that I laid out for you have to actually test technology on the ground 19 19 earlier today, the south Delta bundle, represents 20 directly. 20 an attempt to address the operational, the water 21 MR. MCCARTY: Thank you. Any other 21 quality, ecosystem restoration, and other aspects 22 questions? Seeing then, Steve, is this just for of the problem. And the point I closed with was 23 information, or did you need an action item? 23 that I doubt that any one of these solution 24 EXECUTIVE DIRECTOR RITCHIE: What I packages that were put together will satisfy all 25 would desire is any expression of concern or stakeholders. Because the system, as we know, is · 285 1 support from BDAC. Because we'll be talking about highly impacted and compromises will have to be 2 this with the policy group next -- or excuse me, 2 made. tomorrow. What we would really like to do, in all 3 MR. HILDEBRAND: Well, you sent a letter of these areas, is move forward with the provision 4 indicating that you will now undertake the that, again, we have a large number of work groups analyses of various things that we have listed in in all these areas we're working with, and we our correspondence to determine the consequences 6 7 would continue to report back constantly to BDAC 7 of going ahead with the south Delta plan. What and the policy group on the development of these 8 you didn't say was whether, after those analyses 9 projects as they go on over time to make sure are made, which weren't made before the plan was 10 people's comfort level stays up. We would like to adopted, that you will then reassess the question 10 move into implementation with this at this point. 11 11 of whether the plan should go forward or whether Some of these things, like the grant application 12 12 it should be altered. 13 program for conjunctive use, is just about ready 13 MR. BUER: I think I can say, without to go. Some of these others will still take equivocation, that based on the new information 14 14 another two or three months to develop. 15 15 that is developed, that the preferred alternative 16 MR. MCCARTY: Okay. Does anyone have 16 selection will be fully reevaluated. I tried to any significant reservations about sending this on 17 17 make the point earlier today, in laying out the to the policy group? facts that we had, not just one alternative, but 18 18 19 You've got your recommendation. 19 three, not fundamentally, but very significantly 20 EXECUTIVE DIRECTOR RITCHIE: Thank you. 20 different approaches to the south Delta issue. 21 MR. MCCARTY: Let's back up to item 21 And at this point, I don't believe that CALFED's 22 five. Stein, if you're still -- thank you for preliminary assessment should prejudice that waiting around. And this was the presentation 23 outcome at all. just before lunch, and this will be the time for 24 MR. HILDEBRAND: Okay. 25 questions of Stein on his presentation. 25 MR. MCCARTY: Other questions? You got

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1	off easy, Stein.	1	Interior Secretary Babbitt, to be in there for
2	MR. BUER: I was expecting a longer	2	part of the meeting tomorrow, not knowing how long
3	drilling. Come on, Alex. Come on. All right.	3	for sure. When you're the Interior Secretary, you
4	Thank you very much.	4	tend to set your own schedule fairly well. But he
5	MR. MCCARTY: Thank you. Okay. I don't	5	will be there for part of the meeting to hear some
6	see any cards for public comments, so I would have	6	of the discussion that goes on as well.
7	one more item before adjournment. Steve, you	7	MR. MCCARTY: Okay. Byron.
8	wanted to comment on tomorrow's policy group?	8	MR. BUCK: Steve, that's still at the
9	EXECUTIVE DIRECTOR RITCHIE: Yeah. A	9	Convention Center tomorrow?
10	few comments about tomorrow's policy group	10	EXECUTIVE DIRECTOR RITCHIE: Yes.
11	meeting, particularly for BDAC members who may be	11	MR. MCCARTY: Any other questions of
12	attending and anyone else who is interested.	12	Steve on tomorrow's policy group meeting?
13	First, the meeting is probably going to run from	13	VICE CHAIR MCPEAK: Brenda.
14	9:00 to noon tomorrow. It had been billed as 9:00	14	MS. SOUTHWICK: I said it earlier while
	to 5:00, but there's a lot of activities going on	15	you were out of the room, about the governance
15			
16	around the day, so it will be a probably a half	16	issue.
17	day meeting.	17	MR. MCCARTY: Okay. Any other final
18	And within that base of the discussion, the	18	comments from BDAC members?
19	governance, for example, I think what we will be	19	Then we'll adjourn. Thank you.
20	suggesting to the policy group is that the	20	(The meeting adjourned at 4:49 p.m.)
21	principles that with some of the minor	21	
22	modifications talked about, and probably with an	22	
23	additional principle added relative to parity or	23	
24	equity, which seems to be the real key issue for a	24	
25	lot of people there, that the policy group you	25	
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1	get into the, you know, terminology there, adopt,	1	
2	endorse, accept those as working principles to	2	
3	which they will still continue the dialogue with	3	
4	everyone. So I think there's agreement among the	4	
5	policy group folks, they would like to continue to	5	
6	press forward, to get some markers out there, that	6	
	-	7	I, MANDY M. GALARSA, a Certified
7	we're going this way, guys, you know, we still	8	Shorthand Reporter in and for the State of
8	have to work through the details, but we need to	9	California, do hereby certify that the above and
9	keep pushing. We need to keep talking, but we	10	foregoing contain a true and correct transcription
10	need to keep pushing it. So I think that's what I	11	of all proceedings, all of which occurred and were
11	would anticipate, the discussion going in that	12	reported by me.
12	direction. There's a strong sense of the agencies	13	WITNESS MY HAND AND SEAL, this the 21s
13	that where they got some things they can do, they	14	day of December, 1999.
14	want to do them.	15	
15	On the issues of water management, we'll be	16	MANDALL CIVING
16	discussing those again as we did here, but		MANDY M. GALARSA
17	probably in a much more truncated fashion. There	17	Certified Shorthand Reporter
18	will be some discussion of 2000 operations	10	for the State of California
19	tomorrow as well. And given that, again, that is	18	
20	really forefront in everybody's mind. No mistake	19	
21	about that, that's a huge issue that we have to	20	
22	deal with right now. And then there's some action	21 22	
23	items relative to, again, the 2000 spending,	23	
24	follow-up on some of the ecosystem restoration	23	
25	actions. I think we anticipate Secretary Babbitt,	25	
25		23	***
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